

# CITY OF VAUGHAN HERITAGE VAUGHAN COMMITTEE AGENDA

This is an Electronic Meeting. Vaughan City Hall will not be open to the public. Public comments can be submitted by email to clerks@vaughan.ca

Monday, November 30, 2020 7:00 p.m. Electronic Meeting Vaughan City Hall

**Pages** 

- 1. CONFIRMATION OF AGENDA
- 2. DISCLOSURE OF INTEREST
- 3. COMMUNICATIONS
- 4. DETERMINATION OF ITEMS REQUIRING SEPARATE DISCUSSION
  - LOT SEVERANCES AT 737 AND 739 NASHVILLE ROAD, AS PART OF A LARGER ADJACENT DEVELOPMENT IN THE KLEINBURG-NASHVILLE HERITAGE CONSERVATION DISTRICT Report of the Deputy City Manager, Infrastructure Development with respect to the above.

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- 2. RENOVATION AND ADDITION SINGLE DETACHED DWELLING REAR AND SIDE ADDITION WITH GARAGE LOCATED AT 8227 KIPLING AVENUE, WOODBRIDGE HERITAGE CONSERVATION DISTRICT
  - Report of the Deputy City Manger, Infrastructure Development with respect to the above.
- 3. 2021 MEETING DATES Information Item.
- 5. ADOPTION OF ITEMS NOT REQUIRING SEPARATE DISCUSSION

- 6. CONSIDERATION OF ITEMS REQUIRING SEPARATE DISCUSSION
- 7. NEW BUSINESS
- 8. ADJOURNMENT



### **Heritage Vaughan Committee Report**

DATE: Monday, November 30, 2020 WARD(S): 1

TITLE: LOT SEVERANCES AT 737 AND 739 NASHVILLE ROAD, AS PART OF A LARGER ADJACENT DEVELOPMENT IN THE KLEINBURG-NASHVILLE HERITAGE CONSERVATION DISTRICT

### FROM:

Nick Spensieri, Deputy City Manager, Infrastructure Development

**ACTION:** DECISION

### **Purpose**

To seek Heritage Vaughan Committee support and recommendation to the Committee of the Whole to instruct Heritage staff to issue a Heritage Permit and provide clearance of Condition #65 of Council approved Draft Plan of Subdivision File 19T-17V008 approved by Vaughan Council on June 19, 2018. The Draft Plan of Subdivision would facilitate new construction on Lots 1 to 7 inclusive, as a result of the proposed lot severance of the properties located at 737 and 739 Nashville Road, located in the Kleinburg-Nashville Heritage Conservation District and designated under Part V of the *Ontario Heritage Act* as shown on Attachments 1 to 3.

### **Report Highlights**

- The Owner is seeking clearance of a Draft Plan of Subdivision Condition and Heritage Permit and for the proposed construction on Lots 1 to 7 created by the severance of the two lots located at 737 and 739 Nashville Road. The existing main dwellings on the two properties will remain unaltered and are identified as non-contributing properties in the Kleinburg-Nashville Heritage Conservation District Plan ('KNHCD Plan')
- The proposal is consistent with the relevant policies of the KNHCD Plan
- Staff recommends approval of the proposal as it conforms with the policies of the KNHCD Plan
- Heritage Vaughan Committee review and Council approval for the proposal is required under the Ontario Heritage Act

### Recommendations

THAT Heritage Vaughan Committee recommend Council instruction to Heritage staff for issuance of a Heritage Permit as clearance of Condition #65 of Council approved Draft Plan of Subdivision 19T-17V008 approved by Vaughan Council on June 19, 2018. The Draft Plan of Subdivision would facilitate new construction on Lots 1 to 7 inclusive, as a result of the proposed lot severance of the properties located at 737 and 739 Nashville Road located within the boundary of the Kleinburg-Nashville Heritage Conservation District ('KNHCD'), as part of the larger adjacent Block 61 West Nashville Heights low-rise residential community, under Section 42 of *Ontario Heritage Act*, subject to the following conditions:

- Any significant changes to the proposal by the Owner may require reconsideration by the Heritage Vaughan Committee to be determined at the discretion of the Acting Deputy City Manager, Planning and Growth Management.
- 2. That Heritage Vaughan Committee recommendations to Council do not constitute specific support for any development application under the *Planning Act* or permits currently under review or to be submitted in the future by the Owner as it relates to the subject application.

### **Background**

The Owner of an approximately 0.66 hectare (1.48 acre) site located on the south side of Nashville Road, west of Highway 27 and east of the village of Nashville, in the City of Vaughan, applied and received Draft Plan of Subdivision approval for lands including two existing properties municipally known as 737 and 739 Nashville Road (the 'Subject Lands'). The Draft Plan of Subdivision approval facilitates the creation of new lots on the Subject Lands as shown on Attachment 3 and including the retention of two existing houses (to remain unaltered) on smaller lots fronting on Nashville Road. The rear portion of the lots would be for new housing fronting on a new road named 'Great Railway Court' as shown on Attachments 2 and 3 and forming part of the Draft plan of Subdivision.

Vaughan Council on June 19, 2018, approved Draft Plan of Subdivision File 19T-17V008, The approval included a condition (Condition #65) requiring Heritage Vaughan Committee approval of a Heritage Permit under the *Ontario Heritage Act* and clearance of the condition for the proposed new construction on Lots 1 to 7 inclusive, which are located within the boundary of the Kleinburg-Nashville Heritage Conservation District ('KNHCD').

### **Previous Reports/Authority**

Committee of the Whole Report, June 5, 2018 regarding Zoning By-law Amendment Z.17.024 for the Draft Plan of Subdivision File 19T-17V009, available at the following link: https://pub-vaughan.escribemeetings.com/filestream.ashx?DocumentId=4568

Item 1 Page 2 of 4

### **Analysis and Options**

All new development must conform to the policies and guidelines within the Kleinburg-Nashville Heritage Conservation District Plan.

The rear portion of the Subject Lands are included in Draft Plan of Subdivision File 19T-17V008 to facilitate the creation of new lots. The Subject Lands are approximately 6,552 square metres (0.66 hectares or 1.48 acres) in size. The following is an analysis of the proposed new construction on Lots 1 to 7 in consideration of the guidelines in the Kleinburg Nashville Heritage Conservation District ('KNHCD') Plan.

### 5.2.5 FUTURE DEVELOPMENT IN THE DISTRICT

To encourage new development that will enhance the heritage character of the District as infill construction on vacant lands and replacement construction or alterations to non-heritage buildings.

To guide new development so it can provide for contemporary needs, and to ensure its design will be compatible with and complementary to the character of the District and the heritage resources within.

The proposed new construction on the severed components of the lots adhere to and respect the fundamental goal of the Kleinburg Nashville Heritage Conservation District ('KNHCD') by contributing to the architectural and historical qualities of the District while meeting contemporary needs. The proposed houses complement the mix of architectural styles of the District and conform to the Council approved Architectural Design Guidelines for the Block 61 West Nashville Heights Community. The proposed elevations are included on page 30 of the Cultural Heritage Impact Assessment report ('CHIA') as shown on Attachment 4.

### Financial Impact

There are no requirements for new funding associated with this report.

### **Broader Regional Impacts/Considerations**

There are no broader Regional impacts or considerations.

### **Conclusion**

The properties located at 737 and 739 Nashville Road are located within the boundary of the Kleinburg-Nashville Heritage Conservation District ('KNHCD') and form part of the larger adjacent Block 61 West Nashville Heights residential community. Development in Block 61 must conform to the policies and guidelines in the KNHCD Plan and the Council approved Architectural Design Guidelines for the Block 61 West Nashville Heights Community. Staff is satisfied the proposed new construction as shown in the CHIA on Lots 1 to 7 inclusive on the lots created through the approval of Draft Plan of Subdivision 19T-17V008 is appropriate. Accordingly, Staff recommend Heritage Vaughan Committee

Item 1 Page 3 of 4 support the Committee of the Whole instruction to Heritage staff for the issuance of a Heritage Permit under the *Ontario Heritage Act* and the clearance of Condition #65 of Council approved Draft Plan of Subdivision File 19T-17V008.

**For more information,** please contact: Nick Borcescu, Senior Heritage Planner, ext. 8191.

### **Attachments**

Attachment 1 - 737-739Nashville\_Location Plan

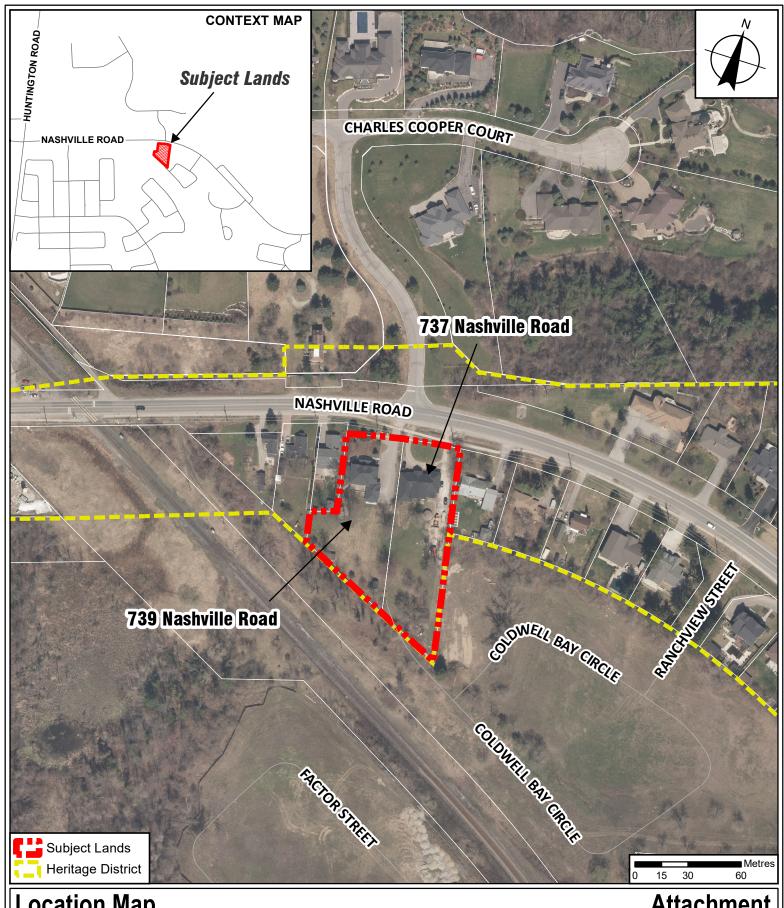
Attachment 2 - 737-739Nashville\_Partial Survey

Attachment 3 - 737-739Nashville\_Proposed Severance

Attachment 4 - 737-739Nashville\_CHIA

### Prepared by

Nick Borcescu, Senior Heritage Planner, ext. 8191 Rob Bayley, Manager of Urban Design/Cultural Services, ext. 8254 Mauro Peverini, Director of Development Planning, ext. 8407



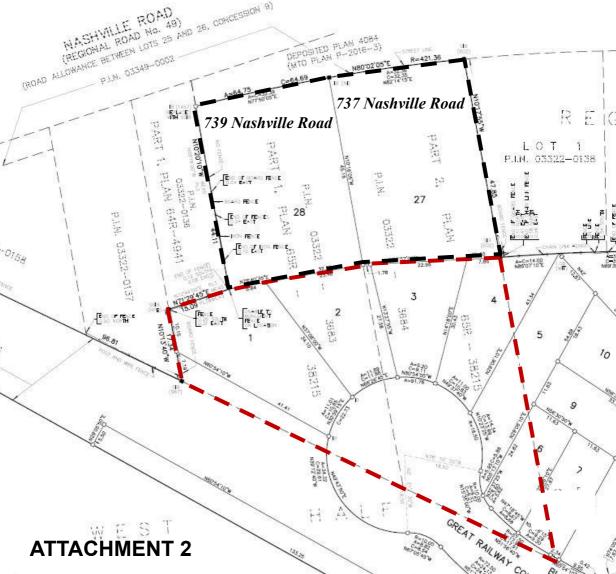
### **Location Map**

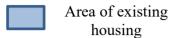
737 & 739 Nashville Road, Kleinburg Part of Lot 25, Concession 9



### **Attachment**

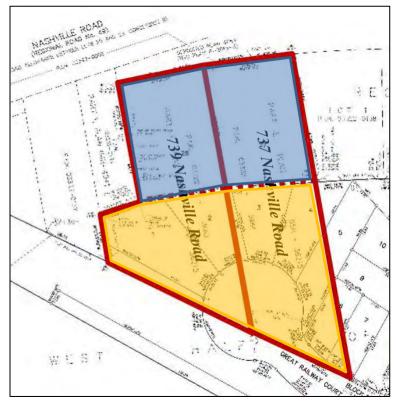
October 29, 2020





Area of new housing

Two existing Properties



### **CULTURAL HERITAGE IMPACT ASSESSMENT**



 ${\it Subject Site in Context-from the southwest looking northeast}$ 

## 737 & 739 NASHVILLE ROAD CITY OF VAUGHAN, ONTARIO

October 2020

Prepared for:

**Nashville Developments Inc.** 

Prepared by:

WAYNE MORGAN HERITAGE PLANNER

### **CULTURAL HERITAGE IMPACT ASSESSMENT**

### 737 & 739 NASHVILLE ROAD CITY OF VAUGHAN, ONTARIO

October 2020

Prepared for:

Nashville Developments Inc.

Prepared by:
Wayne Morgan
Heritage Planner
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#### **EXECUTIVE SUMMARY**

The owner of a 0.66 hectare site on the south side of Nashville Road east of the Canadian Pacific rail line is proposing to develop the property by retaining the existing two houses fronting on Nashville Road on two new lots and subdividing the rear portion of the site for new housing. The site encompasses two existing properties addressed at 737 and 739 Nashville Road. The site is designated by the City under Part V of the *Ontario Heritage Act* as part of the Kleinburg-Nashville Heritage Conservation District (HCD) and requires a heritage permit for the proposed development.

Policy 6.2.4 of the Vaughan Official Plan states that a Cultural Heritage Impact Assessment (CHIA) 'may be required for many development activities on or adjacent to heritage resources'. The proposed development is within a designated heritage district. This CHIA identifies, evaluates and assesses the built and landscape resources on and near the site and recommends measures to mitigate any adverse heritage impacts.

The site was originally part of a 100 acre farm established in 1838 by William Tedder. In 1871 part of the farm was sold for a railway right-of-way. A train station for Kleinburg was built adjacent to the subject site. Over the years Tedder and succeeding farm owners, including James Barons, sold building lots from the farm along the Nashville Road frontage. In 1924 Barons sold the subject vacant site to Alexander Houston. The site remained agricultural or vacant land until 1999 when the house at 739 Nashville Road was built. Several years later the house at 737 Nashville Road was built.

In 2003 the City designated the subject site under the Kleinburg-Nashville HCD and approved a plan for the HCD which is currently under review. The HCD plan's objective is to preserve the heritage character of the District. The plan's guidelines for new buildings in the 'village area' of the HCD apply to the subject site which, although designated, does not contain any heritage resources.

The owner has submitted a Plan of Subdivision to create two new lots on the front portion of the site to retain the two existing houses in situ and develop the rear portion for all or part of seven lots for the construction new housing. The seven lots, including the house designs for those lots, were examined in detail.

This CHIA concludes that the proposed development will not adversely impact any heritage resources on or near the subject site and the new development generally complies with applicable heritage policies.

This CHIA recommends that the City of Vaughan:

- 1. issue a heritage permit for the proposed development at 737 and 739 Nashville Road substantially as shown in *Appendix I* of the CHIA subject to:
  - a. retention of the existing houses at 737 and 739 Nashville Road in situ;
  - b. changing the front yard landscape at 739 Nashville Road to give greater visibility to the existing house from Nashville Road; and
  - c. the owner commemorating the nearby site of the railway station by erecting an interpretive plaque.
- 2. should consider, in its review of the Kleinburg-Nashville HCD, removing Lots 1 to 7 of the proposed Plan of Subdivision from the area designated by the HCD.

### PROJECT PERSONNEL

### Wayne Morgan

Heritage Planner

Member, Canadian Association of Heritage Professionals Member, Canadian Institute of Planners Member, Ontario Professional Planners Institute President, Community Heritage Ontario

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Wayne Morgan Heritage Planner

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Archives]

1860 - 2019

4.3

October 2020

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#### 1.0 INTRODUCTION

The owner of an approximately 0.66 hectare (1.48 acre) site on the south side of Nashville Road west of Highway 27 and east of the village of Nashville in the City of Vaughan proposes to subdivide the site retaining the two existing houses on two smaller lots fronting on Nashville Road and developing the rear portion of the site for new housing fronting on a new road named 'Great Railway Court'. The site encompasses two existing properties addressed as 737 and 739 Nashville Road.

A Plan of subdivision application has been submitted for the proposed development. The front portion of the site will be retained as two new lots (Lots 27 and 28) fronting on Nashville Road with each lot containing an existing residential unit. The existing residential units will be retained 'as is'.

The two properties that form the subject site are included in the Kleinburg-Nashville Heritage Conservation District which has been designated under Part V of the *Ontario Heritage Act*.

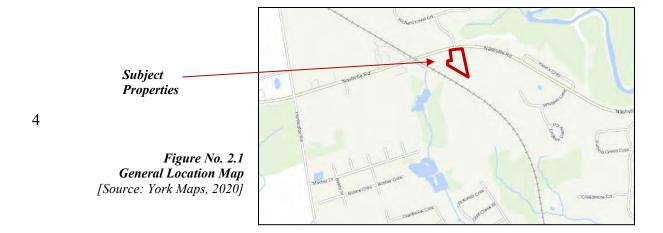
The Vaughan Official Plan, Chapter 6, requires a Cultural Heritage Impact Assessment (CHIA) to be prepared when there is potential for a development proposal to adversely impact identified heritage resources. Wayne Morgan, Heritage Planner, was retained by the property owner to prepare this CHIA in accordance with provincial and municipal heritage policies and to recommend any mitigation measures with respect to the heritage resources and values of the property and adjacent heritage resources. The curriculum vitae for Wayne Morgan is contained in *Appendix K*.

The study area contains lands and buildings in the west half of lot 25 in the ninth concession in the City of Caledon (formerly Township and Town). The study area is located east of the Canadian Pacific rail line between the intersections of Huntington Road and Highway 27.

### 2.0 DESCRIPTION OF THE PROPERTIES AND THEIR CONTEXT

### 2.1 Location

The properties are located in the City of Vaughan (formerly Township of Vaughan) in the Regional Municipality (formerly County) of York in Lot 25 in the Ninth Concession on the south side of Nashville Road east of Huntington Road and immediately east of the Canadian Pacific Railway line, west of the village of Kleinberg and east of the hamlet of Nashville. (*Figures 2.1 and 2.2*). The properties are bounded on the north by Nashville Road, on the south by the Canadian Pacific Railway property, on the west by the lot line that divides 739 from 757 and 763 Nashville Road and on the south by the lot line dividing 737 from 727 Nashville Road and the vacant that lies to the rear of the lots of registered plan 4258.





### 2.2 Ownership and Legal Description

Currently both 737 and 739 Nashville Road are owned by:

Nashville Developments Inc. c/o TACC Developments 600 Applewood Crescent Vaughan, Ontario L4K 4B4

The short legal description of the properties, together with the municipal address is:

737 Nashville Road - part west half of Lot 25 in the ninth Concession Vaughan; Part 2 Plan 65R38215, City of Vaughan

739 Nashville Road - part west half of Lot 25 in the ninth Concession Vaughan; Part 1 Plan 65R38215, City of Vaughan

Appendix A contains a survey of the properties. Together, the properties are approximately 6,552 square metres (0.66 hectares or 1.48 acres) in size.

### 2.3 Area Character and Physiography

As shown on the topographic maps (*Appendix C*), the subject site is fairly flat sloping gently southwest to a creek immediately west of the railway right-of-way. The creek drains south ultimately reaching the Humber River which is in a deeply incised valley north east and east of the property. The maps show no is forest cover on the subject property which is shown as largely cleared for cultivation in the 1960 map. The rear of the property is bounded by the Canadian Pacific Railway right-of-way. Originally the site was part of a farm that included lands west of the Railway. The *Appendix C* maps, which extend from 1860 to 1989, all show no buildings on the site.

The lands to the south-west and south, beyond the subject site, are part of a relatively flat to gently rolling landscape where most land had been cleared for cultivation and there are scattered rural residences. Immediately west of the subject site are buildings of the hamlet of Nashville on both sides of Nashville Road. To the east, there are more buildings strung along the south side of Nashville Road To the north-east is the Humber River Valley. The alignment of Nashville Road deviates around part of the Humber River valley. The nearest large settlement, Kleinburg, is east of the subject property.

Since 1960, there have been changes in area land use as shown in a comparison of Figures 2.2 and 2.3. North and east of the subject site residential subdivisions have been built.

Aerial photographs of the Study Area from 1942 to 2019 are found in *Appendix D*.

The property is located in the Peel Plain physiographic region and described as,

"...a level-to undulating tract of clay soils covering 300 square miles across the central portions of York, Peel and Halton counties...there is a gradual and fairly uniform slope toward Lake Ontario. Across the plain the Credit, Humber, Don and Rouge rivers have cut deep creeks. The underlying geological material of the plain is a till or boulder clay containing large amounts of Palaeozoic shale and limestone." 1

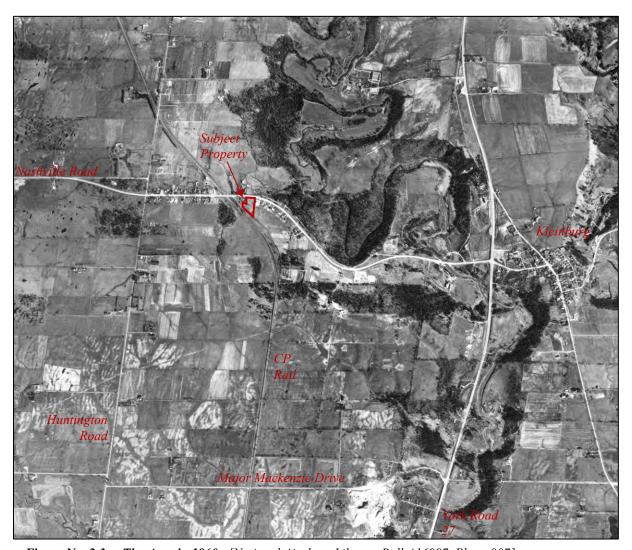


Figure No. 2.3 The Area in 1960 [National Airphoto Library, Roll A16997, Photo 007].

L. J. Chapman and D. F. Putnam. The Physiography of Southern Ontario. 2nd Ed. (University f Toronto Press: Toronto, 1966) 292 - 296.

#### 2.4 Context - General Character

The subject property is within an area that retains a 'village' like character but beyond which is undergoing largely suburban residential development (Figures 2.2 and 2.3).

As shown by the photographs in *Appendix B*, the area immediately to the north, east and west of the subject site is suburban, low density development with extensive plantings of trees and shrubs. To the southeast of the site is a large vacant area that is being prepared for residential development. To the south and southwest is the railway right-of-way and the backyard of 763 Nashville Road.

Nashville Road is a moderately heavily traveled two lane regional arterial road with a suburban character – open drainage ditches, no curbs and a sidewalk on one side. The intersections on Nashville Road at Highway 27 is signalized, while at Huntington Road is not. Immediately north of the subject site, there is a 'T' intersection with Charles Cooper Court.

### 2.5 Context - Adjacent and Nearby Heritage Properties

As shown in *Appendix H*, there are three heritage properties adjacent to the subject site, although they do not contain any heritage resources – 727, 757 and 767 Nashville Road. Each property contains a single detached residential structure.

There are five nearby heritage properties, three of which may contain heritage resources. The two nearby heritage properties without heritage resources, 705 and 727 Nashville Road, each contain a single detached residential structure. The three properties that may have heritage resources are:

- 10 Charles Cooper Court north side of Nashville Road House c1890
  - The house is approximately 34.6 metres from the north limit of the subject site, on the opposite side of Nashville Road.
- 769 Nashville Road south side of Nashville Road House c1900
  - The house is approximately 36.7 metres from the west limit of the subject site.
- Canadian Pacific Railway right-of -way north and south sides of Nashville Road west of the subject site railway features since 1870.

The portion of the railway right-of-way that is identified as heritage is approximately 25 metres from the west limit of the subject site.

No other potential heritage properties were identified adjacent to or near the subject site using the Caledon Heritage Register and driving the area.

#### 3.0 HERITAGE POLICIES

This chapter identifies federal, provincial, regional and municipal heritage policies relevant to the planning application and the development of the subject property.

### 3.1 The Planning Act and Provincial Policy Statement (2020)

Section 2 of the *Planning Act* identifies "matters of provincial interest, which includes the conservation of significant features of architectural, cultural, historical, archaeological or scientific interest."<sup>2</sup>

Section 3 of the *Planning Act* enables the Province to issue Policy Statements on matters of Provincial Interest. The Provincial Policy Statement (2020) (PPS) issued under the *Act* applies. Section 2.6 of the PPS addresses Cultural Heritage. Policy 2.6.1 states:

Significant built heritage resources and significant cultural heritage landscapes shall be conserved.

The PPS provides the following definitions to the italicized terms.

Significant means in regard to cultural heritage and archaeology, "resources that have been determined to have cultural heritage value or interest. Processes and criteria for determining cultural heritage value or interest are established by the Province under the authority of the Ontario Heritage Act."

Built heritage resources "means a building, structure, monument, installations or any manufactured remnant that contributes to a property's cultural heritage value or interest as identified by a community, including indigenous community. Built heritage resources are located on property that has been designated under Parts IV or V of the *Ontario Heritage Act*, or that may be included on local, provincial, federal and/or international registers."

Cultural heritage landscape means a defined geographical area that may have been modified by human activities and is identified as having cultural heritage value or interest by a community including an indigenous community. The area may include features such as structures, spaces, archaeological sites or natural elements that are valued together for their interrelationship, meaning or association. ...

conserved means "the identification, protection, management and use of built heritage resources, cultural heritage landscapes and archaeological resources in a manner that ensures their cultural heritage value or interest is retained. This may be achieved by the implementation of recommendations set out in a conservation plan, archaeological assessment and/or heritage impact assessment that has been approved, accepted or adopted by the relevant planning authority and/or decision-

<sup>&</sup>lt;sup>2</sup>Ontario Ministry of Culture. Heritage Resources in the Land Use Planning Process, p 1.

maker. Mitigative measures and/or alternative development approaches can be included in these plans and assessments."

Policy 2.6.3 of the PPS deals with development adjacent to a protected heritage property,

Planning authorities shall not permit *development* and *site alteration* on *adjacent lands* to *protected heritage property* except where the proposed *development* and *site alteration* has been evaluated and it has been demonstrated that the *heritage attributes* of the *protected heritage property* will be *conserved*.

In addition to the above definitions, each of the italicized terms has the following definitions:

Development means "the creation of a new lot, a change in land use, or the construction of buildings and structures, requiring approval under the *Planning Act*";

Site alteration means activities, such as grading, excavation and the placement of fill that would change the landform and natural vegetative characteristics of a site; *Adjacent lands* means "for the purposes of policy 2.6.3, those lands contiguous to a *protected heritage* property or as otherwise defined in the municipal official plan";

Protected heritage property means "property designated under Part IV, V or VI of the Ontario Heritage Act; property subject to a heritage conservation easement under Parts II or IV of the Ontario Heritage Act; property identified by the Province and prescribed public bodies as provincial heritage property under the Standards and Guidelines for Conservation of Provincial Heritage Properties; property protected under federal legislation, and UNESCO World Heritage Sites".

Heritage attributes means "the principal features or elements that contribute to a protected heritage property's cultural heritage value or interest, and may include the property's built or manufactured elements, as well as natural landforms, vegetation, water features, and its visual setting (including significant views or vistas to or from a protected heritage property)".

Other PPS policies that do not deal with cultural heritage may apply to the subject site. In such situations, the PPS states that "when more than one policy is relevant, a decision-maker should consider all of the relevant policies to understand how they work together." This CHIS has not considered other PPS policies in evaluating the proposed development.

### 3.2 Ontario Heritage Act (OHA)

Designation - Part V of the Ontario Heritage Act enables a municipality to designate a group of properties as a Heritage Conservation District (HCD) after consultation with its heritage advisory committee, if one is appointed. Section 39 2 (1) of the Act requires the municipal clerk to keep a Register of properties of cultural heritage value or interest designated under Part V. Section 41.1 of the Act requires that HCD approved after 2005 require a HCD plan. Section 41.1 (5) specifies the scope of such plans.

Effect of Designation - Once a property is designated as part of a HCD, erections, demolitions or exterior alterations to structures or any part of the property require municipal council approval except as permitted in the HCD plan. An owner may appeal Council's decision on an application to alter or demolish to the Ontario Municipal Board.

#### 3.3 Greenbelt Plan

In 2005, the Province approved the Greenbelt Plan for the Greater Golden Horseshoe and amended it effective July 1, 2017. The Greenbelt Plan "identifies where urbanization should not occur in order to provide permanent protection to the agricultural land base and the ecological and hydrological features, areas and functions occurring on this landscape".

The Greenbelt Plan designates the property 'Settlement Area Outside the Greenbelt'.

