COMMITTEE OF THE WHOLE (WORKING SESSION) – MAY 12, 2020

COMMUNICATIONS

Distributed May 8, 2020

C1. Presentation material.

Item 1

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Ward Boundary & Council Composition Review

Office of the City Clerk
Background

- Current 9 member Council composition has been in place since the 2003-2006 Term of Council, when the third local and regional councillor seat took effect.
- The City’s existing ward boundaries were established by order of the OMB in 2009, consisting of five wards.
- The last Ward Boundary Review was conducted in 2016, Council did not approve any changes at that time due to ongoing deliberation at the Region to add another Local and Regional Councillor for Vaughan.
As a result of population growth over the last 10 years, there is a growing deviation between the population of some of the City’s five wards.

Greater deviation in population impacts the principle of effective representation by population which underpins the design and composition of a ward system.

The next slides detail the projected population growth through 2030, and the growth in the electoral population by ward between the 2014 and 2018 Municipal Elections.
# Forecast Population by Current Ward

<table>
<thead>
<tr>
<th>Ward</th>
<th>2014</th>
<th>2018</th>
<th>2022</th>
<th>2026</th>
<th>2030</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ward 1</td>
<td>68,200</td>
<td>75,200</td>
<td>84,700</td>
<td>96,100</td>
<td>117,600</td>
</tr>
<tr>
<td>Ward 2</td>
<td>56,800</td>
<td>59,100</td>
<td>62,100</td>
<td>64,200</td>
<td>65,100</td>
</tr>
<tr>
<td>Ward 3</td>
<td>65,700</td>
<td>70,300</td>
<td>74,500</td>
<td>78,300</td>
<td>79,400</td>
</tr>
<tr>
<td>Ward 4</td>
<td>51,900</td>
<td>58,400</td>
<td>63,800</td>
<td>70,700</td>
<td>81,800</td>
</tr>
<tr>
<td>Ward 5</td>
<td>71,300</td>
<td>72,600</td>
<td>73,000</td>
<td>74,100</td>
<td>75,200</td>
</tr>
<tr>
<td>Average</td>
<td>62,800</td>
<td>67,100</td>
<td>71,600</td>
<td>76,700</td>
<td>83,800</td>
</tr>
</tbody>
</table>

Source: 2016 Ward Boundary Review Final Report; Data from Statistics Canada Census plus the estimated Census Net Under-coverage
## Electoral Population Growth

<table>
<thead>
<tr>
<th>Ward</th>
<th>2014 Electors</th>
<th>2018 Electors</th>
<th>Growth</th>
<th>2018 Total Electors Represented</th>
<th>2018 Deviation from Average</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ward 1</td>
<td>38,287</td>
<td>45,439</td>
<td>18.68%</td>
<td>22%</td>
<td>+11.61%</td>
</tr>
<tr>
<td>Ward 2</td>
<td>35,834</td>
<td>38,890</td>
<td>8.53%</td>
<td>19%</td>
<td>-3.93%</td>
</tr>
<tr>
<td>Ward 3</td>
<td>35,636</td>
<td>42,522</td>
<td>19.32%</td>
<td>21%</td>
<td>+4.99%</td>
</tr>
<tr>
<td>Ward 4</td>
<td>19,477</td>
<td>28,580</td>
<td>46.74%</td>
<td>14%</td>
<td>-34.39%</td>
</tr>
<tr>
<td>Ward 5</td>
<td>44,501</td>
<td>46,823</td>
<td>5.22%</td>
<td>23%</td>
<td>+14.60%</td>
</tr>
<tr>
<td>Average</td>
<td>34,747</td>
<td>40,451</td>
<td>15.17%</td>
<td>-</td>
<td>-</td>
</tr>
</tbody>
</table>

Source: VoterView Data 2014-2018
Analysis

• Growing deviation in the population presents a situation which requires action to ensure effective representation for the people of Vaughan

• Based on current voter data from the 2018 Municipal Election, the electoral population of each Ward varies widely from 28,580 to 46,823

• This can be addressed through a Ward Boundary, and a Council Composition Review
Analysis

• A Ward Boundary Review would assess the various demographic and geographics considerations for the City and propose changes to the existing Ward boundaries.

• A Council Composition Review would undertake to assess whether the current composition of Vaughan Council is appropriate, including providing recommendations on the number and allocation of councillors (i.e. increase number of local councillors, propose regional councillors assigned by ward, etc.).
Analysis

• A Ward Boundary and Council Composition Review would provide an opportunity to assess both the appropriate number of wards and their boundaries for the City as well as review the current composition of Council

• A Ward Boundary and Council Composition Review would be governed by the guiding legal principles established by the Supreme Court of Canada in the Carter Case
Analysis

Carter Case principles include:

• **Representation by population**: Ensuring people are comparatively represented on Council, giving an equal voice, which is understood to be within +/-25% maximum deviation for the average ward population in urban areas.

• **Consideration of current and future population trends**: Including changes in population from growth and development, aging communities, etc.
Analysis

• Consideration of physical and natural boundaries: Including changes the way in which manmade and natural features such as highways, railways, river valleys, and farmland shape the community.

• Consideration of communities of interest: Including settlement patterns and existing historical communities in the context of the broader municipality.
Analysis

• **Effective representation:** The overall objective of a ward boundary review, which seeks to establish fair and equitable representation based on the principles outlined above.
Proposed Timeline

May-Jun 2020
• Draft and release RFP for external consultants

Jul 2020
• Evaluation and award of contract to successful proponent

Aug-Nov 2020
• Development of Options
• First-round stakeholder engagement on Options
• Council approval for Preferred Option

Nov 2020-Jan 2021
• Second-round stakeholder engagement on Preferred Option
• Final consideration of Preferred Option by Council
• Council to provide final decision

Feb-Mar 2021
• Council adoption of by-law to adopt changes
• Beginning of 45 day appeal period

Nov 2022
• Changes to ward boundaries and council composition take effect with the new 2022-2026 Term of Council
Options

Council has three primary options to consider in addressing the matter of ward boundaries and council composition:

1. **Conduct a Ward Boundary Review:** Contracting expert consultants to recommend changes to existing ward boundaries

2. **Conduct a Ward Boundary and Council Composition Review:** In addition to the ward boundary detailed in Option 1, a Council Composition Review would also be conducted by the consultants with a detailed assessment of the appropriate number of councillors and the structure of Vaughan Council with consideration to comparator municipalities.
Options

3. Not proceeding with a Ward Boundary Review at this time: The existing five wards would be retained with the ward boundaries as established in the 2009 Board Order. The current nine-member Council would be retained in its current state (subject to the potential addition of a Local and Regional Councillor as a result of the ongoing Regional Council Composition Review.)
Conclusion

• Staff are seeking Council direction on whether to conduct a Ward Boundary Review, Ward Boundary and Council Composition Review, or No Review

• A capital budget of $125,000.00 from the Election Reserve has been provided for in the 2020 Budget to support the completion of a Ward Boundary Review

• Potential impacts from the York Region Council Composition Review will be captured in the City of Vaughan’s own Review
Conclusion

• Staff expect a review to be completed by Q1 2021 to provide sufficient time for a by-law to come into effect and any potential appeals to be addressed

• The new ward boundaries and any changes to the composition of Vaughan Council would come into effect for the 2022 Municipal Election