### 3.4 Places to Grow – Growth Plan for the Greater Golden Horseshoe

In 2006, the Provincial Government approved the Growth Plan for the Greater Golden Horseshoe and subsequently amended it several times, the most recent being in August 2018. The Growth Plan is the Government's framework for development and the management of growth in the area to 2041. On Schedule 2, Places to Grow Concept, the Study Area is shown as 'Built-Up Area - Conceptual'.

The Plan requires the conservation of cultural heritage resources and that municipalities work with stakeholders in developing and implementing official plan policies and other strategies in support of cultural heritage conservation (Section 4.2.7, policies 1 & 2).

### 3.5 York Region Official Plan

The Official Plan of the Regional Municipality of York (ROP) was adopted by Regional Council on December 16, 2009 and approved by the Minister with modifications in 2010. The ROP has been appealed in part to the Ontario Municipal Board (OMB). Parts of the Plan have been approved by the OMB. The Plan has also been amended in part by Regional Council since 2009. The April 2019 consolidated ROP has been reviewed for this report.

Section 3.4 of the ROP provides the following relevant cultural heritage policies:

- 3. To require local municipalities to adopt official plan policies to conserve significant cultural heritage resources.
- 11. To require local municipalities to adopt official plan policies to conserve significant cultural heritage resources and ensure that development and site alteration on adjacent properties will conserve the heritage attributes of that property.

With respect to policy 3, the Vaughan Offical Plan (OP) contains policies for the conservation of significant cultural heritage resource.

With respect to policy 11, the Vaughan OP has policies addressing the conservation of heritage resources which are discussed below.

In the ROP, the subject site is designated 'Towns and Villages' on the Regional Structure Map (*Appendix N*). There are no additional policies in this land use designations regarding the conservation of cultural heritage resources.

The ROP is currently under comprehensive review.

### 3.6 Vaughan Official Plan and Zoning By-law

On September 7, 2010, the City of Vaughan adopted a new Official Plan (OP). It was further modified by City Council on September 27, 2011, March 20, 2012 and April 17, 2012. On June 28, 2012 Regional Council approved the new OP. The June 2019 office consolidation of this OP was reviewed to provide policy context for this cultural heritage assessment. Underlined words are defined in the OP.

Chapter 6 of the OP contains Vaughan's Cultural Heritage Policies. The following heritage policies are relevant to the Study Area.

*It is the policy of Council:* 

- 6.1.1.1. To recognize and <u>conserve</u> cultural heritage resources, including heritage buildings and structures, <u>Cultural Heritage Landscapes</u>, and other cultural heritage resources, and to promote the maintenance and development of an appropriate setting within, around and adjacent to all such resources.
- 6.1.1.2. To support an active and engaged approach to heritage <u>conservation</u> and interpretation that maximizes awareness and education and encourages innovation in the use and conservation of heritage resources

'Conserve' is defined in the OP as the identification, protection, use and/or management of cultural heritage and *archaeological resources* in such a way that their heritage values, attributes and integrity are retained.

The Vaughan OP recognizes the need to assess impacts on adjacent heritage resources.

- 6.2.2.9. That for all development applications, demolition control applications and infrastructure projects <u>adjacent</u> to a designated property and <u>adjacent</u> to a Heritage Conservation District, the proposal is compatible by:
  - a. respecting the massing, profile and character of adjacent heritage buildings;
  - b. maintaining a building width along the street frontage that is consistent with the width of <u>adjacent</u> heritage buildings;

- c. maintaining the established setback pattern on the street;
- d. being physically oriented to the street in a similar fashion to existing heritage buildings;
- e. minimizing shadowing on <u>adjacent</u> heritage properties, particularly on landscaped open spaces and outdoor amenity areas;
- f. having minimal impact on the heritage qualities of the street as a public place;
- g. minimizing the loss of landscaped open space;
- h. designing any permitted above-grade parking facilities, so that they are integrated into the development in a manner that is compatible with the heritage surroundings; and,
- *i.* requiring local utility companies to place metering equipment, transformer boxes,
- j. power lines, conduit equipment boxes and other utility equipment and devices in locations that do not detract from the visual character or architectural integrity of the heritage resource.

Adjacent is defined in the OP as those lands contiguous to a protected heritage property.

The City, in its OP, specifies the scope of Cultural Heritage Impact Assessments as:

A document prepared by a qualified professional with appropriate expertise comprising text and graphic material including plans, drawings and photographs that contains the results of historical research, field work, survey, and analysis, and descriptions of cultural heritage resources together with a description of the process and procedures in deriving potential effects and mitigation measures.

The document shall include:

- a. a description of the cultural heritage values of the property;
- b. contextual information, including any <u>adjacent</u> heritage properties;
- c. the current condition and use of all constituent features;
- d. relevant planning and land use considerations;
- e. a description of the proposed <u>development</u> and potential impacts, both adverse and beneficial, on the cultural heritage values;
- f. alternative strategies to mitigate adverse impacts; and,
- g. recommendations to conserve the cultural heritage values.

### Section 6.2.4 further defines the use and review of Cultural Heritage Impact Assessments.

- 6.2.4.1. That Cultural Heritage Impact Assessments shall be prepared by a professional with expertise in cultural heritage resources and in accordance with the requirements of this Plan, and that:
  - a. the assessment must demonstrate whether the heritage values and of cultural heritage resources, as identified by the City, are being retained, improved, adversely impacted or lost by the proposed development;
  - b. the assessment may not substitute alternate heritage values or character for those that have been approved or endorsed by the City; and,
  - c. where there is no designation by-law, approved heritage character statement or approved conservation plan, the assessment must document, to the City's satisfaction, the cultural heritage values of the property.

- 6.2.4.2. That <u>Cultural Heritage Impact Assessments</u> are subject to City review. In review of Cultural Heritage Impact Assessments, the City:
  - a. will be guided by Good Heritage Conservation Practices and heritage <u>conservation</u> principles as identified in policy 6.2.2.6 of this Plan, by priorities for on-site retention as identified in policy 6.2.2.7 of this Plan, and by any other relevant policies of this Plan; and,
  - b. may impose conditions of approval to secure the long-term <u>conservation</u> of the resource.

### The following OP policy contains criteria for evaluating heritage permits:

- 6.2.2.6. That, in reviewing heritage permit applications, the City be guided by the following heritage conservation principles:
  - a. Good heritage conservation practices;
  - b. protecting heritage buildings, Cultural heritage landscapes and archaeological sites including their environs from any adverse impacts of the proposed alterations, additions, works or development;
  - d. new additions and features should generally be no higher than the existing building and wherever possible be placed to the rear of the building or set back substantially from the principal façade so as to make the addition unobtrusive from the pedestrian realm; and
  - e. new development on vacant lots or lots currently occupied by non-heritage structures in Heritage Conservation Districts designated under Part V of the Ontario Heritage Act be designed to fit harmoniously with the immediate physical or broader district context and streetscapes, and be consistent with the existing heritage architectural style through such means as:
    - *i.* being similar in height, width, mass, bulk and disposition;
    - ii. providing similar setbacks;
    - iii. using like materials and colours; and
    - iv. using similarly proportioned windows, doors and roof shape.

### Section 6.3 of the OP contains for the following relevant policies for the conservation of Heritage Conservation Districts:

- 6.3.2.3. To <u>conserve</u> Heritage Conservation Districts by approving only those alterations, additions, new developments, demolitions, removals and public works in accordance with the respective Heritage Conservation District Plans and the policies of this Plan. When there is a conflict between the policies of the Heritage Conservation District Plan and the policies of this Plan, the Heritage Conservation District Plan shall prevail.
- 6.3.2.4. That any proposed private or public <u>development</u> within or <u>adjacent</u> to a Heritage Conservation District will be designed to respect and complement the identified heritage character of the district as described in the Heritage Conservation District Plan

In the OP, the subject site is within the urban boundary shown on Schedule 1, Urban Structure (*Appendix O*) and has the following 'stable area' designation - 'Community Areas'.

On OP Schedule 13, Land Use, the subject site is designated 'Low-Rise Residential'. On OP Schedule 14B, Areas Subject to Area Specific Plans, the subject site is shown as subject to a Heritage Conservation District Plan

In the City's Zoning By-law, the front of the subject site facing Nashville Road is zoned Residential "RR (H)" and the rear of the site is zoned Residential "RD4 (H)" (*Appendix O*). In both of these zones, single family detached dwellings are permitted. The Zoning By-law does not have any additional requirements for conservation of cultural heritage resources.

### 3.7 Kleinburg/Nashville Heritage Conservation District Plan (HCD)

In 2003 Vaughan City Council adopted By-law 183-2003 designating Kleinburg-Nashville a HCD (*Appendix O*) and adopting a plan under Part V of the *Ontario Heritage Act*. As shown on the map designating the District, all properties on the south side of Nashville either side of the CP rail line, which abut the subject site, are within the District. Most of the properties contain single detached one or two storey dwelling units

The Kleinburg/Nashville HCD as adopted by Council and approved at the Ontario Municipal Board (OMB) consists of two parts – the Study and the Plan. The Plan contains a set of guidelines, the intent of which is "to preserve the heritage character of the District". The guidelines apply to heritage and non-heritage buildings, new development, road links and works, village forests and construction materials.

The following new development new development goals from the HCD Plan are applicable to the proposed development:

5.2.5 <u>Future Development in the District:</u> To encourage new development that will enhance the heritage character of the District as infill buildings.

To guide new development so it can provide for contemporary needs, and to ensure its design will be compatible with and complementary to the character of the District and the heritage resources within.

The following policies from the 'Residential Villages' section of the Plan are applicable to the proposed development:

- 9.5.3.1 <u>Site Planning</u> Site new houses to provide setbacks that contrast with adjacent properties, in order to create the variety characteristic of the village; site new houses to preserve existing mature trees.
- 9.5.3.2 <u>Architectural Style</u> Design houses to reflect one of the local heritage architectural styles
- 9.5.3.3 <u>Scale and Massing</u> New buildings should be designed to preserve the generous side yards typical in the villages

The Kleinburg-Nashville HCD Plan is currently under review.

#### 3.8 Standards and Guidelines for the Conservation of Historic Places in Canada

In 2005, Parks Canada produced a set of standards and guidelines for the conservation of historic places in Canada. These standards and guidelines identify best practices in the management of heritage resources which include buildings, landscapes and archaeological sites. The approach taken in developing the standards and guidelines was informed by international charters for the conservation of heritage resources developed under the auspices of ICOMOS, the international council on historic sites and monuments, a body of heritage professionals which advises the United Nations Educational and Scientific Committee.

In 2010, Parks Canada updated and expanded the document in a second edition.

The following Standard and Guidelines is applicable to the subject site:

• ensure that additions to a heritage place are distinguishable from the heritage character of the place, yet sympathetic to that character.

The Standards and Guidelines have been implicitly adopted as policy by the City through the good conservation practice clause in policy 6.2.2.6 of the Vaughan OP.

### 3.9 Municipal Heritage Status of the Subject and Adjacent/Nearby Heritage Sites

The two properties forming the subject site, 737 and 739 Nashville Road, are designated under Part V of the *Ontario Heritage Act* by their inclusion in the Kleinburg- Nashville HCD (*Appendix J*). They are not identified as contributing properties<sup>3</sup>.

In terms of adjacent and nearby heritage properties, all eight properties along Nashville Road – 705, 717, 727, 757, 763 and 769; the Canadian Pacific Railway right-of-way and 10 Charles Cooper (Richard Lovat) Court – are designated under Part V of the *Act* by the HCD.

Five of these have been identified as contributing properties - 10 Charles Cooper Court, and 717, 727 763 and 769 Nashville Road. However, it is unlikely that 763 Nashville Road contains a former one room school house based on the property history and therefore is not contributing. It is my opinion that 705 Nashville Road is a contributing properties because of its architectural style (Victory Housing) and is not demolished as stated in the HCD Update Inventory. It is also my opinion that the portion of Canadian Pacific Railway right-of-way at Nashville Road is also a contributing property. The portion of the right-of-way at Nashville Road is in the HCD (*Appendix J*) although, as a federally regulated property, the legal effect of the designation is questionable. The portion of the right-of-way adjacent to the subject site is not in the HCD.

In my opinion, 757 and 763 are not contributing properties, either for architectural or historical reasons.

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 $<sup>^3</sup>$  Dillon et al, Figure 28. This figure incorrectly plots 717 and 727 Nashville Road.

### 4.0 HISTORICAL SUMMARY

With the gradual retreat of the glaciers from southern Ontario during the last glacial period some 12,000 to 10,000 years ago, the land was occupied by early indigenous (Paleo-Indian) peoples. Initially a nomadic people, later generations engaged in agricultural pursuits, along with hunting and fishing, and established temporary settlements throughout the area. At the time of the arrival of European settlers in the late eighteenth century, the land was occupied by peoples known as the Mississaugas of the Credit.

In 1783, the chiefs of the Mississaugas agreed to sell the British government a tract of land stretching from Cataraqui near Kingston to the Etobicoke Creek along the north shore of Lake Ontario. As this purchase was improperly drawn up, in 1787 the Crown bought from the Mississaugas the Toronto Purchase which was further clarified in a confirmatory treaty in an 1805 meeting with the Mississaugas<sup>4</sup>. Finally ownership was settled in 1923 with the signing of the Williams Treaty. Vaughan Township is part of this acquisition.

Vaughan Township was named "by Lieutenant-Governor John Graves Simcoe in honour of British diplomat Benjamin Vaughan co-negotiator of the Peace of Paris, the treaty that ended the American Revolutionary War (1775-1783)".<sup>5</sup>

Initially the Township was an administrative unit in the Home District, later becoming a municipality in 1849. In 1851, York County was created from the Home District with Vaughan included in York County. In 1971 the Regional Municipality of York was created from York County and part of Vaughan Township that includes the subject lands included in the new Town (later City) of Vaughan. Vaughan is bounded on the south by the City of Toronto, the north by the Township of King, the west by the City of Brampton and the Town of Caledon in Peel Region and on the east by the Towns of Richmond Hill and Markham.

Vaughan Township was surveyed by Iredell in 1795 and Stegman in 1798 with Yonge Street as the base line for the concessions numbering west from this base. Excluding lots adjacent to Yonge Street, lots were numbered starting at the south Township limit, now Steeles Avenue. The township was laid out in the 'Single Front System':

... two systems emerge as the basic methods of land survey from 1783 to 1829, the Single Front and Double Front systems. In the former system, the township was to be six miles square, seven concession deep and 25 lots wide. The size of the lots varied, with 120 and 200 acres the common sizes. The shape was long and narrow, 19 x 63 chains (approximately) for the small lot, 19 x 105 chains (approximately) for the larger. The system resulted in a settlement pattern consisting of single rows of farmsteads along the concession line road. Intensity of land use decreased to the back of the concession where woodlands persisted.<sup>7</sup>

<sup>5</sup> City of Vaughan History Briefs, Bulletin 8, The Naming of Vaughan.

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<sup>&</sup>lt;sup>4</sup> Champion, 5.

<sup>&</sup>lt;sup>6</sup> Dean, plate 98.

<sup>&</sup>lt;sup>7</sup> Gentilcore, 6 - 8

This survey system imposed a settlement grid pattern on the land that persists to this day.

The resulting 200 acre Township lots were rectangular in shape and were frequently divided in half into 100 acre parcels often referenced as either the west (or front) and east (or rear) half of the lot in a narrow split, or the north and south half in the case of a long split.

The subject lands are identified relative to this grid system as part of the west half of Lot 25 Concession 9.

### 4.1 Development of the Area

To understand the development of the subject site, it is essential to place it within the larger context of development of the area.

The Larger Geographic Area and Vaughan Township

Chapman and Putnam, in discussing the physiographic regions of southern Ontario, described the historical settlement and land use of the Peel Plain, in which the subject property is located, up to the 1960s:

Settled during the early part of the nineteenth century, the fertile clay soils were cleared rapidly. Once the pioneer stage was passed the plain became a noted wheat growing area which, besides supplying the growing city of Toronto, produced quantities of grain for export to the United States through various lake ports such as Oakville, Port Credit and Whitby. Later a mixed type of crop and livestock farming developed with its chief market in Toronto...Being within easy trucking distance of Toronto, and having a good mileage of improved highways the Peel plain rapidly became a well-developed portion of the Toronto milk shed.<sup>8</sup>

Chapman and Putnam closed their discussion of the change of use in the Peel Plain noting that a large portion was falling in the 'urban shadow', being converted to urban use.<sup>9</sup>

European settlement of Vaughan Township was stimulated by laying out the Yonge Street lots in the east part of the Township, the survey of the Township and the making of land available for settlement. Being further from Lake Ontario and the Yonge Street military road, the interior of Vaughan Township was settled later than lands on the east and south limits of the Township.

Smith's Canadian Gazetteer describes Vaughan Township in 1846 as:

60,496 acres are taken up, 19766 of which are under cultivation. This is a township of excellent land; it is well settled and contains numerous well cleared and highly cultivated farms. The land is generally rolling, and the timber is a mixutre of hardwood and pine. The township is watered by branches of the River Humber. The Yonge Street

<sup>&</sup>lt;sup>8</sup> Chapman and Putnam, 293 – 294.

<sup>&</sup>lt;sup>9</sup> Ibid, 296.

Road separates the township from that of Markham. On the road, partly in Vaughan and partly in Markham, are the settlements of Richmond Hill and Thornhill. There are six grist and twenty-five saw mills in the township. Population in 1842, 4,300. 10

The township developed from subsistence farming in the early nineteenth century to a wheat growing area in the mid-1800s. Wheat was the principal crop prior to 1870 occupying about one quarter to one third of the land. Fall wheat planting predominated until the 1860s when spring wheat became more important. From the 1850s to the 1890s, there was a consistent increase in the acreage of township land under cultivation. Prosperous farm complexes, mature agricultural fields, local road and developing railway networks and mills, both saw and grist mills on the larger streams and rivers, characterized the landscape of the area in the mid 19<sup>th</sup> century.

Ontario farmers turned to higher cost cash crops and animal husbandry in the 1870s the latter requiring the construction of barns. The Vaughan Township map in the *Illustrated Historical Atlas* depicts many established farmsteads. By the late nineteenth century agriculture in the township consisted of mixed crop, livestock and dairy farming with limited industrial operations in Woodbridge and Kleinburg. In response to the flooding caused by huricane Hazel in 1954, substnatial tracts of land in the river valleys were acquired by the conservation authority.

Topographical maps and aerial photographs (*Appendicies C & D*) show the agricultural character of the area underwent little change throughout the first two-thirds of the 20th century. Patterns of agricultural fields with some wood lots, forested sections of the Humber River valley and communities established at Kleinburg and Nashivlle characterized the landscape. Since then, urban development from the growth of Kleinburg and the southern part of the City of Vaughan has progessed to the south of the subject property.

### Village of Kleinburg

Kleinburg, located between two branches of the Humber River, just south of the intersection of Islington Avenue and Highway 27, is the closest major settlement to the subject property.



Figure No. 4.1 Kleinburg – Islington Avenue Looking North 1900 [Source: City of Vaughan]

Wayne Morgan Heritage Planner

<sup>&</sup>lt;sup>10</sup> Smith, 199.

A brochure of the Kleinburg-Nashville area and the Kleinburg-Nashville heritage conservation district study summarize the historical development of the Village:

Kleinburg, in common with many riverside villages, developed around the existence of numerous mills. ...

John N. Klein was an early entrepreneur who built a sawmill and a gristmill (flourmill). ... The Klein mills not only served the local farming community, but became the impetus for a growing commercial centre. The mills built by John N. Klein were the largest between Toronto and Barrie.

The Kleins remained in Kleinburg until 1851. ... Klein sold his property, including his mills, to James Mitchell, who shortly thereafter, in 1852, sold it to the Howland brothers: William Pearce, Fred and Henry. The Howland brothers owned successful mills at Lambton, Waterdown and St. Catharines. ...

The mills owned by the Howland family, however, were not the only mills 9responsible for the growth of the community. A second sawmill was established on the east side of the Humber River, across from the original Klein mills. By 1850, George Stegman is listed as the proprietor of this second sawmill. ...

By 1860, the community that grew from the establishment of the mills, included a tanner, a tailor, a boot and shoemaker, a carriage maker, a doctor, a saddler and harness maker, an undertaker, two hotels, a church and a school. A decade later, the community's merchant base had expanded substantially, as a chemist (druggist), cabinet maker, insurance agent, butcher, milliner and tinsmith, were added to the directory of local businessmen.<sup>11</sup>

The Vaughan Road Company was formed in 1850, establishing the roadway known today as Islington Avenue and becoming Highway 27 north of Kleinburg. .... The success of the Ontario Simcoe and Huron Railway prompted imitation, and in 1868 the Toronto, Grey and Bruce Railway was organized. The line from Toronto, through Woodbridge and Orangeville to Mount Forest was opened in 1871 and is now part of the CP main line to North Bay. ... the politically powerful Howlands arranged for the rail line to swing east so as to be closer to their mill.

New technologies also contributed to the decline. Electrification came sooner to the south of Kleinburg, and the water-powered mills were put at a competitive disadvantage. And the coming of the automobile ... eliminated Kleinburg's role as a stopping place on the way to the city.

By the end of the Second World War, Kleinburg had lost more than 2/3 of its population. The postwar resettlement of Kleinburg was as significant as the original settlement a century before. 12

<sup>&</sup>lt;sup>11</sup> City of Vaughan, Kleinburg-Nashville Heritage Discovery Tour.

<sup>&</sup>lt;sup>12</sup> Phillip H Carter et al, pp 10 -13.





Figure Nos. 4.2 and 4.3 Nashville, 1907 (left) and 2<sup>nd</sup> Kleinburg Train Station in Nashville, 1967 (right). [Source: City of Vaughan Archives]

### Hamlet of Nashville

Nashville, named by a resident who came from Nashville, Tennessee, is immediately north of the subject property. The hamlet, a street settlement strung along Nashville Road, owes its existence to the Toronto, Grey and Bruce Railway (later the Canadian Pacific Railway), constructed through the area in 1870. The Kleinburg CP rail station (built 1907) was constructed on part of the subject property. Nashville contained residences, a church, a post office, a hotel, a grain elevator, a blacksmith shop and a general store<sup>13</sup>.

### 4.2 The Subject Site

Table 4.1 Historical Timelines – 737 and 739 Nashville Road			
Key Date	Historical Event		
1795	Township survey; lot created; lot held as Crown Reserve		
1838	Sale of land by Crown to Canada Company		
1839	Sale of property from Canada Company to William Tedder		
1839	William Tedder lived on Lot 25		
1871	Toronto, Grey and Bruce Railway right-of-way established.		
1882	William Tedder dies; farm remains part of his estate		
1898 - 1909	Farm leased to various tenants		
1909	Sale of farm from William Tedder estate to James Henry Barons		
1924	Barons sells lot including subject site to Alexander Houston; land remains vacant		
1944	Houston sells vacant site to the Strains who immediately sell it to Herbert Vosper		
1949 - 1994	Vosper sells vacant site to Leverne Moulder who sells to Ron Wilson Construc.		
1994	Joseph Demaria buys vacant site		
1999 - 2002	Existing houses built on the two properties of this site.		

<sup>&</sup>lt;sup>13</sup> Reaman, 112 – 113.

During the release of land for settlement in southern Ontario, the Crown retain a portion as a Reserve with revenue from such lands used for public purposes including the religious and educational development. Lot 25 was such a Crown Reserve. Although Reaman does not list anyone leasing Lot 25 from the Crown, Walton's Directory lists Joseph Ward occupying Lot 25 in 1837. No other information could be found about Joseph Ward.

In 1838, the Crown conveyed all 200 acres of Lot 25 to the Canada Company<sup>14</sup>.

The London (England)-based Canada Company established in 1825, was granted large tracts of land (approximately 2.5 million acres) [primarily] in southwestern Ontario (much of which comprised the Huron Tract) during the 1800s which it then leased or sold for settlement. The principle aim of this company was to obtain land in Canada and to promote its sale to prospective settlers. 15

In 1839, the Company sold the west half of Lot 25 to William Tedder (aka. Teaddie) $^{16}$ . Walton's 1846 – 47 Directory shows Tedder living on the subject property. Only a brief biography of William Tedder (c1815 – 1882) could be found:

William Tedder, who emigrated from the County of Norfolk, England, and settled near Woodbridge. .. Mr. Tedder moved on to the farm .. and remained there until his death in 1882, at the age of sixty-seven years. He was an active worker in the cause of the Gospel ..., and was a class leader in the Methodist Church ....<sup>17</sup>

In 1851, William Tedder, a farmer, lived on the subject property in a log house <sup>18</sup> near Huntington Road and farmed the 100 acres of the west half of Lot 25.

Tremaine's 1860 York County map (*Appendix C* and Figure 4.4) shows Tedder residing on the property with a house located close to Huntington Road.

As of 1861 William Tedder (aged 46) was still residing on Lot 25 in a 1 storey log house<sup>19</sup> and farming the 100 acres of the west half of Lot 25<sup>20</sup>.

In 1870, William Tedder sold two building lots from his farm to his sons William Junior (¼ acre) and Thomas (½ acre)<sup>21</sup>. The lots fronted on Nashville Road in the village of Nashville. In March 1871, Tedder sold land from the rear of his farm to the Toronto, Grey and Bruce Railway for the construction of the railway, including a train station.<sup>22</sup>

<sup>&</sup>lt;sup>14</sup> Land Records, York Region, Lot 25, Concession 9 Vaughan Township, Patent.

<sup>&</sup>lt;sup>15</sup> Ontario Archives website

<sup>&</sup>lt;sup>16</sup> Land Records, York Region, Lot 25, Concession 9 Vaughan Township, Instrument No. 15860.

<sup>&</sup>lt;sup>17</sup> Robinson, 368.

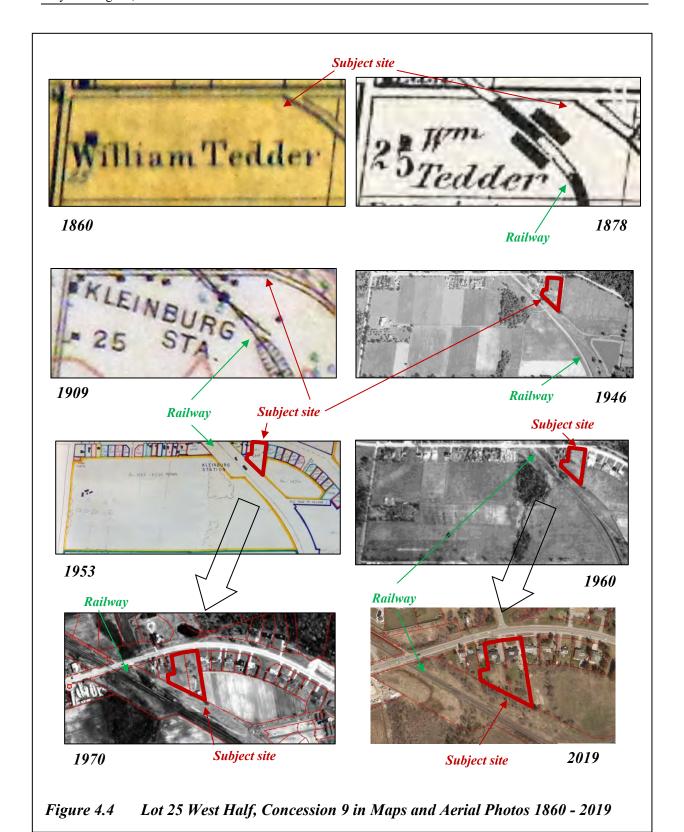
<sup>&</sup>lt;sup>18</sup> 1851 Census of Canada (nominal), Vaughan Township, Schedule A, EA No.5, p. 309-10, line 33.

<sup>&</sup>lt;sup>19</sup> 1861 Census of Canada (nominal), Vaughan Township, Schedule A, EA No.5, p. 154, line 40.

<sup>&</sup>lt;sup>20</sup> 1861 Census of Canada (agriculture), Vaughan Township, Schedule B, EA No.5, p. 14, line 48.

<sup>&</sup>lt;sup>21</sup> Land Records, York Region, Lot 25, Concession 9 Vaughan Township, Instrument Nos. 1169 & 1181.

<sup>&</sup>lt;sup>22</sup> Ibid, Instrument No. 828.



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As of 1871 Tedder (aged 55), was living on the subject property and farming 94 acres<sup>23</sup>.

In 1875, Tedder sold another building lot on Nashville Road from his farm to his son John<sup>24</sup>.

The 1878 County Atlas (*Appendix C* and Figure 4.4) shows Tedder owning the west half of Lot 25, a farm house towards Huntington Road, the railway and associated buildings towards the rear of the property, but no development on the subject site (737 & 739 Nashville Road).

In 1881, both William, aged 65, and Thomas, aged 38, Tedder are listed living in separate households in Vaughan. Their precise location is not known although it is assumed that the William was living in the farm house close to Huntington Road and Thomas was living in a house on Nashville Road in the village of Nashville.<sup>25</sup>

In 1882 William Tedder died and the farm was placed in his estate, with his wife, Elizabeth, appearing to be the principal resident of the farm following his death.

In 1891, William Tedder's widow, Elizabeth, aged 40, lived in a 2 storey wood, 8 room house with her son, James, farmer, probably the house close to Huntington Road. William (Junior) and Thomas Tedder lived in wood houses in separate, but adjacent lots<sup>26</sup> in the village of Nashville.

In 1892, William Tedder's estate sold a small plot of land from the farm to the Toronto, Grey and Bruce railway<sup>27</sup>.

The 1897 Assessment Roll continues to show Elizabeth Tedder living on the property with her son James. However, but 1898, they had rented the farm to William Long. The following year, William Long died but his widow, Marion, continued to live on and farm the property.

A 1909 map of the area (*Appendix C* and Figure 4.4) shows two buildings adjacent to the east side of the railway line at Nashville Road, but no houses on the subject property. It also shows the railway and the Kleinburg train station to the rear or west of the subject site.

In late 1909, the Tedder estate sold the farm (87 acres) to James Henry Barons (1863 – 195?). A 1917 map (*Appendix C*) shows James Barons owning the farm, including lands to the east of the railway.

In 1924 Barons sold a parcel of land containing the subject site to Alexander Houston.<sup>28</sup>

<sup>&</sup>lt;sup>23</sup> 1871 Census of Canada (nominal), Vaughan, Schedules 1 & 3, Division 6, pp 28 & 6.

<sup>&</sup>lt;sup>24</sup> Land Records, York Region, Lot 25, Concession 9 Vaughan Township, Instrument No. 2754.

<sup>&</sup>lt;sup>25</sup> 1881 Census of Canada (Nominal), Vaughan, Schedule 1, Division 5, page 40.

<sup>&</sup>lt;sup>26</sup> 1891 Census of Canada (Nominal), Vaughan, Schedule 1, Division 9, page 16.

<sup>&</sup>lt;sup>27</sup> Land Records, York Region, Lot 25, Concession 9, Vaughan Township, Instrument No 5573.

<sup>&</sup>lt;sup>28</sup> Ibid. Instrument No. 13790.

An aerial photograph of the area taken in 1942 (*Appendix D*), shows the subject site with no houses, but several small structures – probably sheds.

In 1944 Houston sold the subject site to Hazel and William Strain<sup>29</sup>, who quickly sold it to Herbert Vosper<sup>30</sup>. A 1946 aerial photograph (*Appendix D* & Figure 4.4) continues to show the property in a similar condition as in 1942 – no houses, but some small structures. The network of paths on the property in the aerial photograph suggest that it was being used by the residents of 757 Nashville Road.

In 1949, Herbert Vosper sold the largely vacant property to Leverne Moulder (aka. Dickson).<sup>31</sup> Although the subject site appears as one lot on a 1953 map (Appendix C and Figure 4.4), it was one vacant parcel of land. A 1960 aerial photograph shows it in the same state as 1946 – vacant with several small sheds.

Between 1970 and 1978 all railway structures, including the Kleinburg station, to the rear of the subject site were removed from railway property.

In 1987, the estate of Leverne Moulder sold the subject site to Ron Wilson Construction Limited, who in turn sold it to Joseph Demaria in 1994. A 1988 aerial photograph shows the subject site as vacant with one small shed in the southeast corner. At some time late in the 20<sup>th</sup> century, the subject site was divided into two properties – 737 and 739 Nashville Road. A 1999 aerial photograph shows a house being constructed on the property at 739 Nashville Road, although 737 was still vacant. A 2002 aerial photograph shows that construction was being completed on a house on 737 Nashville Road.

As of 2019, there was a single detached dwelling on each of the two properties of the subject site and a number of small shed towards the rear property boundaries. The front yard of 737 contained a 'U' shaped driveway with a large grassed area and trees and shrubs along the east limit. The front yard of 739 contained a driveway on the east side and a heavily landscape area with trees and shrubs on the west two thirds. The rear yards of both properties were largely grassed areas with some trees, shrubs and sheds towards the rear property boundary.

As of 2020, both houses were vacant.

<sup>&</sup>lt;sup>29</sup> Ibid, Instrument No. 20252.

<sup>&</sup>lt;sup>30</sup> Ibid, Instrument No. 20321.

<sup>&</sup>lt;sup>31</sup>Ibid, Instrument No. 24374...

#### 5.0 BUILT AND LANDSCAPE RESOURCE DESCRITIONS

On October 3, 2020, an on-site survey of all built and landscape resources was conducted.

The following components of the property are documented in photographs in:

- Appendix E 737 & 739 Nashville Road, Exterior Buildings; and
- *Appendix F* 737 & 739 Nashville Road, Landscapes.

### 5.1. Buildings

As discussed in Chapter 4, the House at 739 Nashville Road was built in 1999 and the House at 737 was built in 2001 - 2002 (Figure 5.1 and *Appendix E*).





Figure 5.1
Houses at 737 (left) and 739 (right) Nashville Road,, East Elevations, 2020

737 Nashville Road - This House is setback 15.2 metres from the Nashville Road right-of-way. This single detached, one storey, frame structure is a clad in a veneer of manufactured, grey cut stone with a rock-faced finish on all elevations. Manufactured white stone detailing is found on all circular headed window openings and at the top of other openings on the principal facade. Similar manufactured stone forms the sills of all window openings. The concrete foundation is either block or poured.

This House is rectangular in plan measuring 23 by 14.1 metres<sup>32</sup> with projections on both the east and west sides. The east elevation projection incorporates an integral garage that opens to the east.

The House is capped by a medium pitched, asphalt clad, hip roof with projecting eaves. There are also gable roofs over the front entrance porch and the centre projection on the rear or south elevation; and a flat roof on the southeast corner. The eaves project beyond the walls of the House; are unadorned; and have soffits clad in modern synthetic materials. No chimney was visible on the structure.

<sup>&</sup>lt;sup>32</sup> All measurements are from 2019 aerial photographs – York Maps.

Generally, there are two types of window openings - rectangular and ones with semi-circular heads. All openings contain modern sash with simulated muntin bars. The openings with semi-circular heads have fanlight transoms. The large openings on the rear or south elevation contain French doors.

On the centre section of principal or front elevation, there are three bays – a centre door flanked by pairs of semi-circular headed windows. To the west of the centre section, there is a single bay, while to the east there is a double bay for the garage. The centre door is a modern interpretation of a tradition design – a solid, paneled single leaf door flanked by side lights and surmounted by a flat transom.

739 Nashville Road - This House is setback 13.8 metres from the Nashville Road right-of-way. It is a single detached, two storey, frame structure clad in a veneer of red brick on all elevations. All openings have red brick voussoirs with white manufactured keystones. The sills of all window openings are manufactured rock-faced grey stones while the front entrance threshold is a smooth concrete block. The foundation of the House is poured concrete.

Excluding the rear integral garage and the one storey west side section, the rectangular plan of this House measures approximately 15.5 by 11 metres. The garage measures 11.7 by 7.5 metres while the one storey west side section has a depth of 2.3 metres.



Figure 5.2
739 Nashville Road,
East Elevation, 2009
[Source: Google Street View]

The House is capped by a medium pitched, complex hip roof with gable roofs over the flanking bays on the principal elevation, smaller gable roofs on the east side (2) and the west side (1). The front veranda has a gable and shed roof while the one storey west side section has a hip and gable roof. All roofs are clad in black asphalt shingles. The eaves - project slightly beyond the walls; are unadorned; and have soffits clad in modern synthetic materials. No chimney was visible on the structure.

Generally, there are two types of window openings - rectangular and ones with segmental heads; the latter are found only on the upper floor of the principal elevation. All openings contain modern sash with a single light and no muntin bars. The segmental openings have plain transoms. The large ground floor openings on the rear contain sliding glass doors.

The principal or front elevation has three bays – a centre door flanked by single rectangular window openings. The upper floor is a symmetrical three bay façade with openings lining up with those on the ground floor. These openings are two with segmental heads flanking a smaller, almost square window opening. In the roof, there is a gable roofed dormer window centred above the front entrance. There is a one storey veranda across this façade. The centre entrance was originally a modern interpretation of a tradition design – a segmental opening with a single leaf door flanked by side lights and a plain transom above (Figure 5.2). Alterations to this entrance include the shape of the opening, the door and the veranda gable roof (Figures 5.1 and 5.2). Now the opening has a flat head and solid, paneled door, while the barrel-shaped veranda roof has been replaced with a flat roof and fake roof beams.

The exterior architectural styles of these two houses take their design cues from other houses in the Kleinburg-Nashville HCD. Since heritage conservation districts may not deal with building interiors, the interiors of these two houses were not examined

The house at 739 follows traditional 19<sup>th</sup> century features on the front elevation including the veranda, roof gables, symmetrical bays with a centre door, front entrance design, brick cladding and voussoirs over all openings. However, the public would be unlikely to interpret this as a heritage house.

The house at 737 is based on the 'ranch-style' bungalow of the mid to latter part of the 20<sup>th</sup> century, although it does incorporate some earlier design features such as the window muntin bars, surrounds and headers; the fan light transoms and the design of the front entrance.

# 5.2 Subject Site Landscape

The existing front yard landscapes of the two properties are a contrast in styles.

737 Nashville Road - The front yard has not changed significant since 2009. It consists of large grassed area, a 'U' shaped driveway that also provides access to the garage, and a few foundation shrubs and trees along the east and west boundaries (Figure 5.3 & Appendix F).



Figure 5.3
737 Nashville Road, Front yard viewed from Nashville Road, 2020.





Figure 5.4
739 Nashville Road, Front yard viewed from Nashville Road, 2020 (top), 2009 (bottom – Google Street View).

The rear yard of 737 Nashville Road in 2020 consists of a small grassed area close to the House, a few shrubs, a gazebo and an excavated area adjacent to the basement sliding glass doors. To the south, away from the House and in the area to be severed, fill has been added and graded. There are no vegetative features remaining in this area. Further, the shed identified in the Inventory of the HCD Update Inventory has been removed.

739 Nashville Road - This front yard has changed significantly since 2009 when it consisted of a circular driveway; and plantings of low shrubs within the circle created by the driveway, along the north boundary and closer to the street. There was also a grassed area between the sidewalk and the driveway. The House was visible from the Nashville Road. By 2020, this landscape had been replaced by a tight mix of coniferous trees and large shrubs bordered by limestone blocks with a small grassed area near the street (Figure 5.4 & Appendix F). The House was no longer visible from much of the adjacent street and sidewalk.

The rear yard in 2020 consists of a small grassed area close to the House, a few shrubs and a hot tub on the north side. To the south, away from the House and in the area to be severed, fill has been added and graded. There are no vegetative features remaining in this area.

### 5.3 Adjacent/Nearby Heritage Properties

As shown in *Appendix H*, there are three adjacent heritage properties that are designated by the Kleinburg-Nashville HCD. There are:

#### 727 Nashville Road

To the east of the subject site is a single detached, one storey 'ranch-style' bungalow, built circa 1958. An extra storey and rear addition was recently added to the garage. It has been identified as contributing for its building.

#### 757 Nashville Road

To the west is a single detached, one and one-half to one storey house, built circa 1930 with subsequent alterations. It has been identified as a non-contributing property.

#### 763 Nashville Road

Also to the west is a single detached, one storey house, built circa 1930, with later alterations and a rear addition. Only the rear yard is adjacent to the subject site. It is identified as a contributing property for its building which is rumored to be a former school house. In my opinion t is non-contributing as it was not a former school.

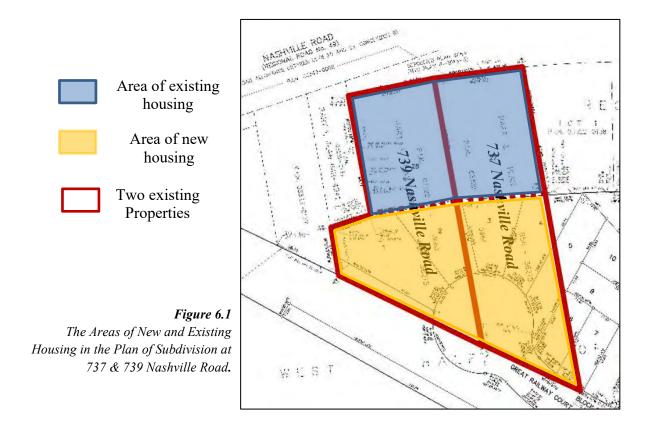
### In terms of nearby properties:

- Further to the west at 769 Nashville Road is a one and one half storey house with a gable roof and a one storey front veranda. This house dates from around 1910 and is identified as a contributing heritage property.
- To the east at 717 and 705 Nashville Road are two single detached houses. 705 was built circa 1950 and may have heritage value as an example of Victory or war time housing. 717 was built circa 1958 is a one storey variation on the ranch style bungalow. It has been identified as contributing for its building.
- To the north, across the street, 10 Charles Cooper Court (aka 750 Nashville Road and 10 Richard Lovat Court) is a two to two and one half storey brick house built circa 1880. It is identified as a contributing heritage property.

#### 6.0 DEVELOPMENT PROPOSAL

## 6.1 Description of the Development Proposal

The owner is proposing to subdivide the subject site, 737 and 739 Nashville Road, retaining the existing housing units on two new lots fronting on Nashville Road and developing the rear portion of the site for all or part of seven lots for new housing. These seven lots will front on a new road named 'Great Railway Court'. This is shown in Figure 6.1 and *Appendix I*.



Lots for Existing Houses: The new lots for the existing housing will have the same depth as the lots immediately to the east and west. On these two lots fronting on Nashville Road, the side yard and front yard setbacks to the existing houses will not change. The rear yards will be reduced in depth. The lots for the existing houses will be substantially as shown in the aerial photograph in Figure 6.2.

Lots for New Houses: A large portion of the existing rear yards at 737 and 739 Nashville Road will be subdivided into all or part of seven lots shown in Figures 6.1 and 6.3. Vehicle access to these seven lots will be from 'Great Railway Court' while additional pedestrian access will be from a walkway to Nashville Road shown in Figure 6.4. An acoustic fence will be built along the south side of the new Lot 1 (Figure 6.4). Each of the seven lots will have a single detached residential unit as shown in Figure 6.3. The design of each house will

be different, although all will have front porches and use materials, such as brick and stone, found throughout the Kleinburg-Nashville HCD. The houses will be between two and three stories in height and have different roof shapes – gable, hip and gambrel. Four will incorporate attic dormer windows, while all, except one, will have additional gable roofed elements. All will have integral two car garages with openings facing the street.



Figure 6.2
Proposed Lots to Retain the Existing Housing at 737 & 739 Nashville Road [York Maps, 2019 image].

Former railway property: Although not part of 737 and 739 Nashville Road, the subdivision includes lands formerly owned by the railway on the north side of the railway right-of-way extending to Nashville Road. This will be developed as a pedestrian walkway as shown in Figure 6.4 and include a heritage plaque about the former train station.

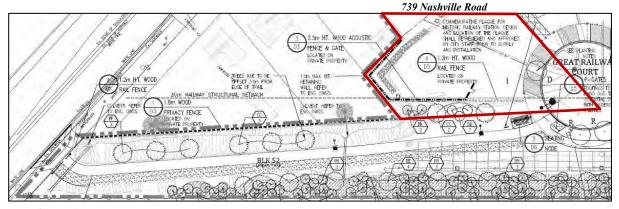


Figure 6.4
Part of the west end of the Plan of Subdivision showing pedestrian access to Nashville Road.



#### 7.0 DEVELOPMENT PROPOSAL IMPACT AND COMPLIANCE

### 7.1 Impact of the Proposed Development on Heritage Resources

As discussed in Chapter 6, there are no heritage resources on the subject site. Therefore there will be no adverse impacts from the proposed development on any heritage resources on the subject site. In fact, the proposal will retain the existing buildings on their existing locations. The immediate streetscape along Nashville Road at 737 and 739 will remain unchanged.

## 7.2 Impact of the Proposed Development on Adjacent/Nearby Heritage Resources

Adjacent Properties – The proposed development will not adversely impact on the house on the one contributing property – 727 Nashville Road since the house at 737 Nashville Road is being retain unaltered. The other two adjacent properties are non-contributing; the proposed development will have an adverse impact as they have no heritage resources.

Nearby Properties – Five nearby properties were identified as contributing – 10 Charles Cooper Court and 705, 717 and 769 Nashville Road and the CPR right-of-way. The house at 10 Charles Cooper Court will not be adversely affected by the proposed development as it is buffered by both the intervening street and the retention of the existing houses at 737 and 739 Nashville Road. Similarly there will be no adverse physical, shadow or visual impact on the houses at 705, 717 and 769 Nashville Road and the CPR right-of-way because of the distance from the proposed development.

### 7.3 Kleinburg-Nashville Heritage Conservation District (HCD)

On the lots retaining the existing housing on the subject site:

The proposed development complies with the HCD Plan by retaining the existing buildings in situ with no additions or alterations.

*On the lots for new housing on the subject site:* 

Policy 9.5.3.1, which addresses site planning, recommends contrasting setbacks with adjacent properties and preservation of existing mature trees. The front and side yard setbacks for the new houses on Great Railway Court will contrast with setbacks for existing nearby housing in the HCD as, generally, they will be less. Further, as there are no mature trees on the lots to be severed, this part of the policy does not apply.

Policy 9.5.3.2 recommends reflecting the local architectural styles in new housing. The designs of the seven houses (Figure 6.3) incorporate heritage materials and architectural features such as roof shapes, porches, dormers, and gables found within the HCD. Although the seven new houses are to have integral garages, which is not characteristic of heritage buildings in the HCD, such a feature commonly found in existing nonheritage buildings in the HCD.

Policy 9.5.3.3 speaks to generous side yards, a policy will conflicts with policy 9.5.3.1 which speaks to variety in setbacks which planners use to refer to front, side and rear yards. The proposed seven new lots will have narrower side yard than typical of the HCD, although examples of such narrow side yards can be found in the HCD.

The portion of the subject site proposed for new housing is unusual in the HCD in that it is at the edge of the HCD boundary, it is partly adjacent to designated properties through rear yard connections yet it abuts a large undesignated area. It is not 'infill' housing as contemplated by the policies in the HCD Plan. However, approval of the proposed development will not compromise the integrity of the HCD, particularly when viewed from Nashville Road.

### 7.4 Overall Heritage Policy Compliance

Table 7.1 summarizes the compliance of the proposed development with the policy described in Chapter 3 of this report.

Table 7.1 Heritage Policy Compliance - 737 & 739 Nashville Road				
Policy Area	Number	Policy Summary	Compliance	
Provincial Policy Statement	2.6.1	Conserve resources	Yes – proposal conserves heritage resources	
	2.6.3	Adjacent development	Yes – adjacent heritage attributes will be conserved	
Vaughan Official Plan	6.1.1.1	Conserve resources	Yes – proposal conserves heritage resources	
	6.1.1.2	Heritage interpretation	Yes – Proposal has interpretive plaque for railway	
	6.2.2.9	Adjacent heritage	Yes – proposal does not adversely affect adjacent	
	6.2.4.1	CHIA	Yes – this CHIA fulfills this requirement	
	6.2.2.6 e	Design of new development in HCD	Generally yes – slightly higher – 3 versus 2 storeys but setback from Nashville Road minimizes visual impact	
	6.3.2.3	Conform to HCD plan	Generally yes – see discussion in section 7.3 above	
	6.3.2.4	Conform to HCD plan	Generally yes – see discussion in section 7.3 above	
Kleinburg- Nashville HCD Plan	5.2.5	Compatible future development	Yes – retention of existing houses on Nashville Road; new housing in rear compliments district	
	9.5.3.1	Site Planning	Yes – see discussion in section 7.3 above	
	9.5.3.2	Architectural style	Yes – see discussion in section 7.3 above	
	9.5.3.3	Preserve side yards	Generally no but see discussion in section 7.3 above.	

In summary, the proposed development complies with applicable heritage policies with the exception of the side yards on the portion of the subject site to be severed, although it is noted that there are numerous examples of narrow side yards with the HCD.

### 8.0 OPTIONS, CONSERVATION AND MITIGATION

### 81 Options for Managing the Heritage Resource

Since the existing houses at 737 and 739 Nashville Road will be retained in situ in the proposed development, no options for their retention were considered.

For the area of new housing in the rear of the site, two options were considered – no development and larger lot development.

*No Development* – This options involves not developing the rear of the site but leaving the area as rear yards to the existing housing.

This option was rejected as the proposed plan of subdivision creates two lots fronting on Nashville Road with depths identical to adjacent lots – 727 and 757 Nashville Road. Further, the proposed plan of subdivision amalgamates the rear yards of the subject site with a large vacant development area to the east resulting in compatible development visually separate from the Nashville Road streetscape in the Heritage District.

Larger New House Lot Development - This option increases the lot frontage to permit construction of separate garages and reduce the maximum height to two storeys. This option would result in the same area being occupied by four to five lots instead of seven.

This option was rejected because it would result in housing designs atypical of the rest of the subdivision. The maximum height of the proposed housing units (Figure 6.3) should not be a concern to someone standing on the sidewalk at Nashville Road in the Heritage District since sight-lines from Nashville Road mean that the three storey height of the houses does not overwhelm or dominate buildings or views in the District. There are numerous examples of existing integral garages in the District. Finally the proposed development on Great Railway Court is on the boundary of the District and visually not part of the District.

### **8.2** Mitigation / Conservation Measures

To mitigate any possible adverse heritage impacts and to commemorate the heritage values of the area, the following measures are recommended.

### 8.2.1 Ensure Retention of the Existing House in situ

Heritage permit approval should be conditional on retention of the existing houses in situ.

Heritage permit approval for the proposed development should be conditional on retaining the existing houses at 737 and 739 Nashville Road in situ. This will maintain the existing District streetscape.

### 8.2.2 Change the front yard landscaping of 739 Nashville Road

Heritage permit approval should be conditional on changing the front yard landscape at 739 Nashville Road to give greater visibility to the House.

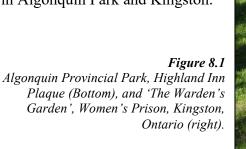
As shown in Figure 5.4 of this CHIA, the front yard landscaping has been changed radically from 2009 to 2020 such that the house is barely visible from the street. This is not typical of the District. Approval of the heritage permit for the proposed development should be conditional upon changing the frontage yard landscaping so that the house is visible from the street. This could involve reinstating the front yard landscape as is appeared in 2009.

### 8.2.3 Commemorate the Site's Heritage

Heritage permit approval should be conditional on commemorating the train station.

The subject site is adjacent to location of the Kleinburg train station. As a condition of

heritage permit approval, the owner should be required to provide commemoration of the site through plaquing in a form and in location acceptable to the City which would provide information about the railway and station and their importance to the community. Figure 8.1 shows examples of plaquing used to inform the public of historic facilities in Algonquin Park and Kingston.









### 8.2.4 Review inclusion of Lots 1 to 7 in the Kleinburg-Nashville HCD

Vaughan should review the inclusion of Lot 1 to 7 of the Plan of Subdivision in the HCD.

The City of Vaughan is currently review the Kleinburg-Nashville HCD, including the HCD plan. As part of the review, this CHIA recommends that the City consider removing Lots 1 to 7 in the Plan of Subdivision from the HCD. The lands to the east of these Lots is not within the HCD. Visually and physically, the Lots are separate from the main area of the HCD. It seems unreasonable to require that development on Lots 1 to 7 be subject to the requirements of the HCD plan yet the rest of the Lots in the subdivision, excepting Lots 27 and 28 (the two existing houses fronting on Nashville Road), are not subject to the requirements of the HCD plan.

#### 10.0 CONCLUSIONS AND RECOMMENDATIONS

The owner of an approximately 0.66 hectare site on the south side of Nashville Road east of the Canadian Pacific rail line in the City of Vaughan is proposing to retain the existing two houses in situ on two new lots fronting on Nashville Road and to subdivide the rear portion for new housing. The subject site is addressed at 737 and 739 Nashville Road. A Plan of Subdivision application, which includes the subject site, has been submitted for the proposed development. The subject site is designated under part V of the Ontario Heritage Act as part of the Kleinburg-Nashville Heritage Conservation District (HCD).

#### 10.1 Conclusions

This Cultural Heritage Impact Assessment (CHIA) found that, although the subject site had been severed from the Tedder / Barons farm in 1924, it remained vacant until 1999 when the House at 739 was built. Several years later, the house at 737 was built.

In 2003, the City designated the HCD. All of the subject site is within the HCD.

This CHIA found that:

- no heritage resources will be altered or adversely impacted, either on site or on adjacent or nearby properties by the proposed development;
- the existing streetscape along Nashville Road will be maintained by the proposed development; and
- the design of the new housing proposed for the seven lots that are wholly or partially within the HCD generally conforms to applicable heritage policies.

#### 10.2 Recommendations

The following recommendations have been discussed in Chapter 8 of this CHIA.

### Recommendations – The City of Vaughan:

- 1. issue a heritage permit for the proposed development at 737 and 739 Nashville Road substantially as shown in *Appendix I* of this CHIA subject to:
  - a. retention of the existing houses at 737 and 739 Nashville Road in situ;
  - b. changing the front yard landscape at 739 Nashville Road to give greater visibility to the existing house from Nashville Road; and
  - c. the owner commemorating the nearby site of the railway station by erecting an interpretive plaque.
- 2. should consider, in its review of the Kleinburg-Nashville HCD, removing Lots 1 to 7 of the proposed Plan of Subdivision from the area designated by the HCD.

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https://vaughan.maps.arcgis.com/apps/PublicInformation/index.html?appid=49e2d8da815840 c59058b412e6b30815

McMaster University Map Library – 1954 Aerial Photograph - https://digitalarchive.mcmaster.ca/islandora/object/macrepo%3A71542

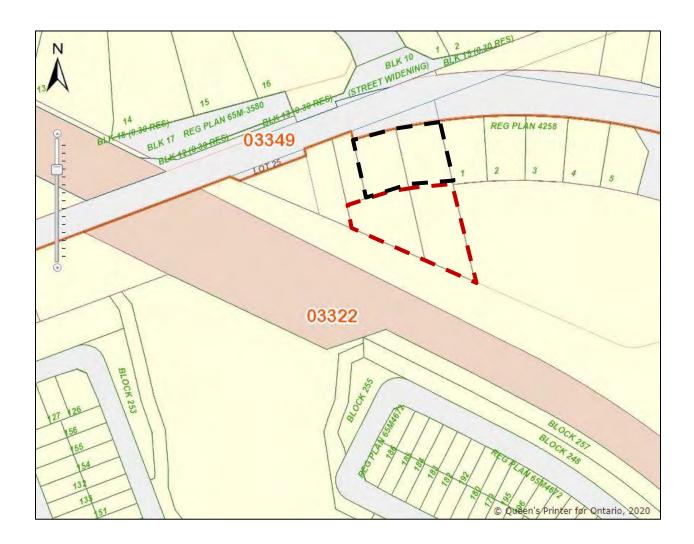
York Maps – Aerial Photographs & Mapping -

https://ww6.yorkmaps.ca/Html5Viewer24/Index.html?configBase=https://ww6.yorkmaps.ca/Geocortex/Essentials/Essentials43/REST/sites/CommunityServices/viewers/YorkMaps/virtualdirectory/Resources/Config/Default

**Appendix A: Property Survey** 

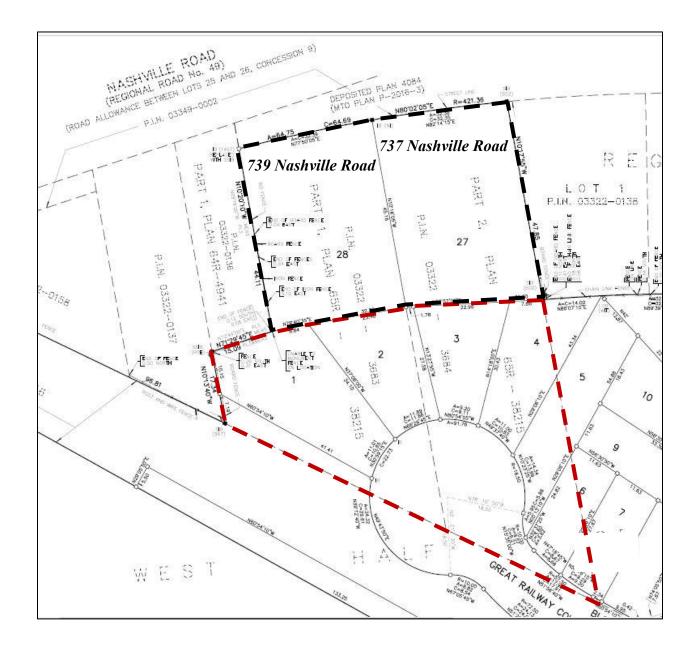
# **Subject Site - Property Fabric**

Lands for New HousesLands for Existing Houses



Source: York Region Registry Office [onland.ca]

## **Subject Site - Property Survey**



Source: Dolliver Surveying Inc., April 21, 2017.

**Appendix B: Photographs - Context** 



Panorama view north, east and south opposite subject site looking towards Charles Cooper Court.



Nashville Road from 757 Nashville Road looking east towards the subject site.



Nashville Road from 705 Nashville Road looking northwest towards the subject site.

View southeast from the rear yards of the subject site to the area of grading on the lands to be subdivided



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October 2020



Canadian Pacific Railway right-of-way to the rear of the subject site; view looking southeast from near Nashville Road.

View northwest from the rear of the subject site to the CPR right-of-way and the rear yards of adjacent Nashville Road properties.

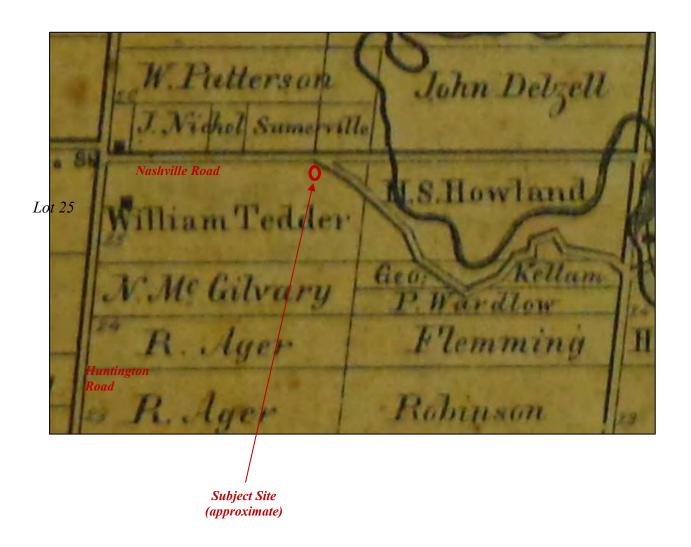


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**Appendix C: Maps** 

## 1860 – Tremaine Context

### Concession 9

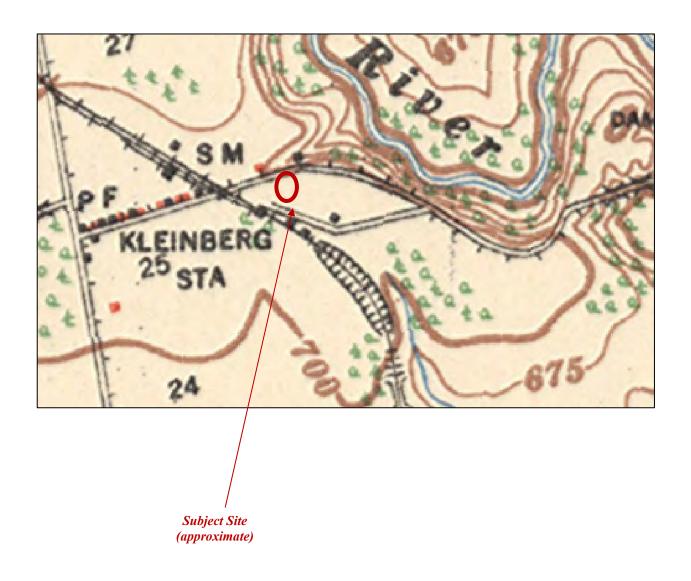


## 1878 – York County Illustrated Historical Atlas Context

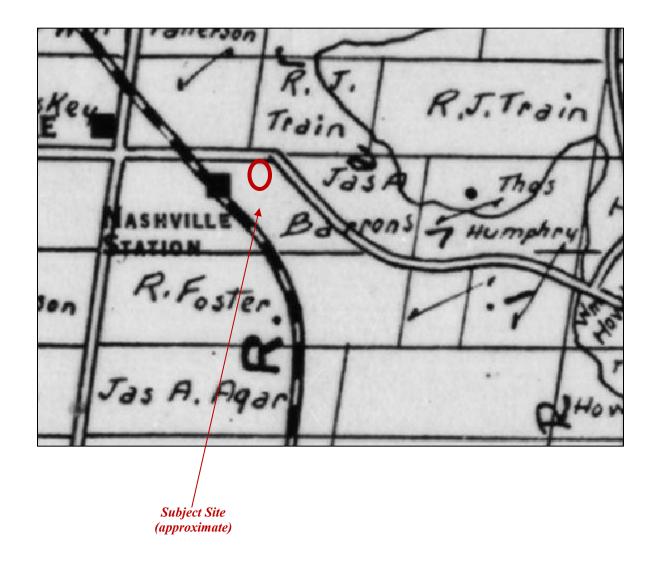


Subject Site (approximate)

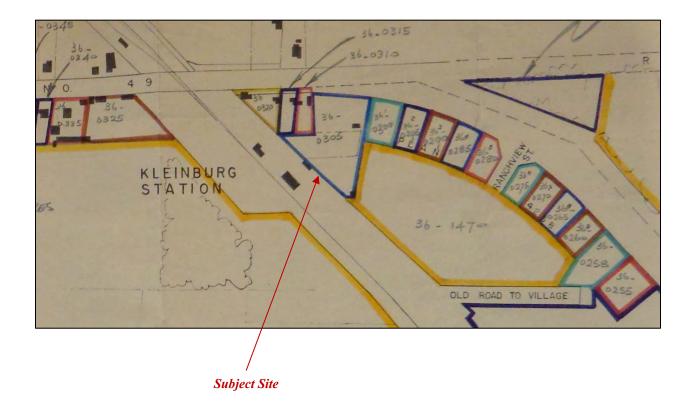
1909 - National Topographic Survey Scale 1:63,360 Contour Interval – 25 feet



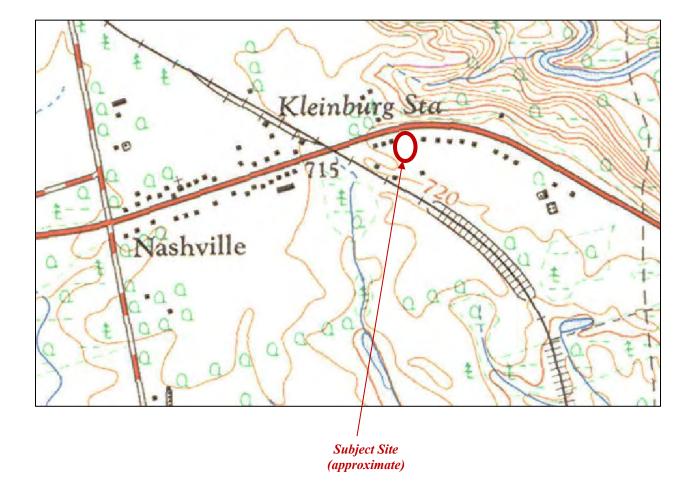
## 1917 – Guidal Landowners Pam



# 1953 – Township of Vaughan, Planning Department map



## **1960 - National Topographic Survey** Scale 1:25,000



# 1989 - National Topographic Survey

Scale 1:50,000



**Appendix D: Aerial Photographs** 

# 1942 Context

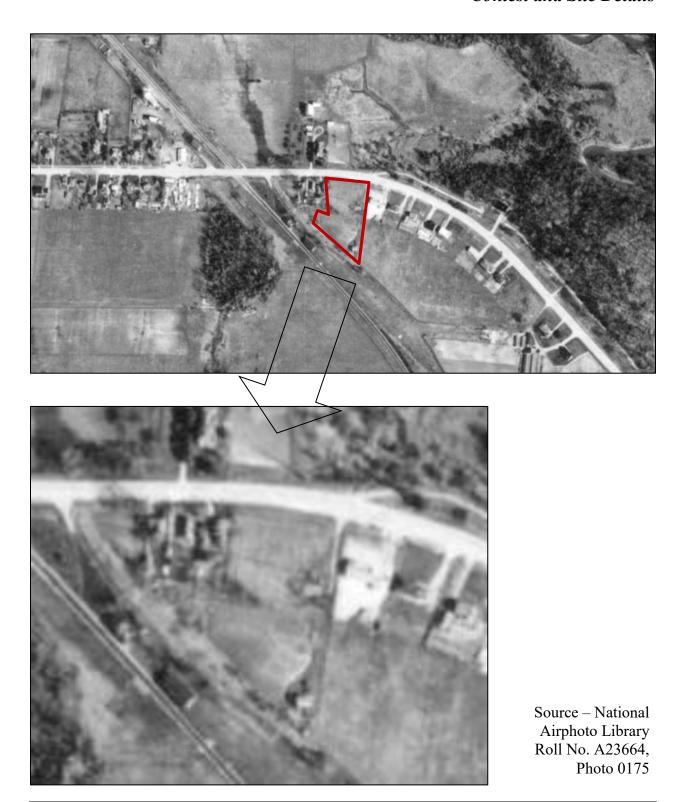


Source – City of Vaughan Archives

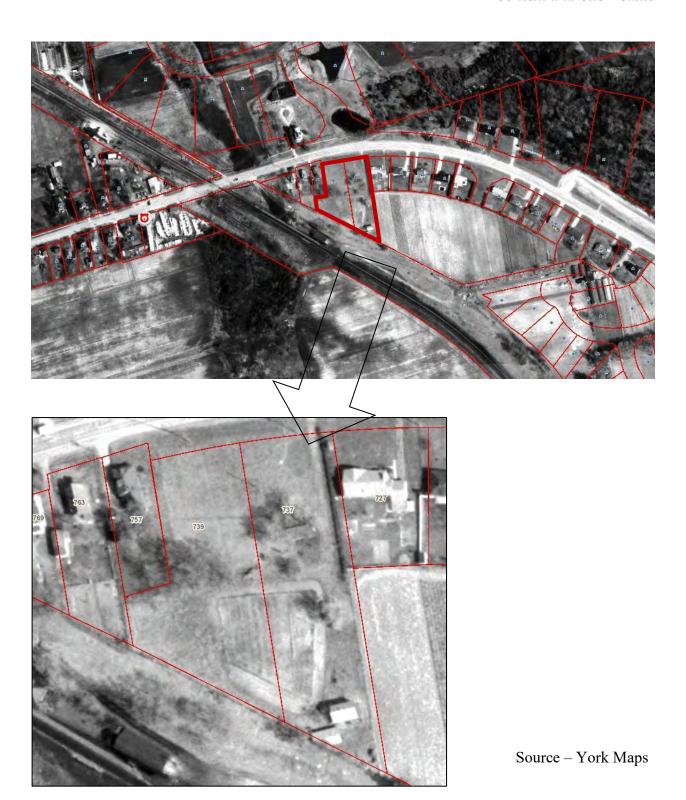
1946
Context and Site Details



1960 Contest and Site Details



1970 Context and Site Details



1999 Context and Site Details





2019
Context and Site Details



Appendix E: 737 & 739 Nashville Road Exterior Building Photographs



East Elevation



East and North Elevations

#### North Elevation





North and West Elevations



West Elevation

West and South Elevations



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South Elevation

# South and East Elevations





East Elevation

South and East Elevations



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South Elevation

# West and South Elevations





West Elevation



North Elevation



Wayne Morgan Heritage Planner

Appendix F: 737 & 739 Nashville Road Landscape Photographs



1. Front yard viewed from Nashville Road looking west.





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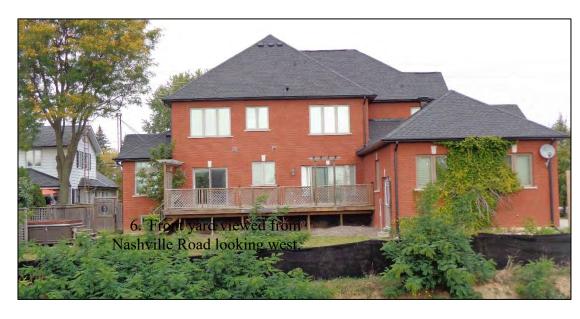


4. Lands to be severed viewed from the centre looking east.

3. Lands to be severed viewed from the centre looking west.



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6. Rear yard of lands to be retained.

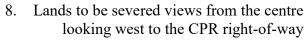
5. Front yard of lands to be retained.



Wayne Morgan Heritage Planner

October 2020

7. Lands to be severed viewed from the centre looking east





Wayne Morgan Heritage Planner

**Appendix G: Property Ownership History** 

Page	1	Municipality	Vaughan	Lot	Pt W 1/2 25	Concession	9
9	9 (2)		원 전		86	6 <del>7</del>	

737 & 739 Nashville Road

No. of Instrument	Instrument	Date of Instrument	Date of Registration	Grantor	Grantee	Consideration	Remarks
	Patent	08/03/1832	27200	Crown	Canada Company		100 ac
15860	Deed	21/01/1839	21/02/1839	Hon. Wm. Allan et at	William Tedder		100 ac
8966	Grant	06/10/1909	12/03/1910	Thomas Tedder exor of Wm. Tedder	James H. Barons	\$4600	Part IN al 87 acres
13790	Grant	01/08/1924	16/08/1924	James & Mary Barons	Alexander Houston	\$400	Pt com at NE angle of Price's Lot etc
20252	Grant	15/07/1944	03/11/1944	Admrix Alexander Houston et al	Hazel & William Strain	\$1250	Pt com at NE angle of Price's Lot etc
20321	Grant	01/11/1944	15/06/1945	Hazel & William Strain	Herbert Vosper	\$1 & exch	Same as 20252
24374	Grant	09/03/1949	31/05/1949	Herbert & Lucy Vosper	Leverne D & Mary Moulder	\$1 & mtgs etc	Same as in 20252
428743	Grant		03/04/1987	Estate of Leverne Duffrin Dickson (Moulder)	Ron Wilson Construction Ltd		Pt 1 on 65R-10232
645925	Transfer		26/08/1994	Ron Wilson Construction Ltd	Joseph Demaria	\$185,000	Pt 1 on 65R-10232

# Appendix H: Adjacent/Nearby Heritage Properties



10 Charles Cooper Court



757 Nashville Road



769 Nashville Road





727 Nashville Road



705 Nashville Road

717 Nashville Road



**Appendix I: Development Proposal** 

# Pan of Subdivision

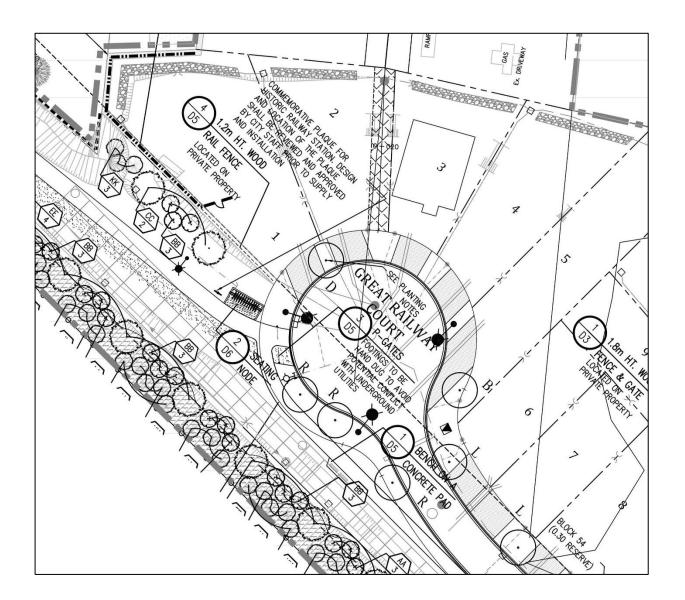


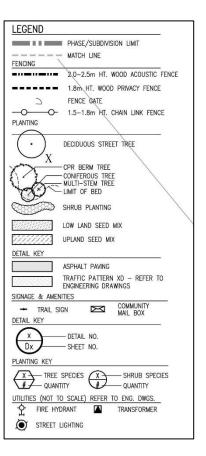
# Detail of Subject Site Area of New Housing



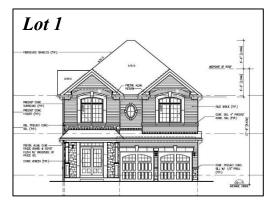


# Part of the Landscape Plan

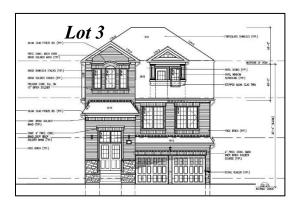




# Proposed Front Elevations of New Houses by Subdivision Lot Number















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AND COMPRESS OF THE COMP

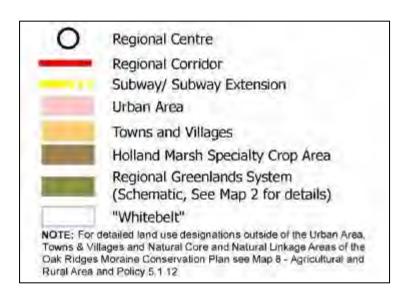
**Lot** 7

Appendix J: City of Vaughan and Region of York Planning Document Maps

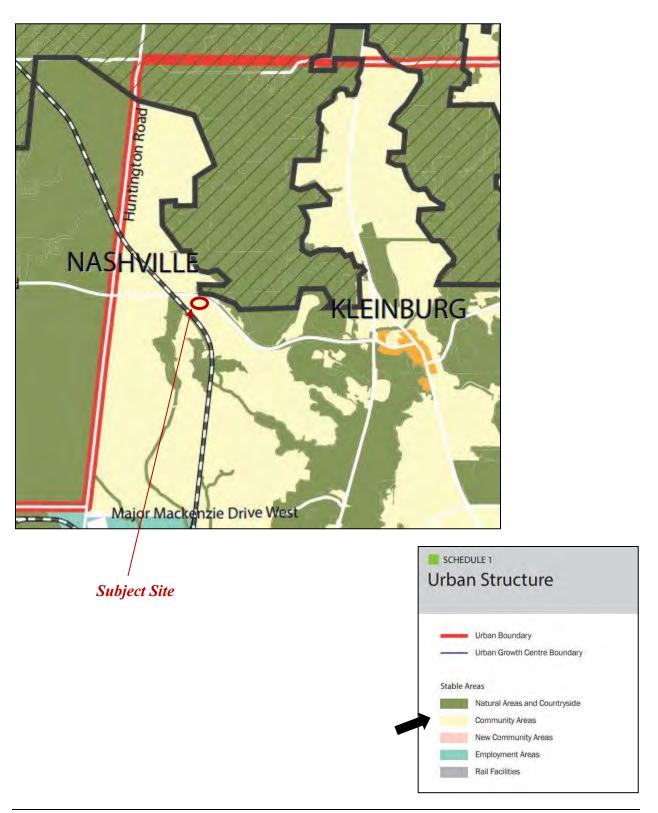
Regional Municipality of York Official Plan Part of Map 1 Regional Structure



#### Legend



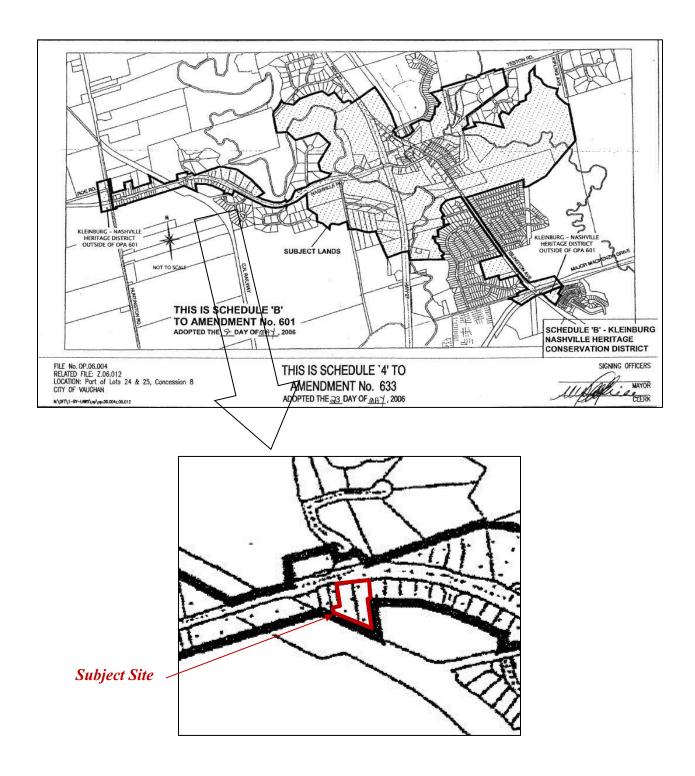
City of Vaughan Official Plan Part of Schedule 1 Urban Structure



City of Vaughan Zoning By-law, By-law No1-88 as amended Part of Schedule "A" to the Zoning By-law



# City of Vaughan Kleinburg-Nashville Heritage Conservation District Schedule B



Appendix K: Curriculum Vitae: Wayne Morgan

# Wayne Morgan - Curriculum Vitae

Work Experience

Consultant

2006 -

#### Principal, Wayne Morgan Heritage Planner

- Heritage character statements and impact assessments
- Heritage Conservation Districts
- · Heritage planning policies

2000-2006

City of Toronto, City Planning

#### Senior Co-ordinator, Heritage Preservation Services

- Managed review and approval of proposals involving heritage properties in the City – under the following Acts – Planning, Heritage and Building Code.
- Secured and administered heritage easement agreements (more than 200) and letters of credit to the City (in excess of \$10 million annually).
- Established 4 Heritage Conservation Districts involving in excess of 1500 properties – Yorkville and the Cabbagetowns -Metcalfe, North and South.
- Managed the listing and designation of individual heritage properties.
- Provided technical advice to City Council and its advisory committees and represented the City in negotiations and before Provincial tribunals.

1998 - 2000

City of Toronto, Urban Development Services

#### Senior Community Planner

 Managed approval process of planning proposals and preparation of community plans, involving liaison with City staff and the public; provided professional advice to City Council and Provincial tribunals.

1989-1997

Metropolitan Toronto, Planning Department

#### Manager, Research Division

1976-1989

Region of York, Planning Department

Senior Planner, long range planning

1974-1976

Region of Hamilton Wentworth, Planning Department

Planner, Official Plan team

1973-1974

Acres Engineering

#### Planner/Economist

Related Experience 1980 - 2000

Town of Newmarket

Chair, Local Architectural Conservation Advisory Committee

 Appointed as a volunteer by Town Council to the municipal heritage advisory committee established under the Ontario Heritage Act

Education

1968-1972 - University of Toronto - B.A., Geography

1972-1973 - Queen's University - M.A., Geography - Urban and Regional

Professional Associations Registered Professional Planner - member - Canadian Institute of Planner and

the Ontario Professional Planners Institute.

Member - Canadian Association of Heritage Professionals



# **Heritage Vaughan Committee Report**

DATE: Monday, November 30, 2020 WARD(S): 2

TITLE: RENOVATION AND ADDITION – SINGLE DETACHED
DWELLING REAR AND SIDE ADDITION WITH GARAGE
LOCATED AT 8227 KIPLING AVENUE, WOODBRIDGE
HERITAGE CONSERVATION DISTRICT

### FROM:

Nick Spensieri, Deputy City Manager, Infrastructure Development

**ACTION:** DECISION

<u>Purpose</u>

To seek Heritage Vaughan Committee support and recommend to the Committee of the Whole approval to renovate the existing dwelling to include the attached garage and build a proposed rear two-storey addition located at 8227 Kipling Avenue as shown on Attachments 3 to 5. This property is located in the Woodbridge Heritage Conservation District and designated under Part V of the *Ontario Heritage Act*, as shown on Attachments 1 and 2.

### **Report Highlights**

- The Owner seeks a recommendation for approval to renovate the existing dwelling to include the attached garage and build a rear two-storey addition
- The existing dwelling is identified as a contributing property in the Woodbridge Heritage Conservation District Plan ('WHCD Plan')
- The proposal is consistent with the relevant policies of the WHCD Plan
- Heritage Vaughan Committee review and Council approval is required under the *Ontario Heritage Act*.
- Staff supports approval of the proposal as it conforms with the policies of the WHCD Plan

### Recommendations

- 1. THAT Heritage Vaughan Committee recommend Council approve the proposal to renovate the existing dwelling with attached garage and build a rear two-storey addition located at 8227 Kipling Avenue under Section 42 of *Ontario Heritage Act*, subject to the following conditions:
  - a) Any significant changes to the proposal by the Owner may require reconsideration by the Heritage Vaughan Committee, to be determined at the discretion of the Deputy City Manager, Planning & Growth Management;
  - b) That Heritage Vaughan Committee recommendations to Council do not constitute specific support for any Development Application under the *Ontario Planning Act* or permits currently under review or to be submitted in the future by the Owner as it relates to the subject application;
  - c) That the Owner submit Building Permit stage architectural drawings and building material specifications to the satisfaction of the Chief Building Official.

### **Background**

The residential property at 8227 Kipling Avenue is Designated under Part V of the *Ontario Heritage Act*, as part of the Woodbridge Heritage Conservation District (2009). The subject property includes a detached one and a half storey dwelling with an attached garage structure. According to the WHCD Plan Inventory the house dates to 1949 and it is identified as a contributing building.

The dwelling is set-back from the street with front yard and has a paved driveway on the north side of the property, leading to the proposed garage wall (presently used as livable space).

## **Previous Reports/Authority**

Not applicable.

# **Analysis and Options**

All new development must conform to the policies and guidelines within the Woodbridge Heritage Conservation District Plan

The following is an analysis of the proposed development in consideration of the policies in the WHCD Plan.

The Owner of the property at 8227 Kipling Avenue is proposing to renovate the existing dwelling into a true two-storey structure and construct an adjoining two-storey rear addition. The existing family room will be converted back to a usable garage as originally intended.

Item 2 Page 2 of 5 The WHCD Plan includes the following policies:

#### 5.1 OBJECTIVES

The purpose of the Woodbridge Heritage Conservation District is to:

- 1. Identify, document, maintain and restore the unique heritage village character of Woodbridge.
- 2. Conserve contributing buildings, landscapes, monuments and streetscapes.
- 3. Ensure new designs contribute to the Woodbridge heritage character.
- 4. Manage any development or redevelopment proposed within the district, in a manner that is sensitive and responsive to all aspects necessary to ensure the protection and conservation of the heritage resources, in order to maintain the village character of the Woodbridge District.
- 5. Ensure individual heritage structures and landscapes are maintained, and new development or redevelopment sensitively integrated, as part of a comprehensive district.
- 6. Maintain Woodbridge as both a local neighbourhood and a destination for residents of Vaughan and beyond.
- 7. Support a welcoming, interesting pedestrian environment by encouraging pedestrian amenities and by maintaining human-scaled development and connections to adjacent neighbourhoods.
- 8. Involve area residents, property and business owners, and interested individuals in the ongoing evolution of the HCD.

The proposed alterations to the existing contributing dwelling at 8227 Kipling Avenue are respectful of the WHCD Plan guidelines. The alterations conserve the architectural qualities of the existing building and complement it with a considerate rear addition visually and architecturally subordinate to the main building. The existing to its original garage purpose.

#### **6.2.8 APPROPRIATE MATERIALS**

**Exterior Finish**: Smooth red clay face brick, with smooth buff clay face brick as accent, or in some instances brick to match existing conditions.

Exterior Detail: Cut stone or reconstituted stone for trim in brick buildings.

**Roofs**: Hipped or gable roof as appropriate to the architectural style. Cedar, slate, simulated slate, or asphalt shingles of an appropriate colour. Standing seam metal roofing, if appropriate to the architectural style. Skylights in the form of cupolas or monitors are acceptable, if appropriate to the style.

**Doors**: Wood doors and frames, panel construction, may be glazed; transom windows and paired sidelights with real glazing bars; wood french doors for porch entrances; single-bay, wood panelled garage doors.

**Windows**: Wood frames; single or double hung; lights as appropriate to the architectural style; real glazing bars, or high-quality simulated glazing bars; vertical proportion, ranging from 3:5 to 3:7.

Flashings: Visible step flashings should be painted the colour of the wall.

Item 2 Page 3 of 5 The existing dwelling's roof line and front elevation components are fully maintained, connecting to the rear addition behind the ridge of the existing roof, making the addition subordinate and visually compatible with the existing framing. The proposed horizontal composite clapboard cladding material used for the addition provides a distinctive character and helps to maintain its personality without overwhelming or negatively impacting the masonry façade on the existing building or the renovated garage components.

#### 6.5 TRANSITIONS OF NEW BUILDINGS IN RELATION TO HERITAGE RESOURCES

Key to the WHCD is, first, conserving the structures and landscapes that contribute to the HCD's heritage character, and second, managing the introduction of new structures and landscapes in such a way that they harmonize with contributing buildings and contribute to the district's heritage character. The guidelines, as established in the WHCD Study, shall be used to assist in the process of achieving the proper transition of building scales, heights and presence in order to create a harmonious relationship between new structures and landscapes with contributing properties within the Heritage District.

The proposed renovation and addition protect and conserve the attributes of the original construction as a Heritage Resource within the WHCD, as noted by the Cultural Heritage Impact Assessment ('CHIA') (shown on Attachment 2 and submitted in support of this application. The proposed building alterations are sympathetic to the characteristics of the original building, maintaining its qualities of a contributing property within the WHCD. The proposed height of the rear addition is subordinate to the existing building, respecting the height guidelines of the WHCD Plan.

## **Financial Impact**

There are no requirements for new funding associated with this report.

# **Broader Regional Impacts/Considerations**

There are no broader Regional impacts or considerations.

## **Conclusion**

The Development Planning Department is satisfied the proposed alterations to the existing dwelling as discussed in this report conform to the policies and guidelines within the Woodbridge Heritage Conservation District Plan. Accordingly, staff recommend the Heritage Vaughan Committee approve a recommendation for Council approval of the proposed alterations to the existing dwelling including the incorporated garage and the construction of a rear two-storey addition on the property at 8227 Kipling Avenue under the *Ontario Heritage Act*.

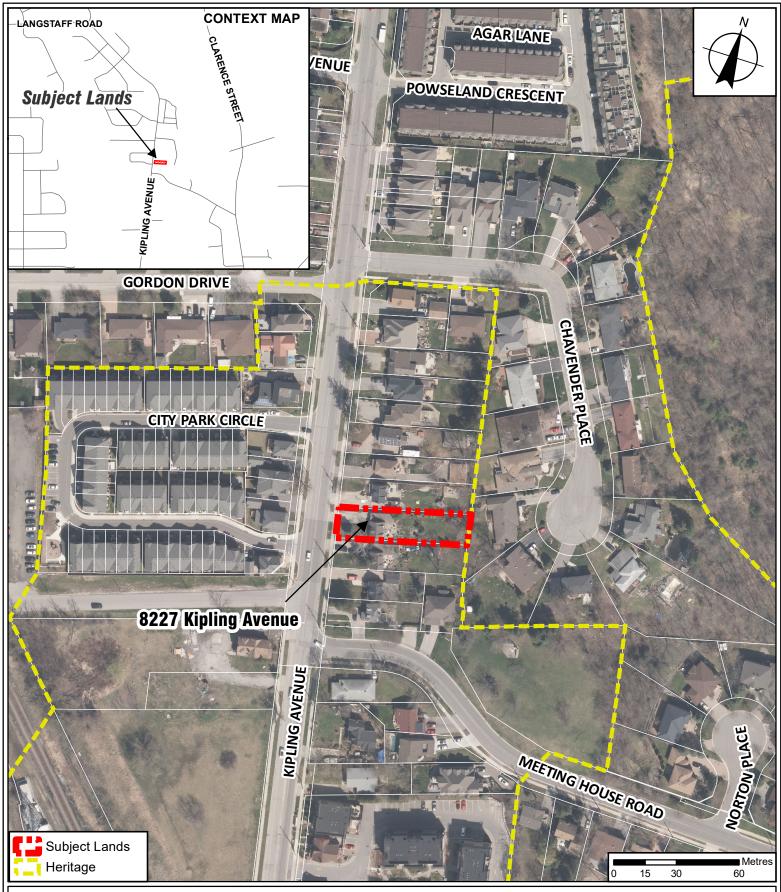
**For more information,** please contact: Nick Borcescu, Senior Heritage Planner, ext. 8191

### **Attachments**

- 1. Attachment 1 8227Kipling Location Map
- 2. Attachment 2 8227Kipling Cultural Heritage Impact Assessment
- 3. Attachment 3 8227Kipling Site Plan
- 4. Attachment 4 8227Kipling Floor Plans
- 5. Attachment 5 8227Kipling Elevations
- 6. Attachment 6 8227Kipling Materials Palette

### Prepared by

Nick Borcescu, Senior Heritage Planner, ext. 8191 Rob Bayley, Manager of Urban Design/Cultural Services, ext. 8254 Mauro Peverini, Director of Development Planning, ext. 8407



# **Location Map**

8227 Kipling Avenue, Woodbridge Part of Lot 9, Concession 7



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# **Attachment**

October 29, 2020







Cultural Heritage Impact Assessment, 8227 Kipling Avenue, Part of Lot 9 Concession 7, Township of Vaughan, now City of Vaughan, Regional Municipality of York, Ontario

Project number: PHC-2020-61

Report Type: Original Report Date: 25 October 2020

City of Vaughan

Proponents: Lilly Troia and Tony Destro

Address: 8227 Kipling Ave. Woodbridge ON, L4L 2A5

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## 1. Executive Summary

Parslow Heritage Consultancy, Inc. (PHC) was retained by Lily Troia and Tony Destro (the Proponent) to prepare a Cultural Heritage Impact Assessment (CHIA) for the property at 8227 Kipling Avenue, Woodbridge, a suburb of the City of Vaughan, Regional Municipality of York, Ontario. The Proponent is applying for a building permit to the City of Vaughan in order to undertake alterations to the property located on part of Lot 9, Concession 7, Geographic Township of Vaughan, now City of Vaughan. The extant structure located at 8227 Kipling Avenue has been identified as a contributing structure to the North Kipling Avenue portion of the larger Woodbridge Heritage Conservation District.

This CHIA has been prepared at the request of the City of Vaughan Planning Department and is designed to meet the scope of work stipulated in the City of Vaughan's *Guidelines for Cultural Heritage Impact Assessments* (City of Vaughan, 2017).

The purpose of this assessment is to review relevant historical documents, evaluate the potential cultural heritage value or interest, identify cultural heritage resources and assess potential impacts, and recommend mitigation options. To evaluate potential cultural heritage value or interest and recommend mitigation options, provisions in the *Ontario Heritage Act* (OHA) under Regulation 9/06 and the *Planning Act* (1990) were applied.

A site visit was conducted on October 12, 2020 to document the property, structure, and surrounding landscape. After review of the proposed development plan, it is determined that the proposed re-development would be in keeping with the objectives of the Woodbridge Heritage Conservation District by-law and would be in keeping with the objectives outlined in *The Standards and Guidelines for the Conservation of Historic Places in Canada* (Parks Canada, 2010).

The storey-and-a-half residence located at 8227 Kipling Avenue, Woodbridge, Ontario is characteristic of the rapid urban development that occurred concurrently and following the Second World War. The residence is constructed in the architectural style known as Victory Housing (Blumenson, 1989). The structure at 8227 Kipling Avenue represents a fine example of the Victory Housing style.

When 8227 Kipling Avenue is evaluated against the criteria presented in Ontario Regulation 09/06 (Section 7.3), the property is found to meet the criteria set forth to identify Cultural Heritage Value or Interest; and in doing so agrees with the previous findings of the *Woodbridge Heritage Conservation District Study and Plan* (City of Vaughan, 2009)

This CHIA finds that Avoidance is the mitigation method of choice for this project. The proposed alterations to 8227 Kipling Avenue require only the augmentation of the existing structure. Given the cultural value of 8227 Kipling Avenue, preventative measures must be taken to ensure the extant structure does not become structurally unstable or compromised in anyway.

### 2. Personnel

Carla Parslow, Ph.D., CAHP Senior Cultural Resource Specialist

Christopher Lemon, B.Sc., Dip. Heritage Cultural Heritage Specialist

### Acknowledgements

Lilly Troia Property Owner

Tony Destro Property Owner Representative

Carrie Logtenberg Archival Record Analysis, City of Vaughan

### 3. Introduction

Parslow Heritage Consultancy, Inc. (PHC) was retained by Lily Troia and Tony Destro (the Proponent) to prepare a Cultural Heritage Impact Assessment (CHIA) for the property at 8227 Kipling Avenue, Woodbridge, a suburb of the City of Vaughan, Regional Municipality of York, Ontario. The Proponent is applying for a building permit to the City of Vaughan in order to undertake alterations to the property located on part of Lot 9, Concession 7, Geographic Township of Vaughan, now City of Vaughan. The extant structure located at 8227 Kipling Avenue has been identified as a contributing structure to the North Kipling Avenue portion of the larger Woodbridge Heritage Conservation District.

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A site visit was conducted on October 12, 2020 to document the property, structure, and surrounding landscape.

### 3.1 Site Description and Context

The Subject Property is situated on Part of Lot 9, Concession 7 in the former Township of Vaughan, now city of Vaughan, Regional Municipality of York. The property is situated on the east side of Kipling Avenue and is identified as 8227 Kipling Avenue, Vaughan, Ontario. The Subject Property was part of the historic Village of Woodbridge that existed until 1971 (Village of Woodbridge Fonds, n.d). The property is currently located within the Woodbridge Heritage Conservation District (HCD) in the Kipling Avenue North subregion (City of Vaughan, 2009). The Subject Property is approximately 0.25 acres (ac.) in size and contains a single 1.5 storey residential structure constructed in the architectural style known as Victory Housing (Blumenson, 1989; City of Vaughan, 2009). Victory Housing was a dominant architectural form in Canada during and following the end of the Second World War. Blumenson (1989) attributes the style from 1940 to 1950; it was designed to address housing shortfalls associated with the intense industrial production required during the war years and the subsequent housing shortage that occurred following the end of hostilities in Europe, resulting in the return of military personal and increased immigration to Canada.

Historic records indicate the lot referred to as 8227 Kipling Avenue was severed in 1942 when four unique lots were subdivided from a one-acre plot owned by Gordon Robinson (Table 1). The lots remained associated with the Robinson family until 1956 when Albert Hollingshead purchased 8227 Kipling Avenue from Robertson Cotton Mills Ltd. The Robertson Family operated the Robertson Cotton Mills Factory (now the Woodbridge Foam Corporation) located west of the current Subject Property. An article (Image 1) from the local newspaper "The Liberal" dated March

18,1948 depicts that council approved an application on behalf of Messrs. Robinson Cotton Mills Ltd. to undertake construction of a subdivision (The Liberal, 18 Mar 1948). While the article indicates the application was approved by Council, when a request for the plan was made to the City of Vaughan the plan was not able to be located (Personal Communication, Carrie Logtenberg, City of Vaughan). It is presumed the Subject Property and surrounding three homes are the result of the application reference in the below article.

Messrs. Robinson Cotton Mills Ltd.

A representative of Messrs. Robinson Cotton Mills Ltd., was heard next, and plans were presented to Council in regard to building on a subdivision.

These were given very full consideration by Council, and assurances were heard that such buildings would confirm to N.H.A. and Canadian Engineers' Codes.

The representations were approved by Council.

Image 1: Application by Messrs. Robinson Cotton Mills Ltd to construct subdivision

At the time of property inspection 8227 Kipling Avenue presented much as it was built. The only notable changes to the plan of the structure was an addition to the north side of the structure. This addition is currently living space, but it is assumed to have been constructed as a garage, an assumption that is supported by the findings of the *Woodbridge Heritage Conservation District study and plan* (City of Vaughan, 2009:51). The assertion that the addition was constructed as a garage is based on comparison to the residence located at 8221 Kipling Avenue that sports a similar addition that is still a garage (Image 2). Such additions were common such homes as owners personalized their otherwise uniformed Victory Housing.

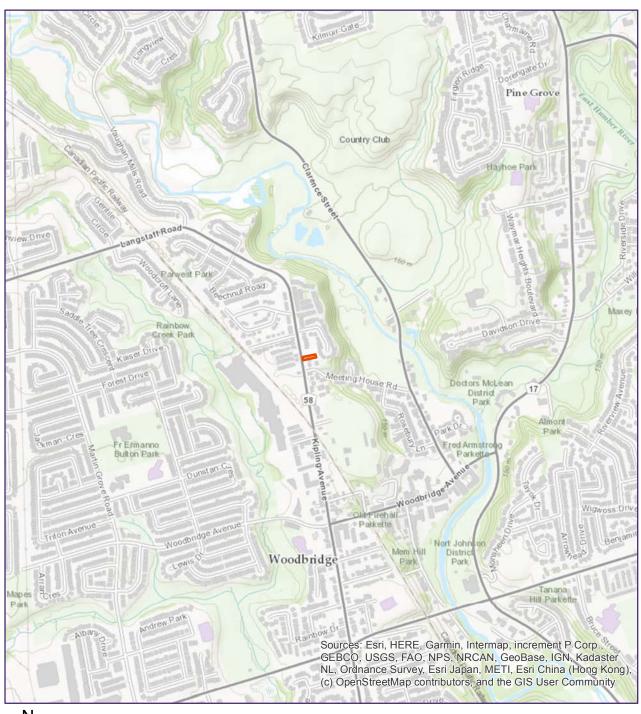


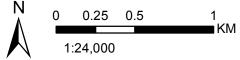
Image 2: Garage addition on 8221 Kipling Avenue, Subject Property is visible to the left.

The Subject Property continues to be part of a small enclave of residential structures constructed in the Victory Housing style by Robinson Cotton Mills Ltd. The small, war time subdivision is comprised of four virtually identical one-and-a-half storey brick residential structures, each being of three bay design with steeply pitched gable roof containing a single center dormer. The main variation is found in the style of roof that accompanies the central gable; two having gable dormers and two having shed dormers.

PHC Inc.

Figure 1 - Topographic Map of 8227 Kipling Ave.





Cultural Heritage Impact Assessment 8227 Kipling Ave., Vaughan, ON.

# Legend





Figure 2 - Aerial Image of 8227 Kipling Ave.





Cultural Heritage Impact Assessment 8227 Kipling Ave., Vaughan, ON.

# Legend





## 4. Legislative and Policy Framework

The following assessment reviews Provincial and Municipal legislation and policies designed to protect cultural heritage resources that may be affected by development in the City of Vaughan. This HIA has been prepared to meet the terms of reference set forth by the City of Vaughan's *Guidelines for Cultural Heritage Impact Assessments*, the Ontario Heritage Act, the Planning Act and the Provincial Policy Statement.

### 4.1 Provincial Legislation and Policy

#### 4.1.1 Ontario Heritage Act

The criteria for determining cultural heritage value or interest are outlined in the *Ontario Heritage Act* (OHA) under Regulation 9/06. (1) The criteria set out in subsection (2) are prescribed for the purposes of clause 29 (1) (a) of the Act. (2) A property may be designated under section 29 of the *Act* if it meets one or more of the following criteria for determining whether it is of cultural heritage value or interest:

- 1. The property has design value or physical value because it,
  - i) is a rare, unique, representative or early example of a style, type, expression, material or construction method,
  - ii) displays a high degree of craftsmanship or artistic merit, or
  - iii) demonstrates a high degree of technical or scientific achievement.
- 2. The property has historical value or associative value because it,
  - i) has direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community,
  - ii) yields, or has the potential to yield, information that contributes to an understanding of a community or culture, or
  - iii) demonstrates or reflects the work or ideas of an architect, artist, builder, designer or theorist who is significant to a community.
- 3. The property has contextual value because it,
  - i) is important in defining, maintaining or supporting the character of an area,
  - ii) is physically, functionally, visually or historically linked to its surroundings, or
  - iii) is a landmark.

Furthermore, Part V of the Ontario Heritage Act provides for the creation of Heritage Conservation Districts (HCD's). Properties located within HCD's are defied as "significant built heritage resources" and subject to Section 42 of the Ontario Heritage Act, which states:

42. (1) No owner of property situated in a heritage conservation district that has been designated by a municipality under this Part shall do any of the following, unless the owner obtains a permit from the municipality to do so: 1) Alter, or permit the alteration of, any part of the property, other than the interior of any structure of building on the property. 2) Erect, demolish or remove any

building or structure on the property or permit the erection, demolition of removal of such a building or structure

#### 4.1.2 Planning Act

The *Planning Act (1990)* provides the legislative framework for land use planning in Ontario. Part 1, Section 2 (d) and (r) of the Act identifies matters of provincial interest.

#### Part I, Section 2

The Minister, the council of a municipality, a local board, a planning board and the Tribunal, in carrying out their responsibilities under this Act, shall have regard to, among other matters, matters of provincial interest such as,

- (d) the conservation of features of significant architectural, cultural, historical, archaeological or scientific interest;
- (e) the promotion of built form that,
  - (i) is well-designed,
  - (ii) encourages a sense of place, and
  - (iii) provides for public spaces that are of high quality, safe, accessible, attractive and vibrant.

#### 4.1.3 Provincial Policy Statement (2020)

The Provincial Policy Statement (PPS), issued under Section 3 of the *Planning Act*, came into effect on May 1, 2020. It applies to all planning decisions made on or after that date and replaced the PPS, 2014. The PPS provides direction for the appropriate regulation for land use and development while protecting resources of provincial interest, and the quality of the natural and built environment, which includes cultural heritage and archaeological resources. These policies are specifically addressed in Part V, Sections 1.7 and 2.6.

Section 1.7.1e of the PPS addresses long-term economic prosperity by "encouraging a sense of place, by promoting well-designed built form and cultural planning, and by conserving features that help define character, including built heritage resources and cultural heritage landscapes".

Section 2.6 of the PPS addresses the protection and conservation cultural heritage and archaeological resources in land use planning and development and requires and requires the following:

- 2.6.1 Significant built heritage resources and significant cultural heritage landscapes shall be conserved.
- 2.6.2 Development and site alteration shall not be permitted on lands containing archaeological resources or areas of archaeological potential unless significant archaeological resources have been conserved.
- 2.6.3 Planning authorities shall not permit development and site alteration on adjacent lands to protected heritage property except where the proposed development and site alteration has been

evaluated and it has been demonstrated that the heritage attributes of the protected heritage property will be conserved.

- 2.6.4 Planning authorities should consider and promote archaeological management plans and cultural plans in conserving cultural heritage and archaeological resources.
- 2.6.5 Planning authorities shall engage with Indigenous communities and consider their interests when identifying, protecting and managing cultural heritage and archaeological resources.

### 4.2 Municipal Policy Framework

### 4.2.1 City of Vaughan Official Plan (Consolidated 2019)

The Official Plan for the City of Vaughan provides the framework for heritage conservation in the City. The following Official Plan policies are pertinent to this assessment:

- 6.3.2.3 It is the policy of Council to conserve Heritage Conservation Districts by approving only those alterations, additions, new developments, demolitions, removals, and public works in accordance with the respective Heritage Conservation District Plans and policies of this Plan.
- 6.3.2.4 It is the policy of Council that any proposed private or public development within or adjacent to a Heritage Conservation District will be designed to respect ad complement the identified heritage character of the district as described in the Heritage Conservation District Plan.

#### 4.2.2 City of Vaughan Guidelines for Cultural Heritage Impact Assessments

The City of Vaughan has developed a set of guidelines to be followed when undertaking a Cultural Heritage Impact Assessment (City of Vaughan, 2017). This document outlines that a CHIA should:

- 1. Assess and describe the significance of a heritage resource and its heritage attributes. If the building or landscape is not considered significant, a rationale is outlined in the report by the qualified heritage specialist.
- 2. Identify the impacts of the proposed development or alteration on the heritage resource.
- 3. Recommended a conservation approach to best conserve the heritage resource and to avoid or mitigate negative impacts to the heritage resource within the context of the proposed development.

#### 4.2.3 Woodbridge Heritage Conservation District Plan and Guidelines

The objective of the Woodbridge HCD is to conserve the heritage resources within the boundaries of the district and to prevent demolition or relocation of identified cultural resources. The document also provides guidance to property owners and the municipality as to how to facilitate change while preserving the heritage attributes of the area.

The HCD Plan identifies seven Heritage Character Areas. These are Woodbridge Avenue; Kipling Avenue North and South; Wallace Street; William Street and James Street; Clarence Street and Park Drive; The Fairgrounds Area; and the Humber River Corridor. In the District Plan, a list of attributes is laid out for each Heritage Character Area, and each Area has its own Guidelines. The subject property is in the "Kipling Avenue North" Heritage Character Area and as such the following guidelines apply:

- 1. Kipling Avenue should regain and retain its heritage character
- 2. New and renovated buildings and landscapes must:
  - a. Conserve and enhance the tree canopy;
  - b. Front directly onto Kipling Avenue, and provide a landscaped front yard that contributes to the overall streetscape;
  - c. Contribute to the quality and connectivity of the pedestrian environment;
  - d. Serve to enhance the overall system of trails, pathways and pedestrian walkways;
  - e. Maintain the intimate scale of the street, through the building mass, the length of facades, and the detailing of architecture and landscape architecture;
  - f. Be no taller then 3 floors(11m);
  - g. Conserve and enhance views to the valleys east and west; and,
  - h. Provide a design that is sympathetic with the character of adjacent properties.
- 3. New buildings must have a residential character and should be conducive to a mix of uses, including small scaled commercial uses.
- 4. All interventions with Kipling Avenue should contribute through structures and/or landscape to the design of significant points of entry and gateways;
- 5. Generally, new buildings should be built to a minimum 3m setback from the front property line or street line, and transition back to the setback line of existing contributing buildings, to maintain the character of the deep front yards.

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## 5. Historical Research and Analysis

### 5.1 Regional Overview

#### 5.1.1 Town of Woodbridge

The below information is adapted from the District History section of the Woodbridge Heritage Conservation District Study and Plan (City of Vaughan, 2009). Woodbridge is one of four historic villages within the City of Vaughan and was initially known as Burwick in recognition of Rowland Burr, one of the first Europeans to settle in the area. Burwick was settled by Europeans in 1837 and when the first post office was opened it was necessary to rename the village Woodbridge to avoid confusion with an existing settlement of the same name. The early settlement depended on the ample waterpower provided by the Humber river. The energy provided by the river encouraged the establishment of industry along its banks. In 1882 Woodbridge was incorporated as a Village and in 1883 the Canadian Pacific Railway constructs a station in the village. The early 20th century was a time of growth in Woodbridge. In 1907 the railway was realigned to an area of town more topographically conducive to travel. During World War II the area saw an increase in development, with the arrival of the Robinson Cotton Mills Factory, and residences in the form of subdivisions. In 1954 Woodbridge was devastated by Hurricane Hazel, and subsequently underwent substantial alterations including the realignment of the Humber River. In 1971 Woodbridge was amalgamated with the Town of Vaughan to form the City of Vaughan. Following amalgamation many historic structures in Woodbridge were destroyed to make way for new development. The City of Vaughan and the community of Woodbridge continue to see increased growth as a suburb of the Greater Toronto Area.

### 5.1.2 Subject Property

The property that would become 8227 Kipling Avenue enters the historic record in 1801 when the Crown Patent for Lot 9, Concession 7 is granted to David Thompson. Following the Crown Patent the property undergoes several transactions and is subject to several land severances. In 1942, 8227 Kipling Avenue is formed when Gordon R. Robinson severs a one-acre lot into four residential lots and sells them to W. Robinson and Sons Converters; W. Robinson and Sons Converters was the precursor to Robinson Cotton Mills Ltd. In 1948 Robinson Cotton Mills Ltd. presents plans to the Town of Woodbridge and obtains permission to construct a subdivision on lands held by the company. While no plan of subdivision is on file with the City of Vaughan (Personal communication, Carrie Logtenberg, City of Vaughan) it is surmised that 8227 Kipling Avenue is one of the homes constructed as part of the 1946 application. Between 1946 and 1956 the Subject Property remains in the control of Robinson Cotton Mills Ltd. On September 27, 1956 land records show 8227 Kipling Avenue being sold to Albert Hollingshead (Onland, 2020). Voter records indicate Mr. Hollingshead to be a merchant and his wife Joyce to be a home maker (Ancestry, 2020). The Hollingsheads reside at 8227 Kipling Avenue for 13 years, selling the property in December of 1969 (Onland, 2020). Table1 lists the pertinent land transactions associated with the Subject Property.

Table 1: Key Land Transactions for 8227 Kipling Avenue, Woodbridge, Ontario

Registration Number	Instrument	Date	Grantor	Grantee	Consideration	Comments
	Patent	May 20 1801	Crown	David Thompson		All 200 ac.
R4982	Barter and Sale	Oct 4 1824	David Thompson	John Smith	£90.12.6	200 ac.
R10650	Barter and Sale	Mar 1 1834	John Smith Senr.	Samuel Smith		W 1/2
R40238	Barter and Sale	May 12 1848	Samuel Smith et ux	Turbit Ellis	£150	S.W 1/2 10ac.
R40289	Barter and Sale	Feb 13 1851	Turbit Ellis et ux	John Abell	£125	S.W 1/2 10ac.
R44238	Barter and Sale	Jan 10 1852	John Abell	Samuel Smith	£125	S.W 1/2 10ac.
R2349	Grant	Oct 11 1877	Samuel Smith et ux	Annie Snider	\$1	W. 1/2 Ex.Pts. In al
R861	Grant	Mar 25 1913	Annie Snider	Charles L. Wallace	\$18,500	W 1/2 in all ex 1 acre
R1503	Grant	Feb 1 1932	Charles H Wallace Exor. Chas L Wallace	Annie O. Wallace	\$10.&c.	W 1/2 Ex 1 ac. & raod
R1773	Grant	Oct1 1941	Annie O. Wallace	Gordon R. Robinson	\$16,000	Ft.Comg.in W limit 46' N from Church St then N. 190' x 208'4" deep.
R2045	Grant	April 8 1942	Gordon R Robinson and Ore his wife	W. Robinson and Son Converters Ltd	\$2 ect	4 lots *(3) Pt comg in W limit 141' N from Church St then N 47'6" x 208'4" deep
R3854	Grant	Sept 27 1956	Robinson Cotton Mills Ltd.	Albert Hollingshead	\$2 etc	Pt comg in W limit 141' N from Church St then N 47'6" x 208'4" deep see constraint ro Planning Act
R7031	Grant	Dec 2 1969	Albert Hollingshead	Hogens Kristensen &	\$2 etc	Pt comg in W limits 141'N from Church

			and Joyce his wife	Herdis Kristensen		St then N47'6" x 208'4" deep
R440942	Grant	July 23 1987	Hogens Kristensen & Herdis Kristensen	Gilly Kendrick & David Wells Kendrick	\$144,000	Pt Lot ConE limited Rd Allow bet Cons 7 &8 N from N limit Church Street then N 47'6"x208'4"E
R528327	Transfer	Nov 30 1989	Gilly Kendrick & David Wells Kendrick	Chang Hoon Koh & Un Young Koh	\$296,000	Pt Lot as in R440942
R713492	Transfer	Dec 15 1997	Chang Hoon Koh & Un Young Koh	Danielle Brenna Magder	\$199,00	
YR1349468	ByLaw	July 28 2009	City of Vaughan HCD By-Law 102-2009			To designate an area of the City of Vaughan as a Heritage Conservation District
YR3147454	Transfer	Sept 20 2020	Danielle Brenna Magder	Tony Calogero Destro	780,000	

## 6. Assessment of Existing Conditions

### 6.1 Architecture and Design

#### 6.1.1 Residential Structure

#### Exterior

8227 Kipling Avenue is a fine example of the architectural style known as Victory Housing. Victory Housing was prevalent in Canada between 1940 and 1950 (Blumenson, 1989). The style is simplistic and derived from the Cape Cod cottage, consisting of a simple square layout with a steeply pitched gable roof. It is common for such homes to not employ second floor dormers, but this example, along with its three counterparts all exhibit center dormers on the front façade and a pair of dormers on the rear. The home is constructed of yellow brick and exhibits a later addition on the north face (Images 3-6). The structure has a single brick chimney on the north face. The residence sports extremely truncated eves typical of this style of architecture. Structural openings are segmentally headed and are constructed of brick (Image 9). Windows sills are also of brick and are of the lug style. All of the home's dormers are clad in vinyl siding; there are three dormers in total, one center gable dormer on the main façade and two shed dormers on the rear (Image 6). All original windows and doors have been replaced in the main portion of the structure (Image 9, Image 10). The northern addition still utilized older wooden windows on its north wall. The northern addition is clearly not original to the structure, a clear separation and difference in brick work is evident (Image 7). It is likely this northern addition was originally constructed as a garage but later converted into additional living space. Such additions are common on Victory style homes and depict the adaptation of these simple structures to meet the needs of growing post-war families. The residence located to the south of the Subject Property displays a similar addition that continues to be used as a garage.

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Image 3: Front façade of 8227 Kipling Avenue, facing east-southeast



Image 4: Front façade of 8227 Kipling Avenue, note set back home facilitating large front lawn, facing east



Image 5: North face of Subject Property, note difference in brick finish of northern addition, facing south-southeast



Image 6: Rear of residence, facing west

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Image 7: Close up of seam occurring between north addition and original structure, note brick dentate at eve.



Image 8: Rusticated cement block used for foundation of original structure



Image 9: Example of typical vinyl window, note segmental arch at head of window and brick lug sill.

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Image 10: Modern aluminum storm door at main entrance, note embellishment of segmental arch



Image 11: Cement block foundation of north addition with decorative ashlar cement block used on front facade



Image 12: Overview of rear of property, facing west

#### Interior

The interior of 8227 Kipling Avenue has been altered significantly since its original construction. The first floor has seen significant modification resulting in the removal of walls (Image 14) and the incorporation of the northern addition into additional living space (Image 16). The second floor appears to maintain its original configuration but no longer displays its original doors or trim (Images 18-21).

Where walls have been removed it is possible to see that the home still utilizes its original knob and tube wiring. The floors display evidence of previous construction to facilitate the installation of in floor heating vents, and there is also evidence of past electrical upgrades which utilize tie ins to the knob and tube system, resulting in a potentially dangerous mix of knob and tube and Romex cable.

Overall the interior of the home has been extensively altered and is no longer representative of the as-built configuration.



Image 13: Interior of residence showing original staircase, facing northeast



Image 14: First floor interior, note bulkhead indicating original location of internal wall, facing northwest

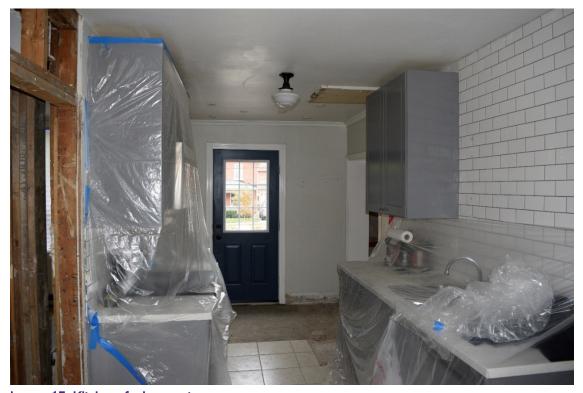


Image 15: Kitchen, facing west



Image 16: Interior of north addition, fireplace is contemporaneous to the addition, facing east



Image 17: Interior of north addition, facing west

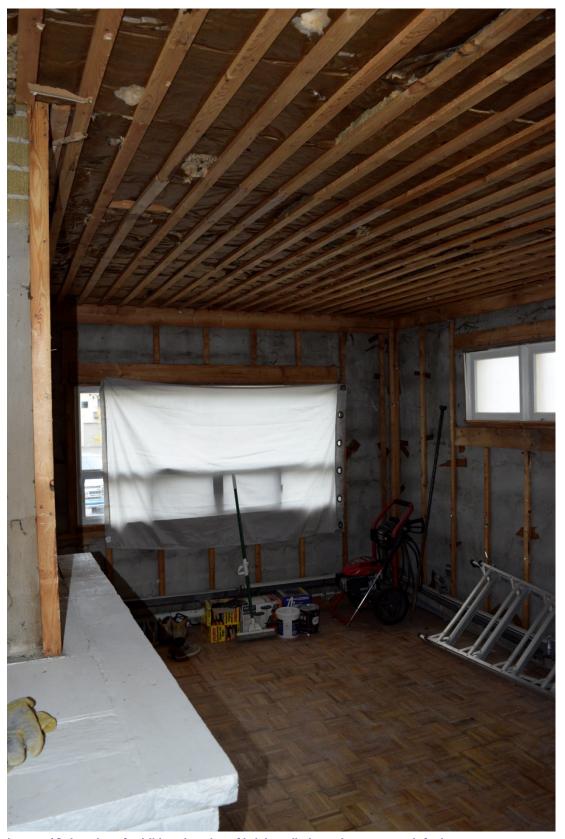


Image 18: Interior of addition, interior of brick walls have been parged, facing west



Image 19: Second storey landing, bathroom is located at top of stairs, facing west



Image 20: North side bedroom, note original flooring and modern hollow core door, facing west



Image 21: North side bedroom, facing east



Image 22: West bedroom, note use of non original salvaged door and hardware, facing northeast



Image 23: Basement, note original cement block support pillars, facing northwest



Image 24: Typical floor joists and subfloor construction, joists are 2" x 6" set 16" on center



Image 25: Crawl space under north addition, facing west



Image 26: Typical cement block foundation with poured concrete floor, facing east

## 6.2 Current Condition of 8227 Kipling Avenue

#### 6.2.1 Residence

The exterior of 8227 Kipling Avenue is a fine example of the Victory Housing architectural style. The home is comprised of a small square plan caped with a steeply sloped gable roof. The most unique feature of the home is the center gable dormer, a feature not commonly seen on homes of this style. The home has been augmented by a later rectangular addition to the north. The addition has a flat roof and was likely constructed as a garage and later converted to living space. In general, the exterior of the original residence presents largely as it was built. The main deviation from the original construction is the replacement of all windows with modern vinyl and replacement of original doors with steal replacements. Another notable alteration to the original design is the use of vinyl siding on the center dormer. The exterior of the north addition also presents largely as built. The addition is simplistic in design and reflects a common augmentation to Victory Housing. It is likely this addition was constructed as a garage and later converted to additional living space, a position supported by the findings of the Woodbridge HCD report (City of Vaughan, 2009:51). Overall, the Subject Property is a typical example of residential construction designed to meet the needs of a rapidly changing society in the mid-20<sup>th</sup> century.

The interior of the home is in stark contrast to the largely original exterior. The interior of the home has been subject to multiple rounds of renovation that have resulted in the loss of the original floorplan and nearly all original finishes. Overall, the interior of the home presents with no cultural heritage value or interest.

## 6.2.2 Surrounding Landscape

8227 Kipling Avenue is situated in a residential area comprised of a mix of house styles. From the front porch one is able to see residences dating from the late 19<sup>th</sup> century up to the 21<sup>st</sup> century (Image 28). The surrounding neighborhood supports an expansive collection of mature trees resulting in a dense tree canopy. As previously stated, the Subject Property is one of four homes constructed in the architectural style known as Victory Housing. In keeping with the style, the Subject Property and its neighbors present small square façades to Kipling Avenue and are all set well back from the street, providing for large areas of landscaping. In all cases this landscaping is comprised of mature trees, manicured lawns, and paved driveways.

When viewing the Subject Property from the surrounding landscape, it is immediately apparent that the topography of the area coupled with the mature tree canopy obscure the Subject Property from view from most vantage points. The exceptions being from the intersection of Chavender Place. and Kipling Avenue (Image 36) and where the property interacts directly with Kipling Avenue.

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Image 27: Looking south down Kipling avenue from in front of Subject Property



Image 28: Looking North up Kipling avenue from in front of Subject Property



Image 29: View towards Subject Property from City Park Circle, red arrow indicates Subject Property facing southwest.



Image 30:View towards Subject Property from Meeting House Road, facing northeast.

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Image 31: Composite image taken from front door of Subject Property, note mature blue spruce and Birch tree, facing west



Image 32: Composite image taken from Kipling Avenue in front of Subject Property, note mature blue spruce, facing east



Image 33: Composite image taken from 8228 Kipling Avenue, facing east, Subject Property is in center

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Image 34: View towards Subject Property from Chavender Place, red arrow indicates location of Subject Property behind 70 Chavender Place



Image 35: View towards Subject Property from 140 Meeting House Road, facing north, red arrow indicates location of Subject Property



Image 36: View towards Subject Property from 120 Meeting House Road, facing north, red arrow indicates location of Subject Property



Image 37: View of Subject Property taken from intersection of Chavender PI and Kipling Ave, facing south

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## 7. Evaluation of Cultural Heritage Value and Interest

## 7.1 Description of the Property

The Subject Property is situated on Part of Lot 9, Concession 7 in the former Yownship of Vaughan, now city of Vaughan, Regional Municipality of York. The property is situated on the east side of Kipling Avenue and is identified as 8227 Kipling Avenue, Vaughan, Ontario. The Subject Property is approximately 0.25 acres (ac.) in size and contains a single 1.5 storey residential structure constructed of yellow brick in the architectural style known as Victory Housing (Blumenson, 1989; City of Vaughan, 2009). The residence is set well back from Kipling Avenue, providing for a large manicured lawn in front. The yard in front of the house is currently comprised of mature trees; a large blue spruce and a mature birch tree, the canopy of which overhangs the roof line of the Subject Property and the residence located to the south. The front yard also contains manicured lawn and a paved driveway. The backyard is large and, like the front, contains manicured lawn and numerous mature trees (Image 12).

## 7.2 Heritage Attributes

Heritage attributes observed during the site visit include:

#### Exterior

- Massing of residential structure, including north addition
- Steeply pitched gable roof
- Center gabel
- ▶ Placement of structural openings of front door and front windows
- Truncated eves
- Large front yard

#### Interior

None

## Property as a Whole

- Massing of structure on streetscape
- ▶ One of a line of four essentially identical structures

## 7.3 Criteria for Determining Cultural Heritage Value or Interest

Ontario Regulation 9/06 prescribes the criteria for determining the Cultural Heritage Value or Interest (CHVI) of a property in a municipality. The regulation requires that, to be designated, a property must meet "one or more" of the criteria grouped into the categories of Design/Physical Value, Historical/ Associative Value and Contextual Value (MHSTCI 2006a). Table 2 lists these criteria and identifies if the criteria were met at 8227 Kipling Avenue; these criteria categories are expanded on below.

Table 2 - The criteria for determining property of Cultural Heritage Value or Interest (CHVI)

O.Reg.	9/06 Criteria	Criteria Met (Y/N)	Justification
	The property has des	sign value	or physical value because it,
l.	is a rare, unique, representative or early example of a style, type, expression, material, or construction method,	Υ	The residence is a representative example of the Victory Style architecture associated with the years surround World War II. The home is unique in that it sports an original central gable dormer.
II.	displays a high degree of craftsmanship or artistic merit, or	N	The structure is highly typical of the era when the emphasis was on ease and efficiency of construction.
III.	demonstrates a high degree of technical or scientific achievement.	N	The residence does not display a high degree of technical or scientific achievement.
	The property has histor	ical value	or associative value because it,
I.	has direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community,	Υ	The style of the home is directly linked to World War II.
II.	yields, or has the potential to yield, information that contributes to an understanding of a community or culture, or	N	The property and associated structure do not have the potential to yield information that could contribute to our understanding of a community or culture.
III.	Demonstrates or reflects the work or ideas of an architect, artist, builder, designer or theorist who is significant to a community.	Y	The property reflects the work and ideas of the Victory Housing Corporation of Canada that developed a series of simplistic housing designs to meet the residential needs of communities associated with World War II. The presence of such architecture is significant to the community as it ties the community to the Canadian war effort.
	The property I	has contex	tual value because it,
I.	is important in defining, maintaining or supporting the character of an area,	Υ	The residence and property are important in defining, maintaining, or supporting the character of the area. The home is one of four identical structures constructed at the same time and is important in defining the style and character of war time housing.
II.	is physically, functionally, visually or historically linked to its surroundings, or	Υ	Yes, the property is historically linked to its surroundings, as it embodies the communal effort of the County in supporting Allied victory in World War II.
III.	is a landmark.	N	The residence does not serve as a local landmark.

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## 7.3.1 Physical or Design Value

8227 Kipling Avenue is a fine example of the simplistic and functional homes constructed concurrent with and following World War II. The home exhibits the characteristic square plan with steeply pitched gable roof typical of Victory Housing architecture. The home is unique in the fact that it displays an original center gable. The presence of gables is unusual in Victory Housing as the installation of dormers requires additional materials and skill on the part of the builder. Its location within a group of identical structures adds to the physical value of the property as it places the Subject Property in context. Victory Housing is ubiquitous in every major center across Canada; the style of construction and inclusion with multiple examples of the style is indicative of housing boom associated with World War II.

#### 7.3.2 Associative or Historic Value

The Subject Property has great historic and associative value to the community as it serves as a touchstone to the turbulent times of the mid-20<sup>th</sup> century. The distinctive style of Victory Housing is instantly recognizable and ties the property to the larger community associated with the efforts of Allied forces in during WWII. The property reflects the work and ideas of the Victory Housing Corporation of Canada that developed a series of simplistic housing designs to meet the residential needs of communities associated with World War II. These structures were designed to be rapidly constructed and focused on function over form. In many cases Victory Homes were prefabricated and therefore represent one of the earliest examples of mass home production. The presence of such architecture is significant to the community as it ties the community to the Canadian war effort. The Subject Property further contributes to the community as it is linked to the Robertson Cotton Mills Ltd.; a firm that contributed heavily to the community of Woodbridge.

#### 7.3.3 Contextual Value

The residence and property are important in defining, maintaining, and supporting the character of the area. The home is one of four identical structures constructed at the same time and is important in defining the style and character of war time housing. The property is historically linked to its surroundings, as it embodies the communal effort of the County in supporting Allied victory in World War II.

## 7.4 Statement of Significance

Based on the criteria set forth by Ontario Regulation 9/06 8227 Kipling Avenue meets the criteria for cultural heritage value or interest based on its physical design, historic and associative value and its contextual value (Table 2). These findings concur with the previous findings of the *Woodbridge Heritage Conservation District Study and Plan* (City of Vaughan, 2009) which identified 8227 Kipling Avenue as having cultural heritage value or interest and identifying it as a contributing structure to the overall HCD. The Subject Property is identified in the *Woodbridge Heritage Conservation District Study and Plan* for the following reasons: 1.5 storey massing, Victory Housing architectural style, buff (yellow) brick finish, single central dormer and later garage addition (City of Vaughan, 2009: 51).

This Cultural Heritage Impact Assessment concurs with the previous findings of the *Woodbridge Heritage Conservation District Study and Plan* (City of Vaughan, 2009).

## 8. Cultural Landscape Evaluation

## 8.1 Criteria for determining Cultural Landscapes

According to the Ontario Heritage Trust (OHT), which has derived its interpretations from the United Nations Educational, Scientific and Cultural Organization (UNESCO), a cultural heritage landscape is defined as "a property or defined geographical area of cultural heritage significance that has been modified by human activities and is valued by a community". The OHT and UNESCO prescribe that a cultural heritage landscape can take on one of three major types" (OHT, 2012):

- 1. Designed Landscape: One that is clearly defined and created by man;
- 2. Organically Evolved landscape: One that results from social, economic, administrative, and or religious imperative and has developed in its present form in response to its natural environment. These can include:
  - a. Relict Landscapes;
  - b. Continuing Landscapes; and,
- 3. Associative Cultural Landscape: One that results by virtue of natural elements and may lack physical cultural evidence.

The Subject Property at 8227 Kipling Avenue was evaluated based on the above criteria (Table 3).

Table 3 Cultural Landscape Evaluation of 1326 Bronte Road

Туре	Y/N	Rationale
Designed Landscape	Y	The residence is a fine example war time housing present in nearly every major center across Canada. The composition of the residence and associated property is distinctive to residential development associated with World War II and the post war period.
Organically Evolved Landscape		
a. Relict Landscape	Y	The property embodies the design of the affordable housing associated with the Second World War and the efforts of the Federal Government to meet the needs of a rapidly changing population demographic.
b. Continuing Landscape	Y	The property maintains an active role in defining a subsection of Woodbridge. Reflects the impacts and influences of World War II on the area.
Associative Cultural Landscape	N	The property is not one that resulted by virtue of natural elements. Its very existence is a reflection of embracing planned urban intensification.

## 8.2 Statement of Cultural Landscape Significance

8227 Kipling Avenue is a contributing factor to maintaining the war time design of the area comprised of 8233, 8227, 8221, and 8215 Kipling Avenue. The cluster of these four homes exemplify the style of construction typical of Victory Housing. The cultural landscape is comprised of both the overall composition of the physical structures and the physical placement of the residences upon their respective lots. The four houses typifying Victory Housing construction are set well back from the street, providing for large front lawns that accommodate landscaping and the retention of mature trees, all of which contribute to the overall streetscape of the area.

The significance of the cultural landscape has been previously addressed in the *Woodbridge Heritage Conservation District Study and Plan* (The City of Vaughan, 2009: 69-73). The report identifies the role that 8227 Kipling Avenue and its contemporaries make to the Kipling Avenue North subsection of the HCD and identifies them as contributing structures (The City of Vaughan, 2009: 52).

8227 Kipling plays an important role in maintaining the character of this enclave of war time houses and as such the front facade and associated front lawn should not be altered in a way that interferes with the initial design of the property. It is acknowledged that the property exhibits a later addition on the north side of the original structure. This addition is currently configured as living space but may have been originally constructed as a garage. This later addition should also be maintained as it is in keeping with and reflects a typical expansion of a war time home to meet the growing needs of the post-war family.

## 9. Cultural Heritage Impact Assessment

The proposed alterations to 8227 Kipling Avenue, Woodbridge, Ontario will result in modifications to the rear of the structure and the restoration of the north addition from living space to garage space. The proposed alterations will also include the resurfacing of the existing driveway, the installation of an inground pool behind the current structure and the eventual replacement of the current windows and doors. The intent is to replace the current vinyl windows and doors with modern reproductions that will return the front façade to an as-built configuration. The Subject Property is located within the boundaries of the Woodbridge Heritage Conservation District and has been identified as a contributing structure (City of Vaughan 2009). Its placement within the Woodbridge HCD will necessitate that the guidelines set forth by the HCD, to facilitate change while preserving the heritage attributes of the area, be followed.

## 9.1 Description of Proposed Development

The Subject Property is approximately 0.25 ac. in size and currently contains a single storey-and-a-half residential structure constructed in the architectural style known as Victory Housing. The residence currently displays a later addition on the north side of the structure. The proposed alterations to the extant residence includes an addition to the rear of the current structure and to reconfigure the existing north addition into a garage. The new addition will include a new stairway, family room and kitchen on the first floor, and a master bedroom with ensuite on the second floor. In addition to the alterations to the footprint of the existing structure, the proposed alterations include resurfacing the current driveway, replacement of the existing vinyl windows and steel doors, and installing an inground pool in the backyard. The proposed changes as well as built drawings are provided in Appendix A.

The proposed alterations will not impact the current configuration of the property as viewed from Kipling Avenue.

In keeping with the guidelines of the Woodbridge HCD, designed to facilitate change while maintaining the historic character of the area, the proposed alterations to 8227 Kipling avenue will:

- Conserve the existing tree canopy;
- Maintain the current setback of the residence;
- Maintain a landscaped front yard fronting Kipling Avenue;
- ► Have no impact on the quality of the current pedestrian environment;
- Maintain the intimate scale of the street as the front façade will not be altered;
- ► Have no impact on the view of the valleys to the east or west; and,
- ▶ Will be sympathetic to the design of the current structure and adjacent properties.

The proposed alteration (Appendix A) depict an addition that adheres to both The Standards and Guidelines for the Conservation of Historic Places in Canada (Parks Canada, 2010) and the Woodbridge HCD guidelines (City of Vaughan 2009) by maintaining the current massing of the structure and ensuring the addition is sympathetic to, but distinguishable from, the existing structure.

Cultural Heritage Impact Assessment, 8227 Kipling Avenue, Part of Lot 9 Concession 7, Township of Vaughan, now City of Vaughan, Regional Municipality of York, Ontario

The MHSTCI *Info Sheet #5 Heritage Impact Assessments and Conservation Plans* was reviewed to further assess seven potential negative impacts on the property's Cultural Heritage Value or Interest (CHVI) arising from the proposed site re-development (MHSTCI 2006b):

**Destruction** of any, or part of any, significant heritage attributes or features.

• The proposed alterations do not require the destruction of any significant heritage attributes or features.

**Alteration** that is not sympathetic, or incompatible, with the historic fabric and appearance.

• The proposed alterations are compatible with and distinguishable from the historic fabric of the extant structure.

**Shadows** created that alter the viability of a heritage attribute or an associated natural feature or plantings, such as a garden.

• No shadow studies were undertaken as a part of this CHIA.

**Isolation** of a heritage attribute from its surrounding environment, context or a significant relationship.

 Proposed alterations would not isolate heritage attributes from their surrounding environment

**Direct or indirect obstruction** of significant views or vistas within, from or of built and natural features.

• Proposed redevelopment will not impact the existing views or vistas as seen from 8227 Kipling Avenue nor will they impact views or vistas when viewing the Subject Property form the surrounding landscape.

A change in land use where the change in use may impact the property's cultural heritage value or interest.

• Any alterations that results in subsurface disturbance could result in impacts to yet unidentified subsurface features of cultural heritage value or interest.

**Land disturbances** such as a change in grade that alters soils and drainage patterns that may adversely affect archaeological or cultural heritage resources.

• Any land disturbances have the potential to adversely affect subsurface resources.

## 9.2 Proposed Mitigation

As per the City of Vaughan *Guidelines for Cultural Heritage Impact Assessments* there are three mitigation strategies that must be addressed; Avoidance, Salvage and Commemoration (City of Vaughan, 2009:5).

Avoidance is the mitigation method of choice for this project. The proposed alterations to 8227 Kipling Avenue require only the augmentation of the existing structure and as such the work will "retain the cultural heritage resource in situ and intact" (City of Vaughan, 2017:5). Given the cultural value of 8227 Kipling Avenue, preventative measures must be taken to ensure the extant structure does not become structurally unstable or compromised in anyway. As such the proposed

work should be undertaken by a qualified contractor and all work should follow Municipal and Provincial building codes; all alterations should be reviewed by a qualified architect and or engineer.

As the alterations will not impact aspects of the property that have been identified as having cultural heritage value or interest, salvage mitigation is unnecessary, nor is historical commemoration as the extant structure will remain in situ.

PHC Inc. PHC-2020-61 October 2020 4

## 10. Recommendations

It is recommended that the avoidance mitigation strategy (Section 9.2) be followed and that all work be conducted in accordance with local building codes. Renovation work has the potential to uncover hidden issues and it is recommended that any such issues be addressed by persons qualified to undertake the necessary work while maintaining the cultural heritage value of the property.

Finally it is recommended that should it become necessary in the future to alter the tree canopy associated with the mature trees located on the front lawn (blue spruce and birch) that an arborist be consulted and the Town be advised prior to undertaking any non-emergency alterations.

## 11. Bibliography and Reference Documents

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clal%20Plan%20Vol%201/VOP%202010%20Updates%202020/VOP%20Volume%201%20F
eb%2010%202019.pdf Last accessed 16 October 2020.

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2006a Ontario Heritage Tool Kit, Heritage Property Evaluation. Electronic resource available online: <a href="http://www.mtc.gov.on.ca/en/publications/Standards">http://www.mtc.gov.on.ca/en/publications/Standards</a> Conservation.pdf. Last accessed 10 October 2020.

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**PHC Inc.** PHC-2020-61 October 2020

Cultural Heritage Impact Assessment, 8227 Kipling Avenue, Part of Lot 9 Concession 7, Township of Vaughan, now City of Vaughan, Regional Municipality of York, Ontario

### Ontario Heritage Trust (OHT)

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Last accessed 16 October 2020

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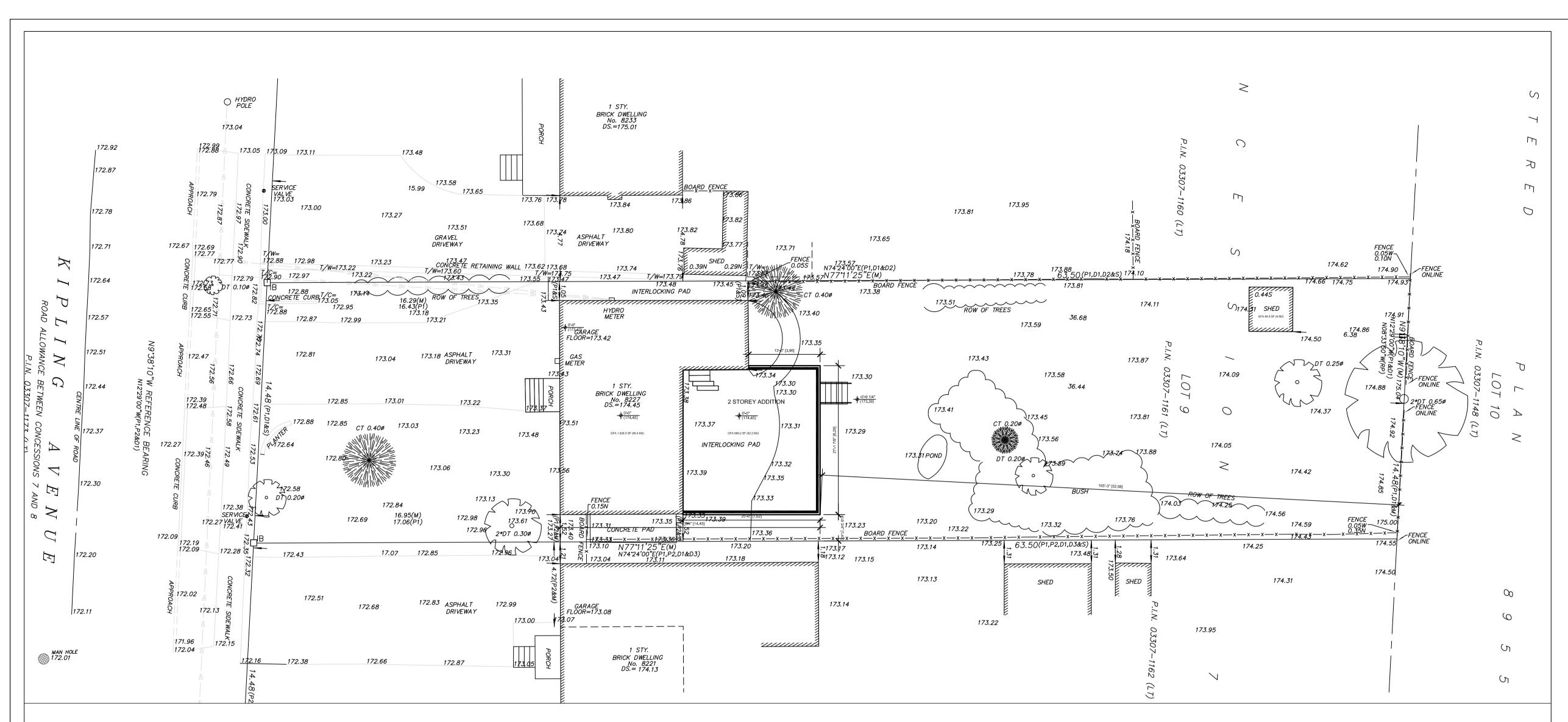
n.d. Electronic resource available online:

https://www.vaughan.ca/services/vaughan\_archives/findingaids/VaughanDocuments/Village%20of%20Woodbridge%20Fonds.pdf Last accessed 13 October 2020.

# **Appendix A**



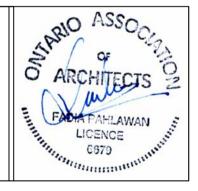
**Development Plan** 



			.
DATE	REVISION	BY	
2020-09-11	ISSUED FOR PRE-CONSULTAION	FP	







PROJECT NAME: THE TROIA HOUSE - ADDITION

PROJECT ADDRESS: 8227 KIPLING AVE., VAUGHAN, ONTARIO

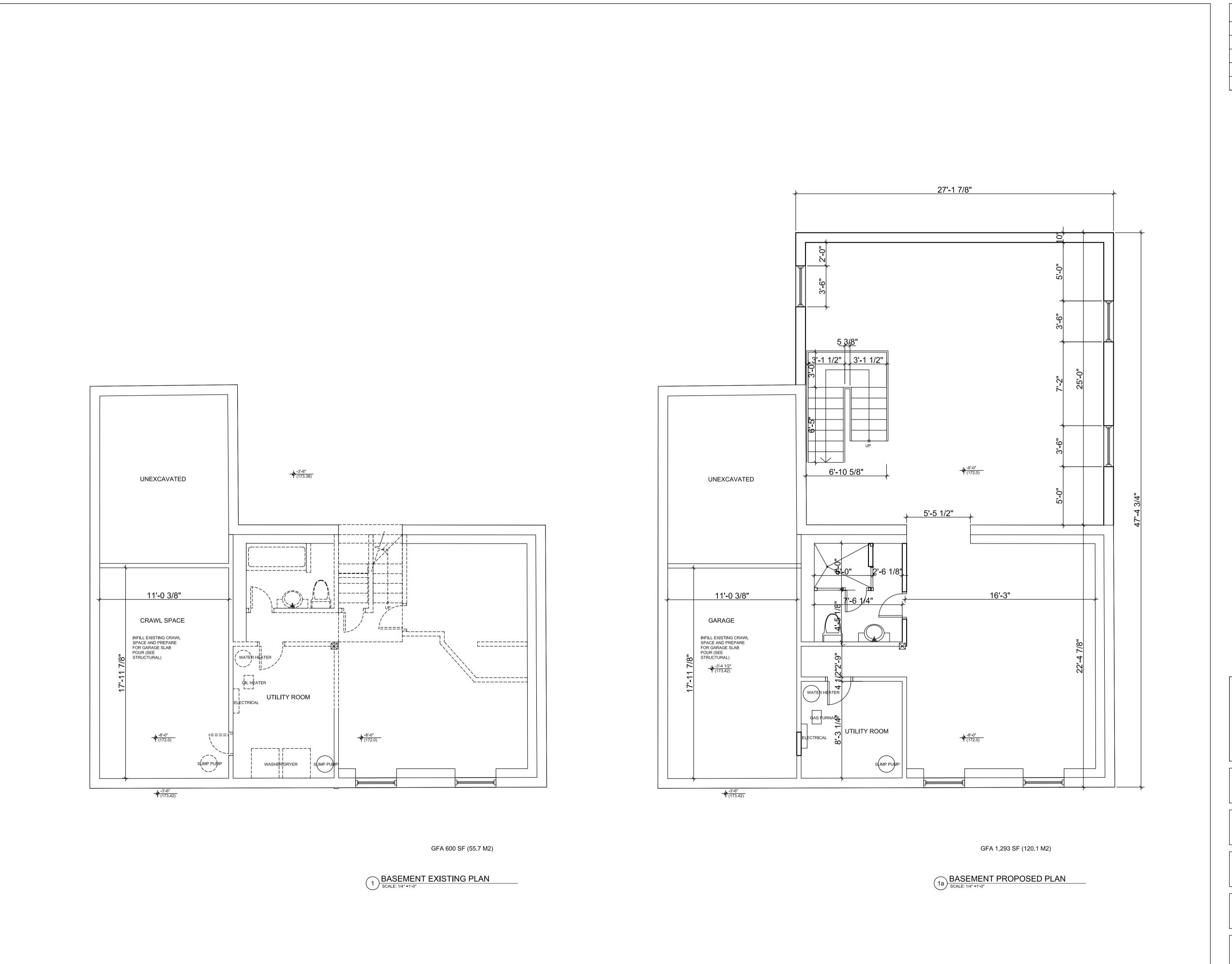
DRAWING NAME: SITE PLAN

DATE: JULY 25, 2020 | PROJECT N0.:20022

| SCALE: 3/32" = 1'-0" | DRAWING NO.: **A-0** 

## SITE STATISTICS

ZONING R3	LOT NO:	LOT 9	CONCESSION 7	LOT AREA 918.17 m <sup>2</sup> / 9,883 SF	LOT FRONTAGE	14.48 M/ 47.5' L	OT DEPTH 63.5 M/ 208	3.3'
DESCRIPTION	EXISTING	ADDITION	TOTAL	ALLOWED		MIN. SETBACKS REQ'D	EXISTING	PROPOSED
BUILT UP AREA IN M2	95.4 + 6 = 101.4	62.2	163.6	367.27	FRONT YARD	4.5 M/ 14.76'	20.87 M/ 68.48'	NO CHANGE
LOT COVERAGE %	10.4 %	6.8 %	17.2 %	40%	REAR YARD	7.5 M/ 23'	36.68 M/ 120.3'	32 M/ 105.25
NO. OF STORIES HEIGHT	2 STOREY	2 STOREY		2 STOREY	INTERIOR SIDE YARD (NORTH)	1.2 M/ 4'	1.05 M/ 3.44'	NO CHANGE
HEIGHT (TO ROOF MID POINT)	6.15M	7.0M		9.5 M/ 31.2'	INTERIOR SIDE YARD (SOUTH)	1.2 M/ 4'	1.52 M/ 5'	1.47 M/ 4.8'



DATE	REVISION	BY
2020-08-27	ISSUED FOR CLIENT APPROVAL	FP
2020-09-03	REVISED PER CLIENT'S REQUEST	FP
2020-09-11	ISSUED FOR PRE-CONSULTAION	FP







PROJECT NAME: THE TROIA HOUSE - ADDITION

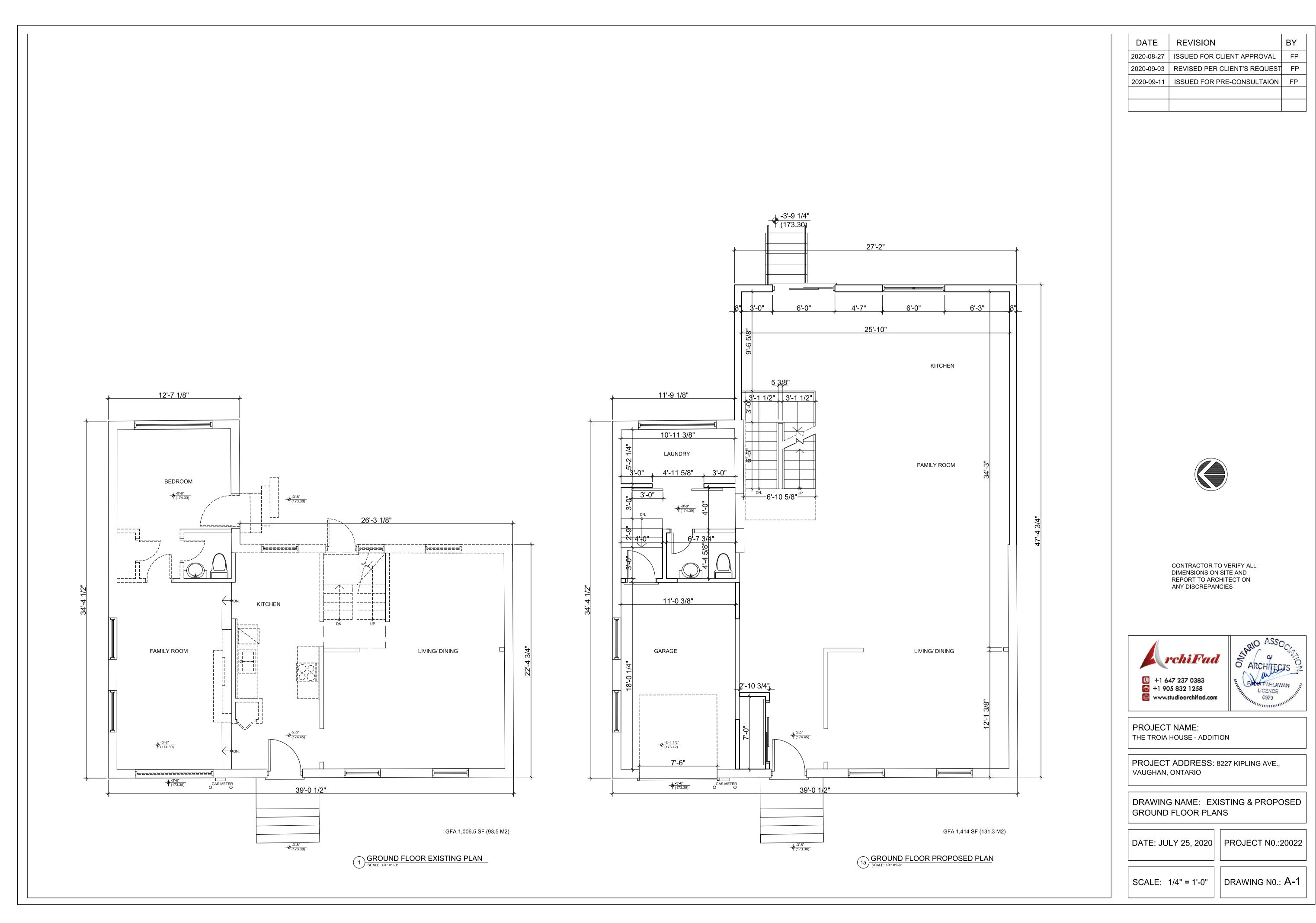
PROJECT ADDRESS: 8227 KIPLING AVE., VAUGHAN, ONTARIO

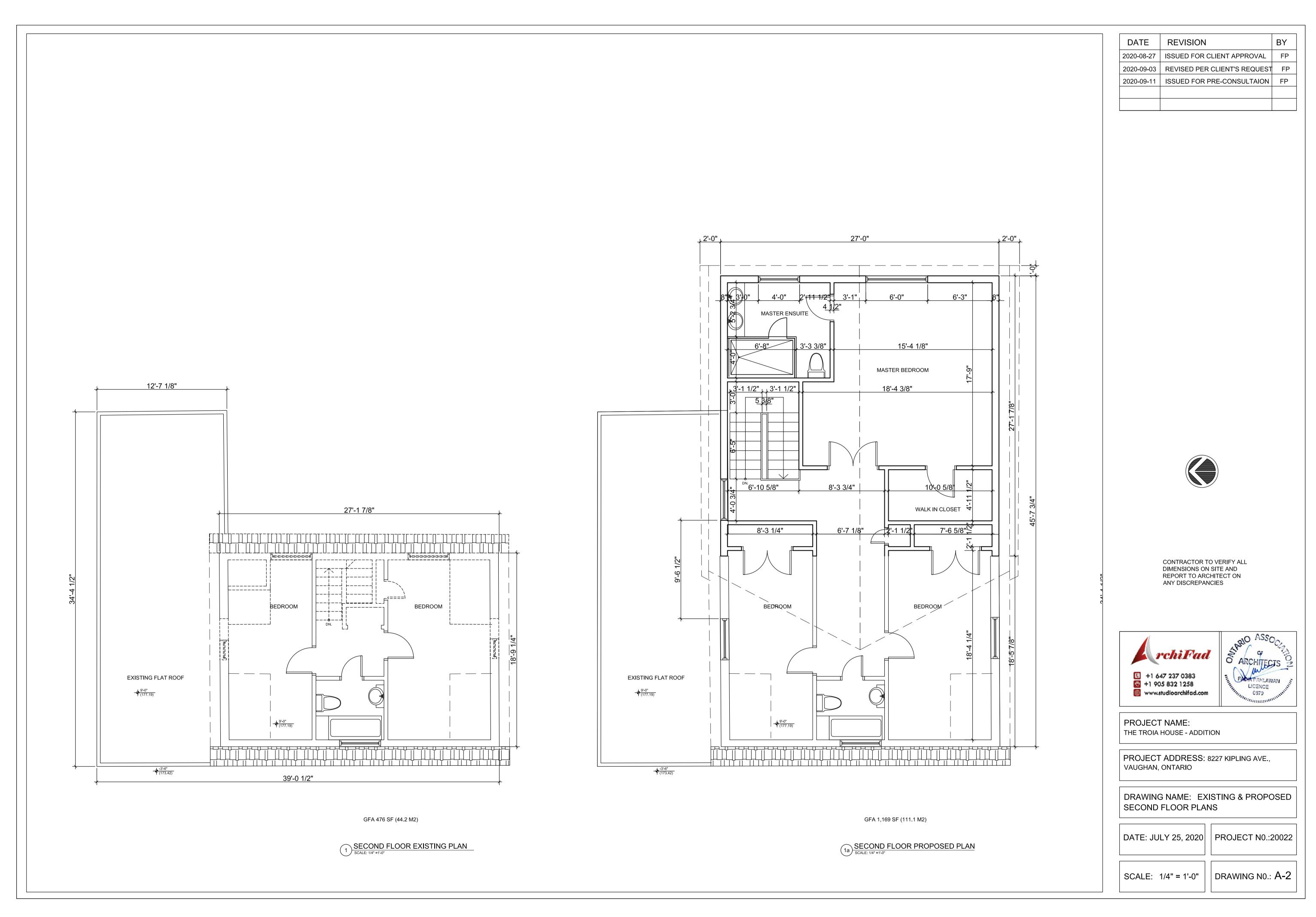
DRAWING NAME: EXISTING & PROPOSED BASEMENT PLANS

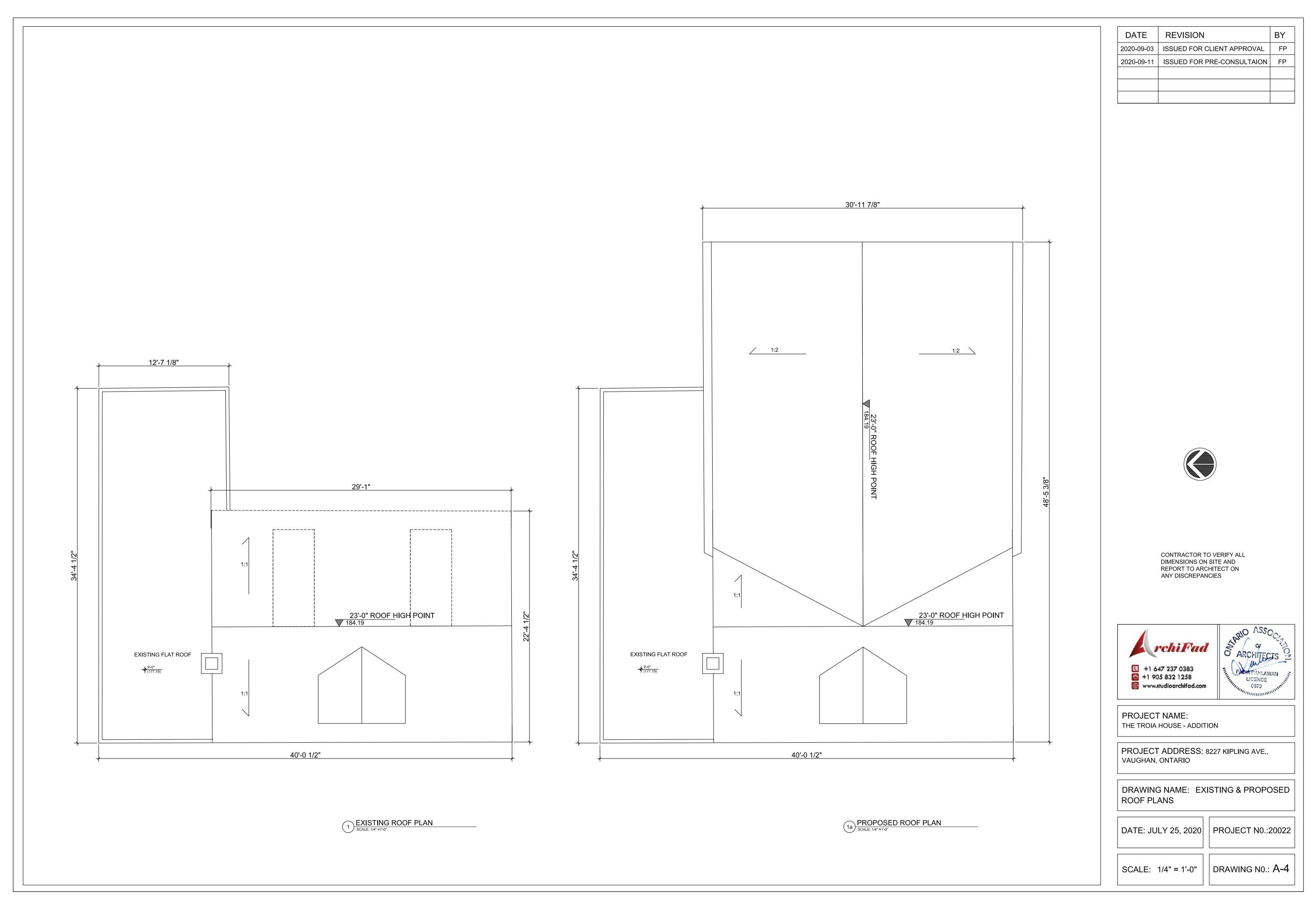
DATE: JULY 25, 2020 | PROJECT N0.:20022

FACHA PAHLAWAN LICENCE 6679

SCALE: 1/4" = 1'-0"

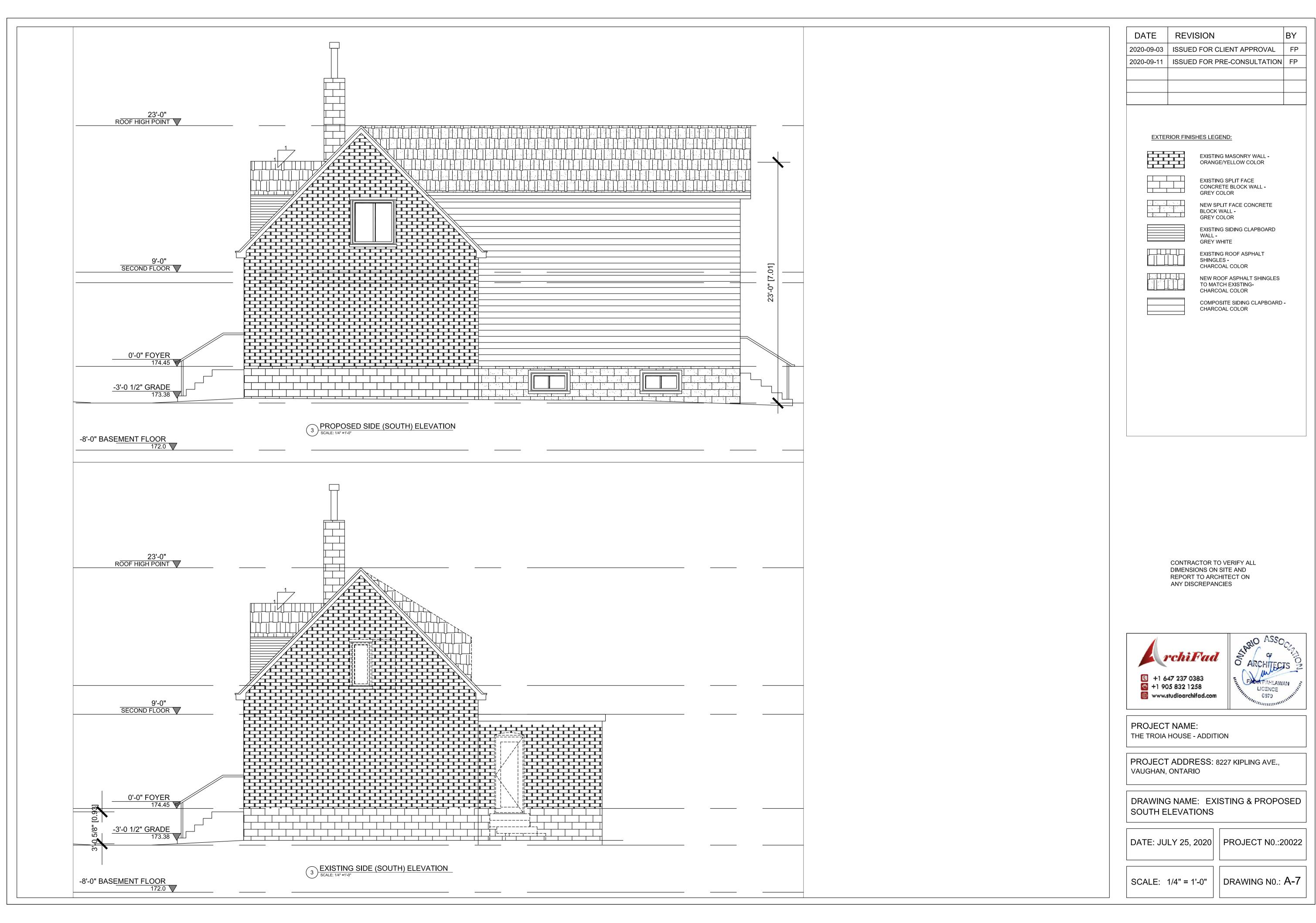


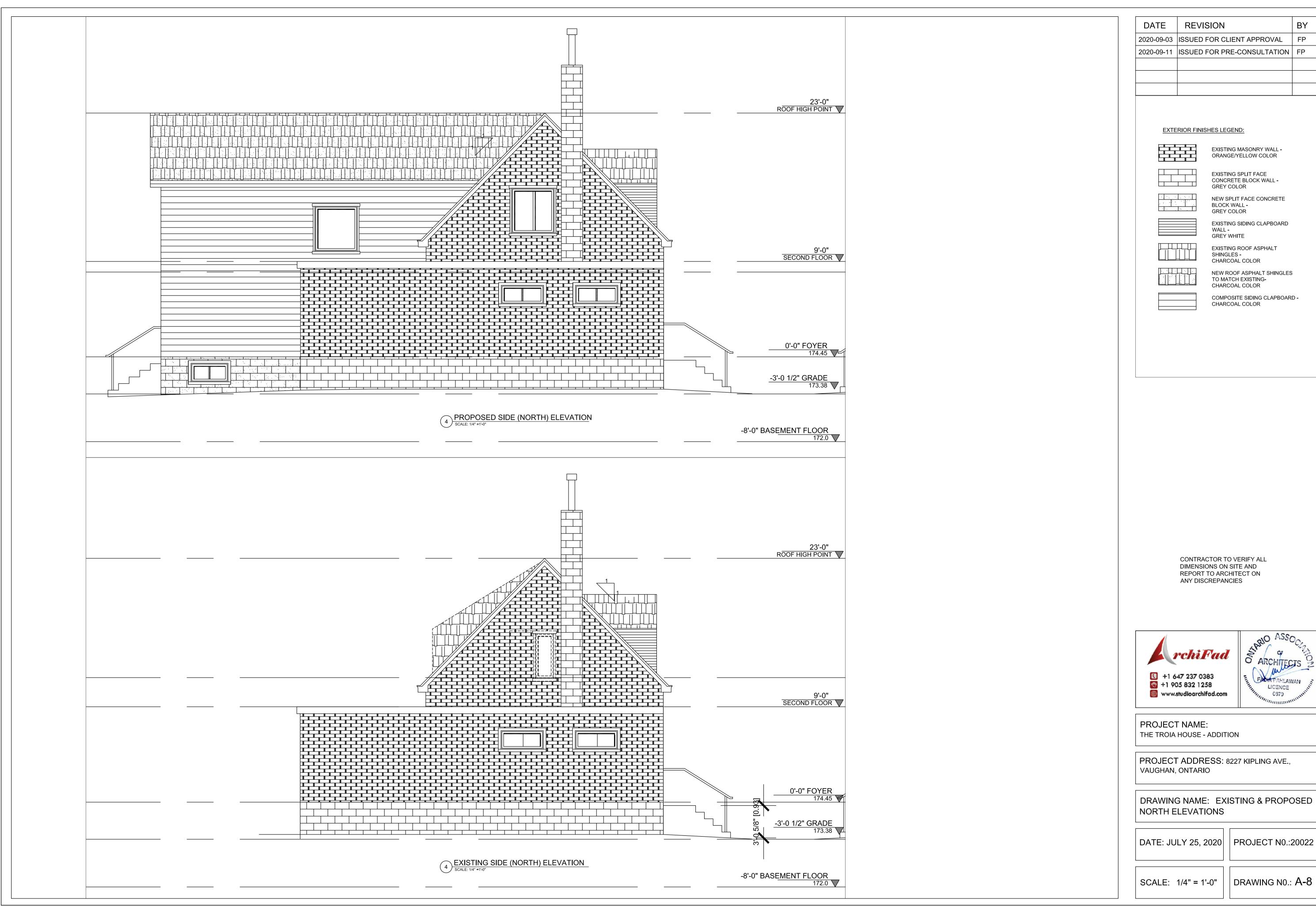


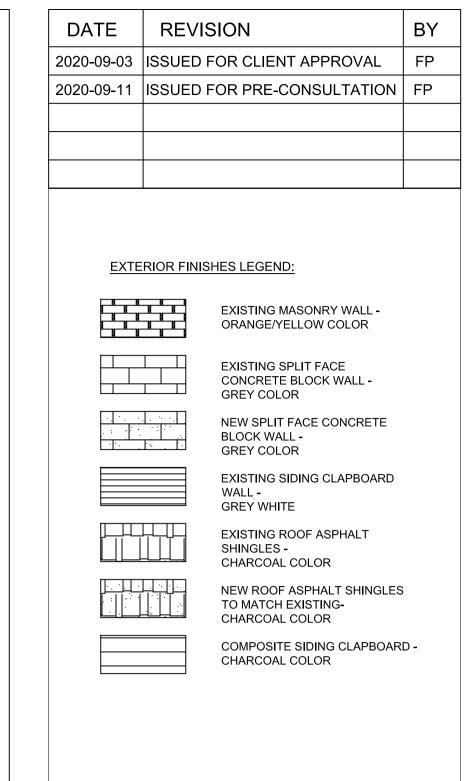




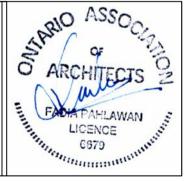












PROJECT ADDRESS: 8227 KIPLING AVE.,

DRAWING NAME: EXISTING & PROPOSED

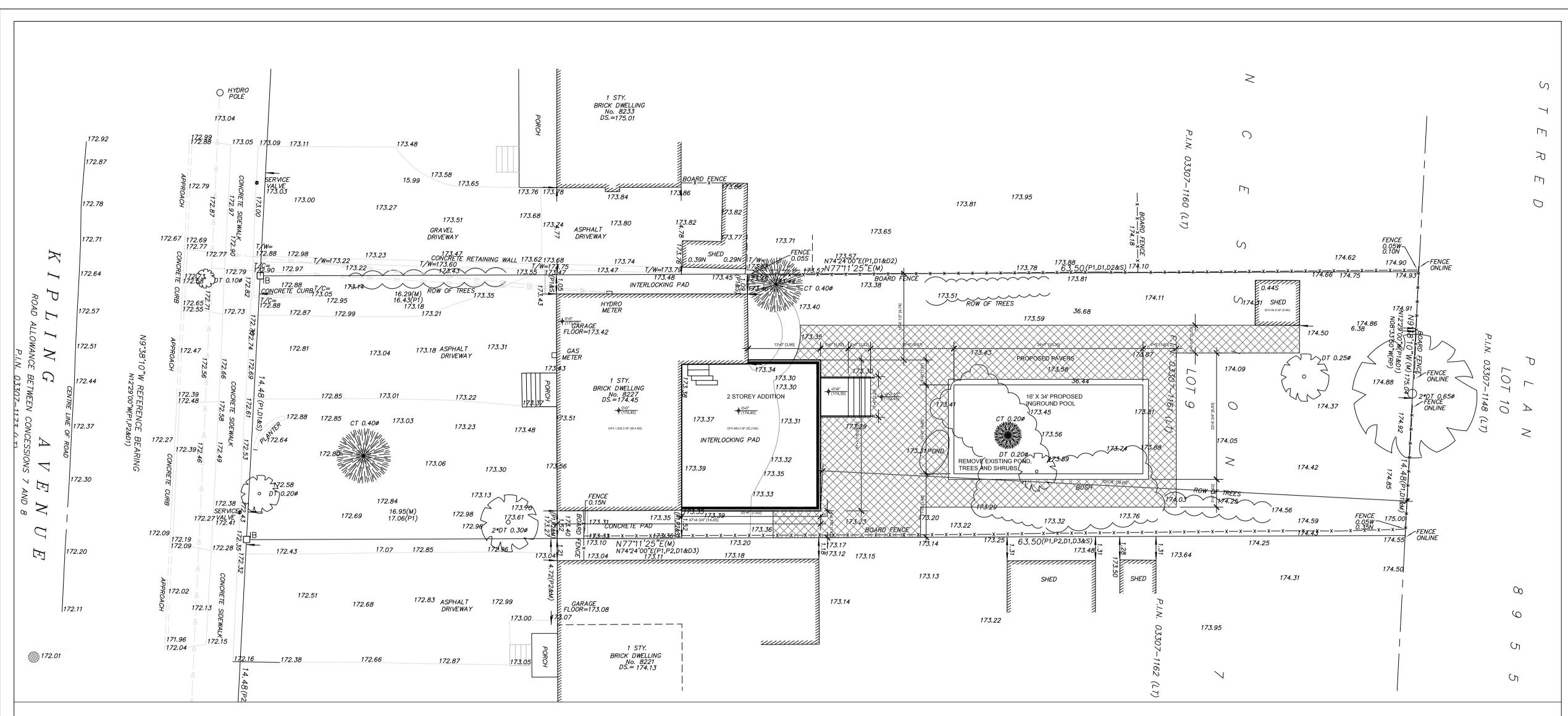
## © Parslow Heritage Consultancy Inc.

883 St. Clair Avenue West, Rear, Toronto, ON, M6C 1C4

Telephone: 647-348-4887

Email: info@phcgroup.ca

Website: www.phcgroup.ca



DATE	REVISION	BY
2020-09-11	ISSUED FOR PRE-CONSULTAION	FP
2020-11-09	ADDED POOL AND PAVERS	FP

## **ATTACHMENT 3**



CONTRACTOR TO VERIFY ALL DIMENSIONS ON SITE AND REPORT TO ARCHITECT ON ANY DISCREPANCIES



PROJECT NAME:
THE TROIA HOUSE - ADDITION

PROJECT ADDRESS: 8227 KIPLING AVE., VAUGHAN, ONTARIO

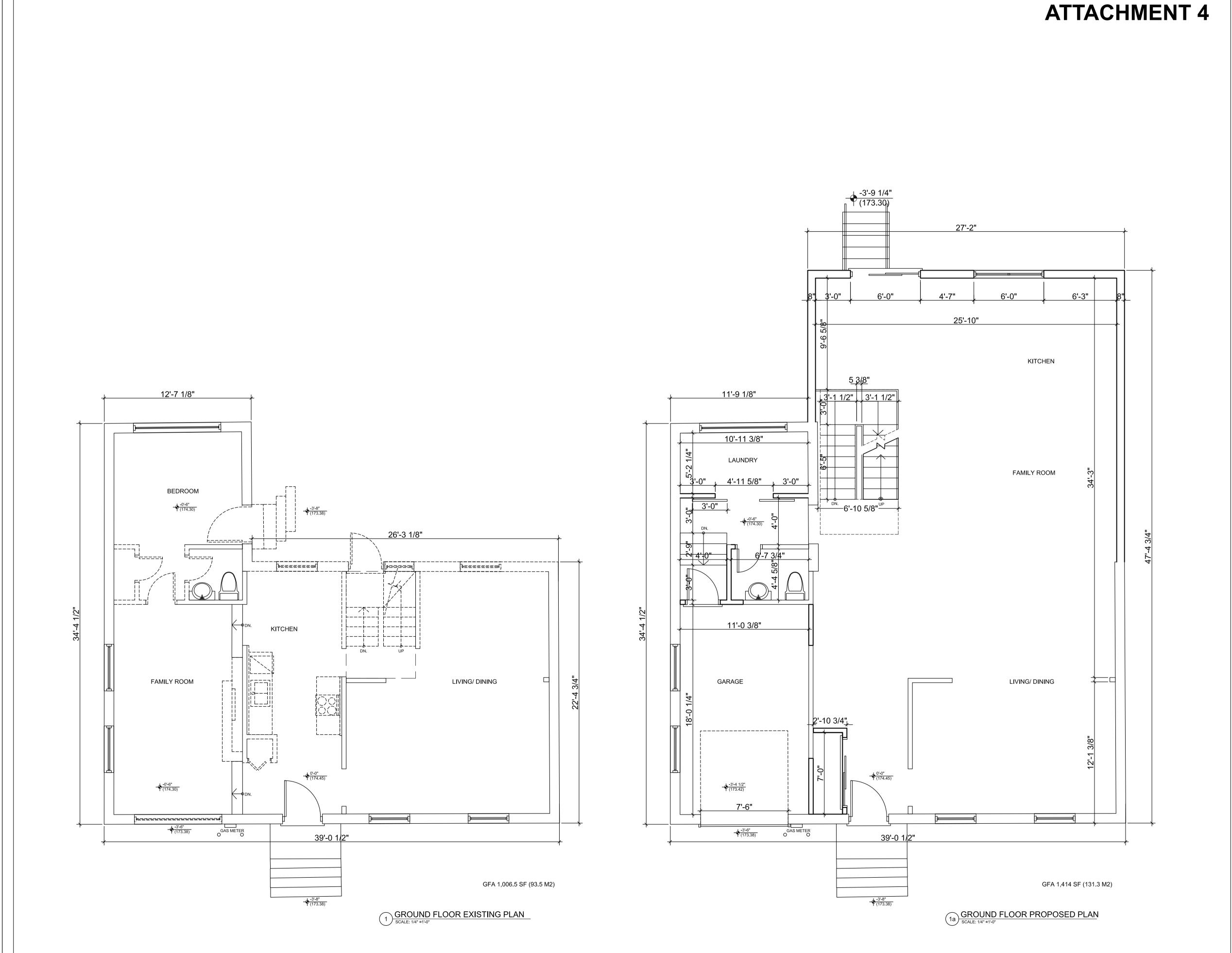
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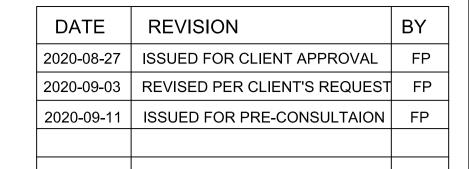
DATE: JULY 25, 2020	PROJECT N0.:20022

SCALE: 3/32" = 1'-0" DRAWING NO.: A-0

## SITE STATISTICS

BUILT UP AREA IN M2       95.4 + 6 = 101.4       62.2       163.6       367.27       FRONT YARD       4.5 M/ 14.76'       20.87 M/ 68.48'       NO CHANGE NO. OF STORIES HEIGHT         LOT COVERAGE %       10.4 %       6.8 %       17.2 %       40%       REAR YARD       7.5 M/ 23'       36.68 M/ 120.3'       32 M/ 105         NO. OF STORIES HEIGHT       2 STOREY       1 NTERIOR SIDE YARD (NORTH)       1.2 M/ 4'       1.05 M/ 3.44'       NO CHANGE	ZONING R3	LOT NO:	LOT 9	CONCESSION 7	LOT AREA 918.17 m²/ 9,883 SF	LOT FRONTAGE	14.48 M/ 47.5'	LOT DEPTH 63.5 M/ 208	3.3'
LOT COVERAGE %         10.4 %         6.8 %         17.2 %         40%         REAR YARD         7.5 M/ 23'         36.68 M/ 120.3'         32 M/ 105           NO. OF STORIES HEIGHT         2 STOREY         10.5 M/ 3.44'         NO CHANGE	DESCRIPTION	EXISTING	ADDITION	TOTAL	ALLOWED		MIN. SETBACKS REQ'D	EXISTING	PROPOSED
NO. OF STORIES HEIGHT 2 STOREY 2 STOREY 2 STOREY 2 STOREY 1.05 M/ 3.44' NO CHANGE	BUILT UP AREA IN M2	95.4 + 6 = 101.4	62.2	163.6	367.27	FRONT YARD	4.5 M/ 14.76'	20.87 M/ 68.48'	NO CHANGE
	LOT COVERAGE %	10.4 %	6.8 %	17.2 %	40%	REAR YARD	7.5 M/ 23'	36.68 M/ 120.3'	32 M/ 105.25'
HEICHT (TO ROOF MID POINT) 6.15M 7.0M 9.5 M / 31.2' INTERIOR SIDE YARD (SOUTH) 1.2 M / 4' 1.52 M / 5' 1.47 M / 4	NO. OF STORIES HEIGHT	2 STOREY	2 STOREY		2 STOREY	INTERIOR SIDE YARD (NORTH)	1.2 M/ 4'	1.05 M/ 3.44'	NO CHANGE
7.0M   1.52 M/ 51.2   INTENTON SIDE TAND (SOUTH)   1.52 M/ 5   1.47 M/ 5	HEIGHT (TO ROOF MID POINT)	6.15M	7.0M		9.5 M/ 31.2'	INTERIOR SIDE YARD (SOUTH)	1.2 M/ 4'	1.52 M/ 5'	1.47 M/ 4.8'











PROJECT NAME: THE TROIA HOUSE - ADDITION

PROJECT ADDRESS: 8227 KIPLING AVE., VAUGHAN, ONTARIO

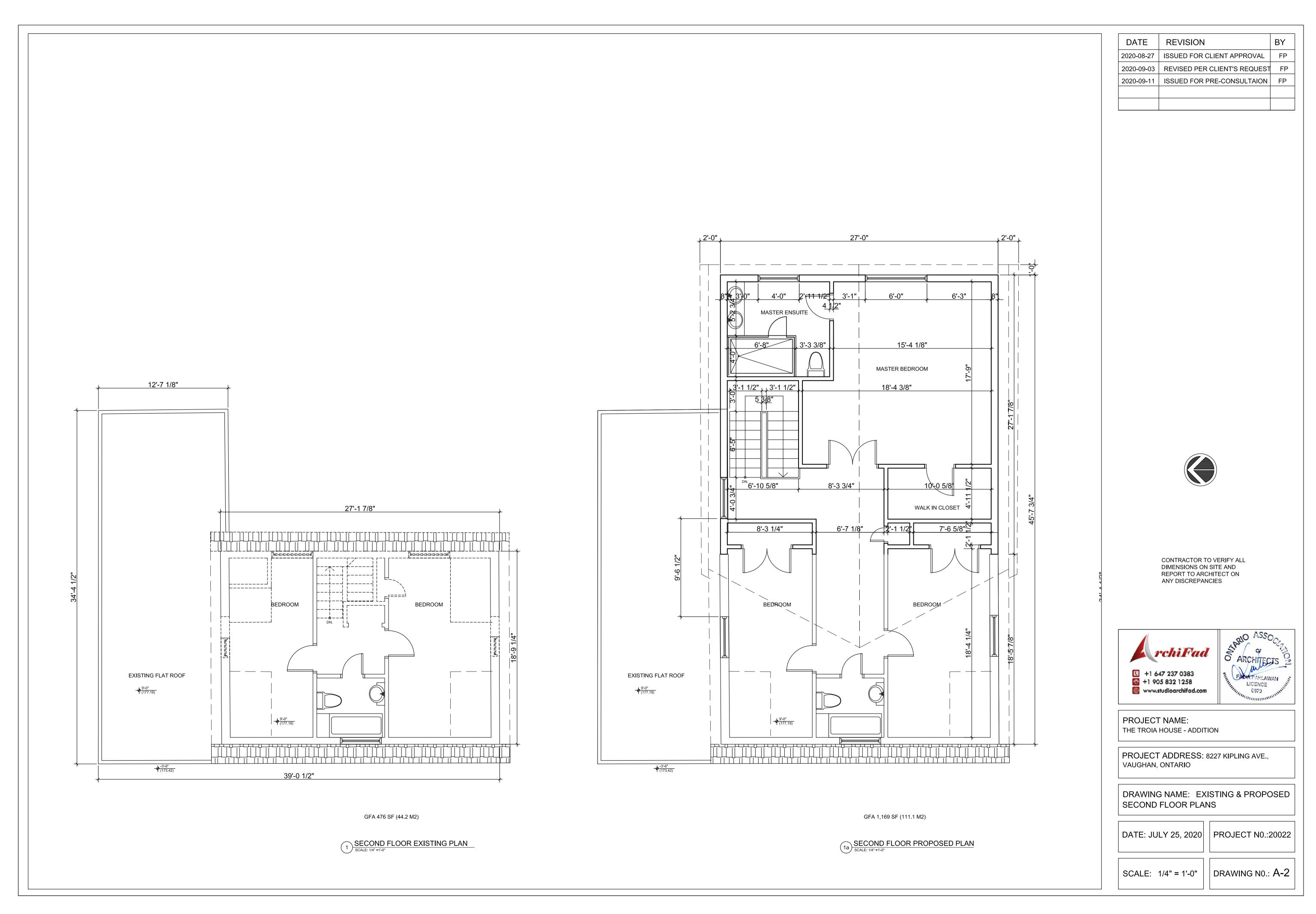
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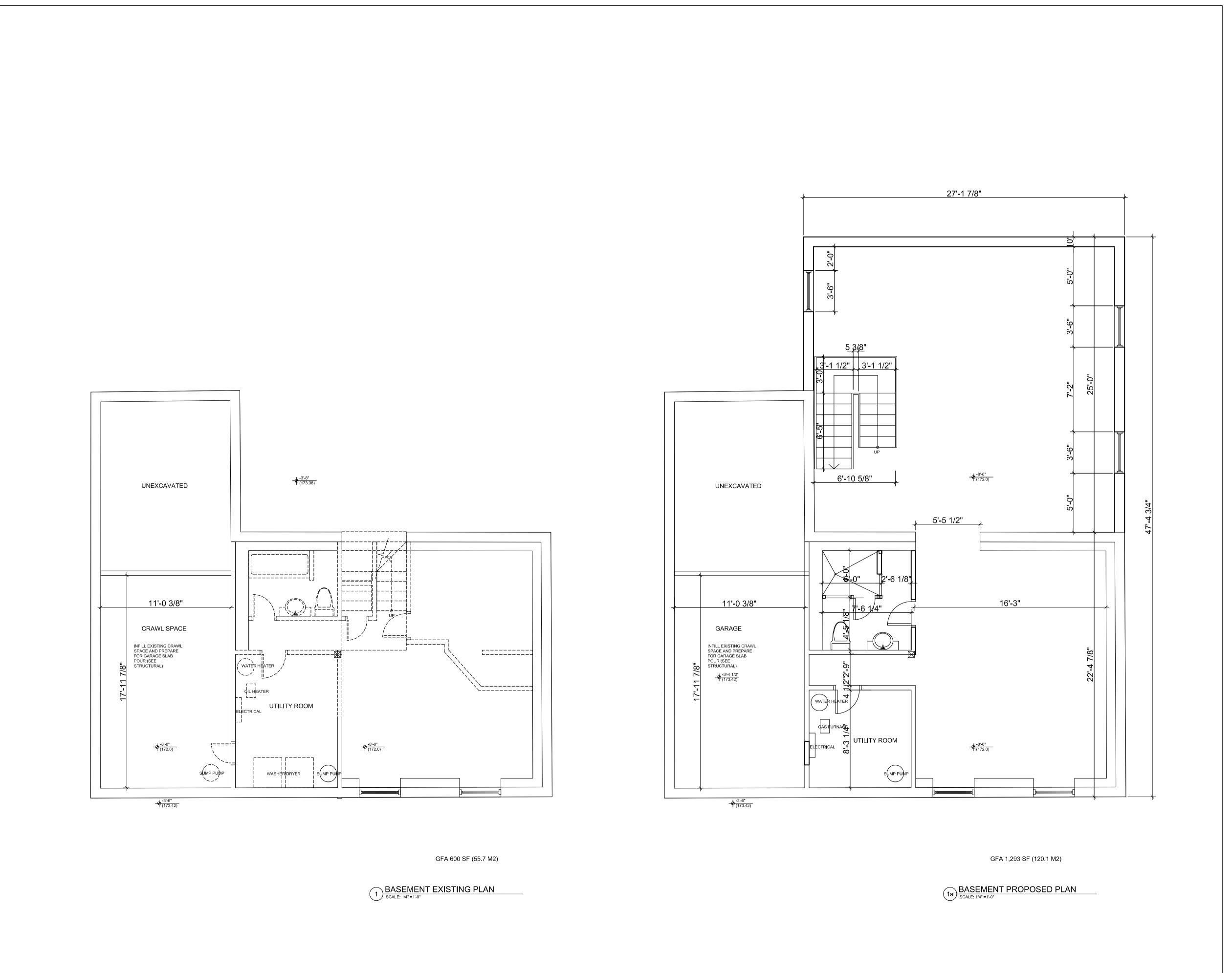
DATE: JULY 25, 2020 | PROJECT N0.:20022

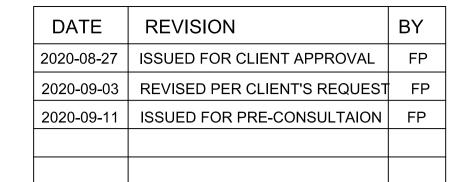
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DRAWING NO.: A-1

FACHA PAHLAWAN LICENCE 6679













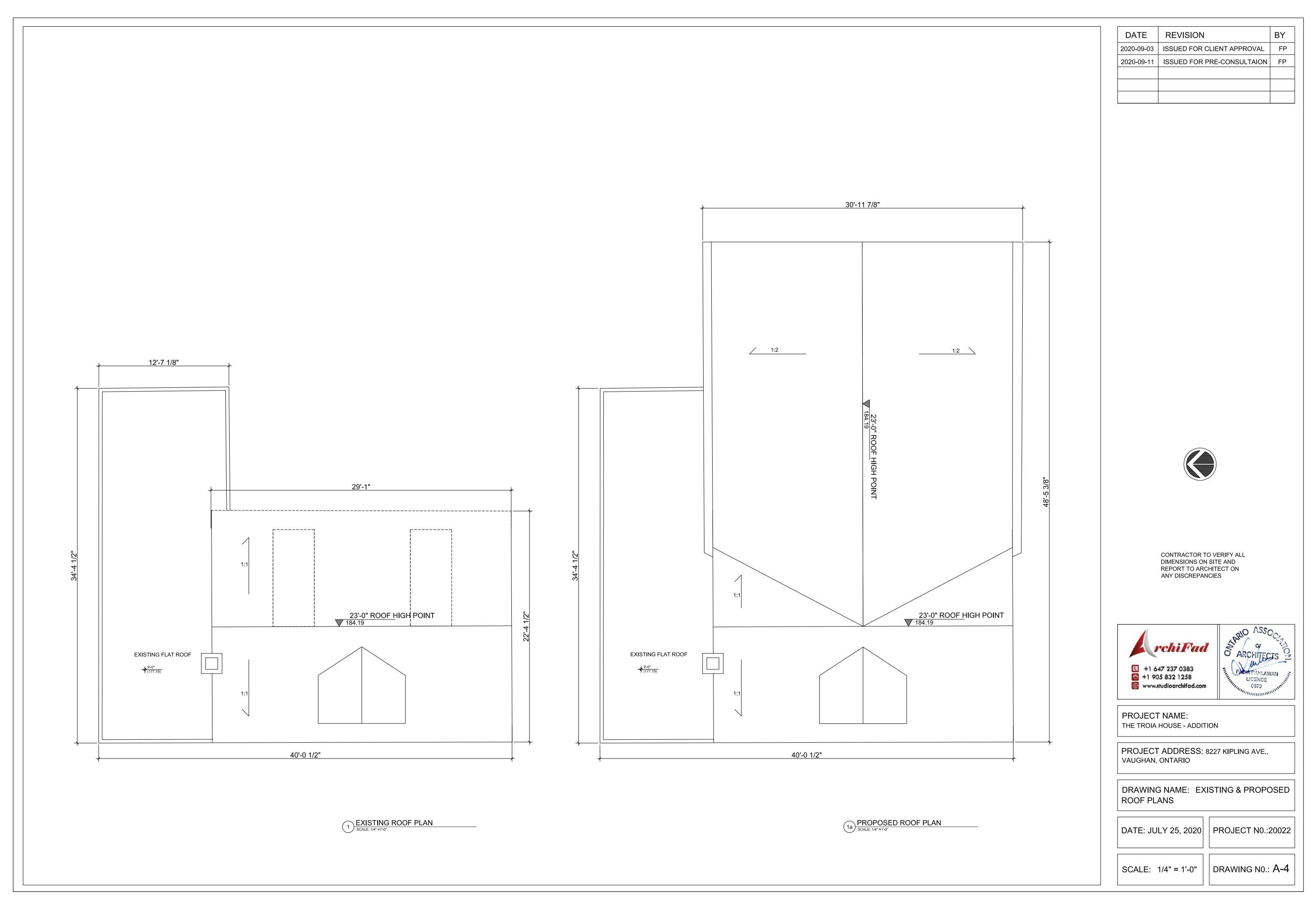
PROJECT NAME: THE TROIA HOUSE - ADDITION

PROJECT ADDRESS: 8227 KIPLING AVE., VAUGHAN, ONTARIO

DRAWING NAME: EXISTING & PROPOSED BASEMENT PLANS

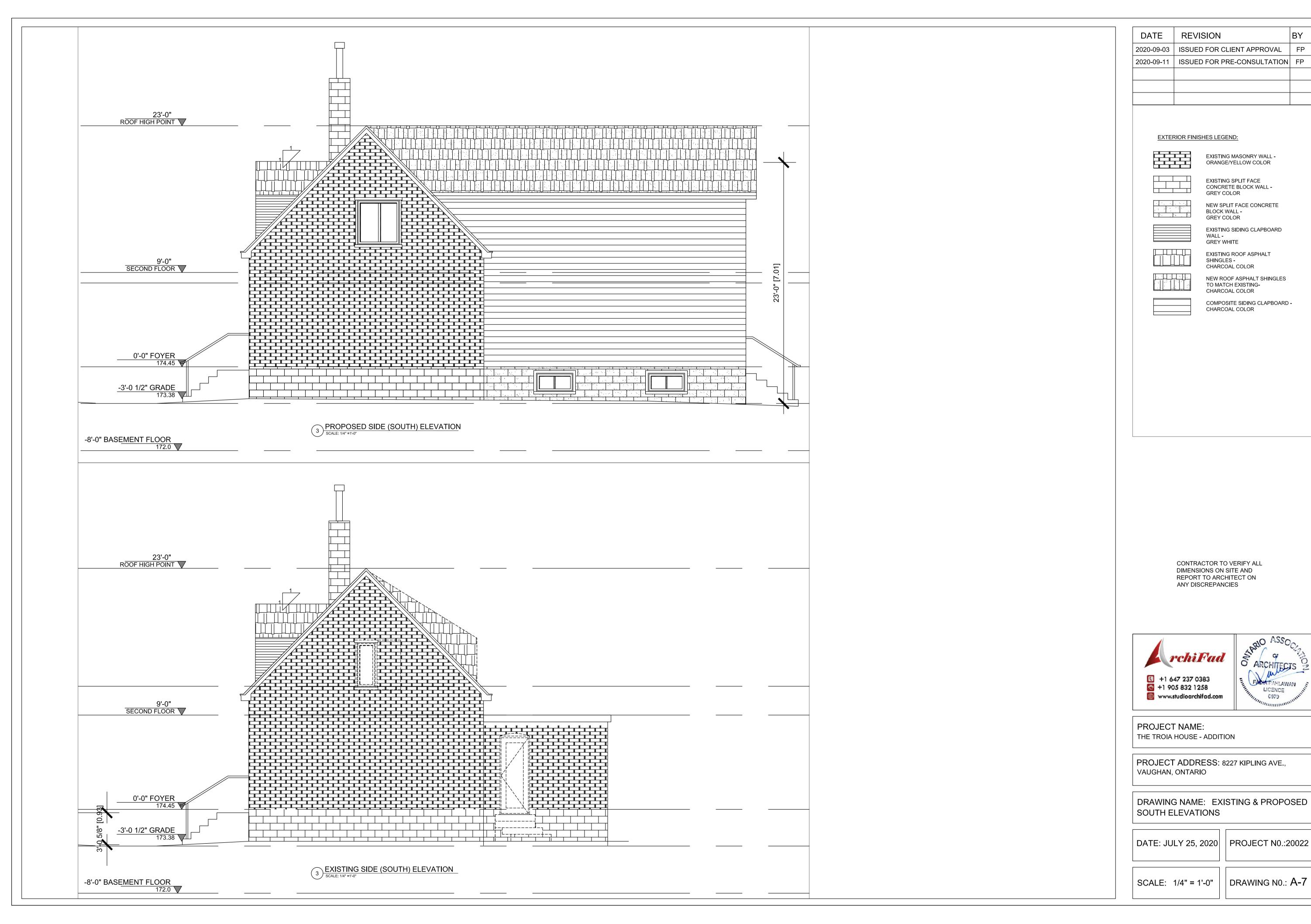
DATE: JULY 25, 2020 | PROJECT N0.:20022

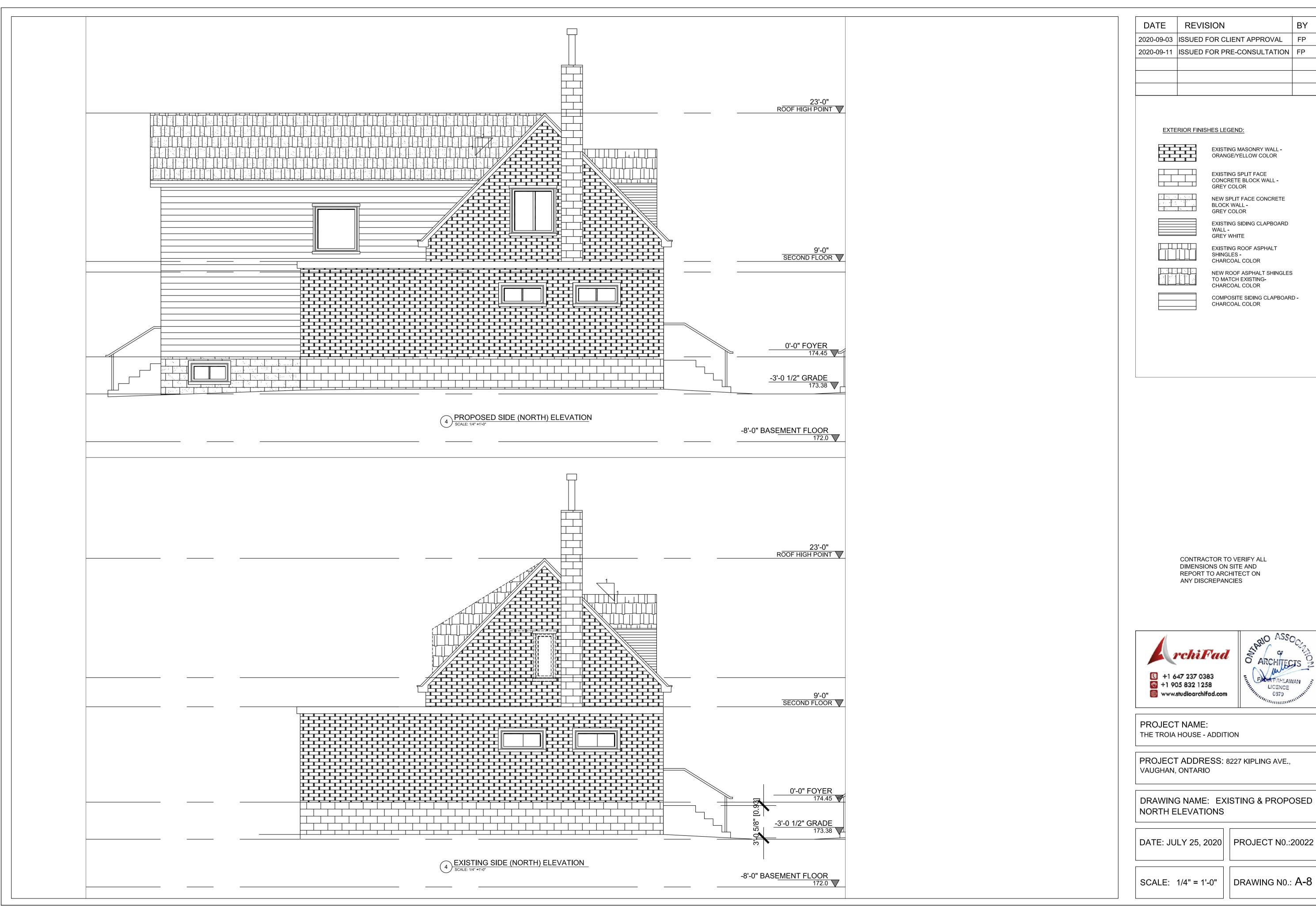
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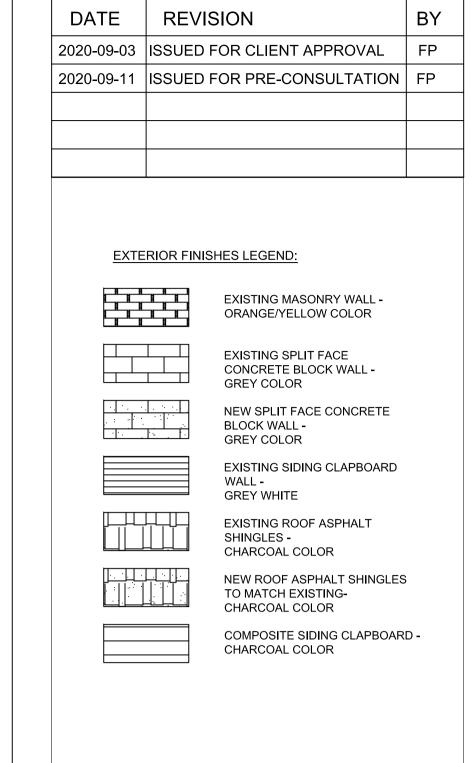












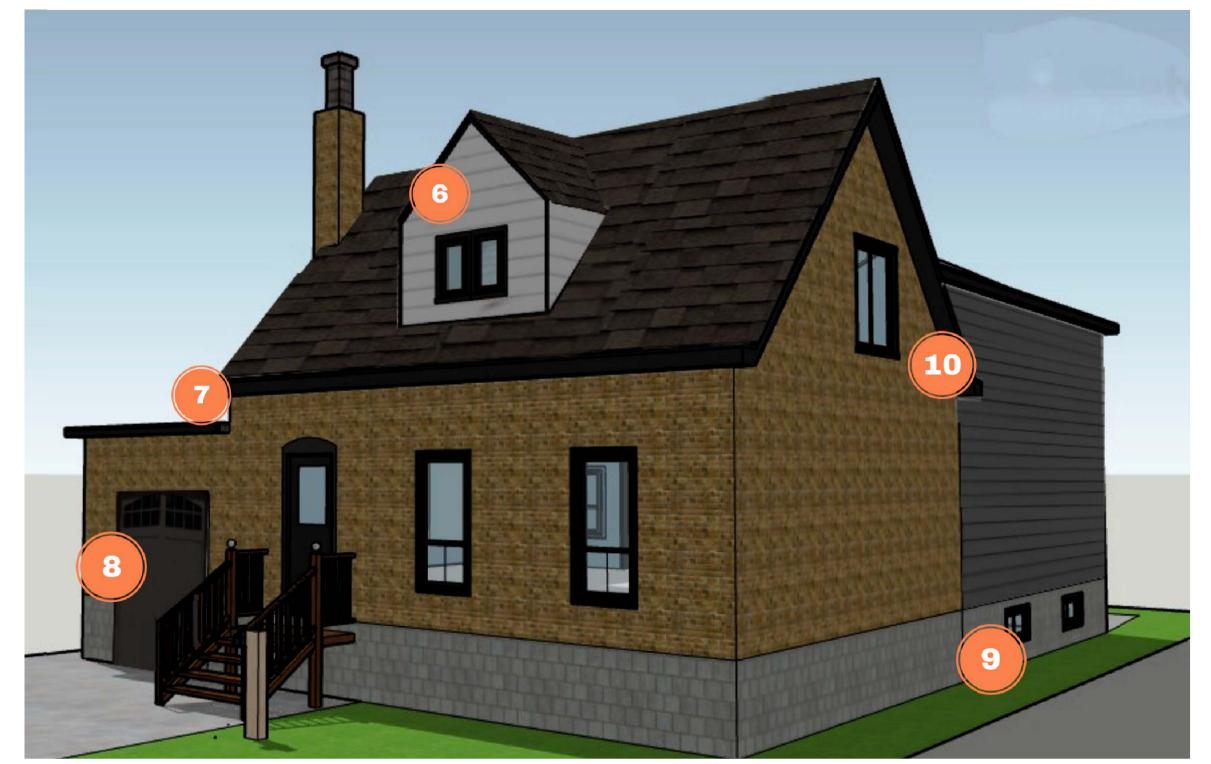




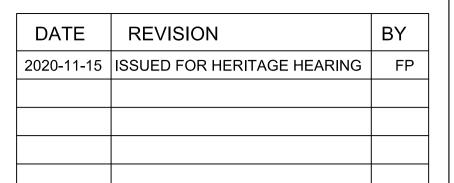
THE TROIA HOUSE - ADDITION

PROJECT ADDRESS: 8227 KIPLING AVE.,

DRAWING NAME: EXISTING & PROPOSED







FRONT VIEW

**REAR VIEW** 











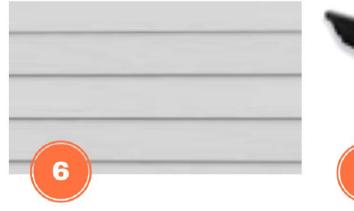
Roof Shingles Cambridge Colour: Driftwood

Composite Siding
7 inch clapboard
Company: Royal building Products Colour: Wrought Iron

EXISTING BRICK Colour: Orange Yellow

Concrete Blocks Colour: Grey

Wood Deck Colour: Dark Brown













Existing Siding Colour: White

Roof Gutter Colour: Black 10ft x 5-inch Aluminium Company: Roof Mart

Garage Door Carriage House Collection -5500/5800 Series Model 5831A Urethane Insulated Sandstone Arched Stockton Windows

Colour: Black

Company: Andersen Windows and Bedroom windows -upstairs 100

series - casement window Sliding door- 100 series Kitchen window- 100 seriescasement window

basement window- 100 series- gliding window stairwell window- 100 series - picture

Colour(s): All black

window

Fascia Heavy Plain Colour: Black 6 inch Item Number: 1370-530

**ATTACHMENT 6** 





PROJECT NAME: THE TROIA HOUSE - ADDITION

PROJECT ADDRESS: 8227 KIPLING AVE., VAUGHAN, ONTARIO

DRAWING NAME: EXTERIOR FINISHES

PROJECT N0.:20022 DATE: NOV. 9, 2020

SCALE: N.T.S.